QUEENSTOWN LAKES DISTRICT COUNCIL

Hearing of Submissions on Proposed District Plan

Report and Recommendations of Independent Commissioners Regarding Chapter 43 - Millbrook

> <u>Commissioners</u> Denis Nugent (Chair) Calum MacLeod Robert Nixon

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#### 1. PRELIMINARY

#### 1.1 Terminology in this Report

1. Throughout this report, we use the following abbreviations:

Council	Queenstown Lakes District Council
LPAA	Landscape Protection Activity Area
MCCL	Millbrook Country Club Ltd
MRZ	Millbrook Resort Zone
ODP	The Operative District Plan for the Queenstown Lakes District as at the date of this report
PDP	Stage 1 of the Proposed District Plan for Queenstown Lakes District as publicly notified on 26 August 2015
Proposed RPS	The Proposed Regional Policy Statement, Decisions Version dated 1 October 2016, unless otherwise stated
RPS	The Regional Policy Statement

#### 1.2 Early Release of Recommendations

- 2. We have generally approached the release of our recommendations to the Council on the basis that the inter-related nature of the PDP text notified in Stage 1 and the zonings applied means that all our recommendations should be provided to the Council at one time.
- 3. In the case of Chapter 43 and the application of the Millbrook Resort Zone, by time we had completed the hearings it was apparent that all the evidence we had before us was aligned and contained no matters of contention between submitters or the Council. In addition, the Millbrook Resort Zone is, in the context of the notified Stage 1 provisions of the PDP, largely self-contained. While there are some matters, such as subdivision rules, which we are unable to make recommendations on at this stage, we are satisfied that overall the public interest will be better served by releasing our recommendations on the zone provisions and the application of the zone at this stage.

#### 1.3 Hearing Arrangements

- 4. The hearings on Chapter 43 (heard concurrently with chapters 41 and 42) were held on 14 17 February 2017 inclusive in Queenstown.
- 5. The parties heard from on Chapter 43 were as follows:

#### **Queenstown – Lakes District Council**

- Sarah Scott (Counsel)
- Ruth Evans
- Hannah Ayres

#### Millbrook Country Club<sup>1</sup>

- Ian Gordon (Counsel)
- Bernard (Ben) O'Malley
- John Edmonds
- Andrew Craig

#### X-Ray Trust<sup>2</sup>

• Louise Taylor (Counsel)

Roger Donaldson<sup>3</sup>

A letter was also tabled from Burton Consultants on behalf of Z Energy<sup>4</sup>

6. On 31 August 2017, a joint memorandum<sup>5</sup> was filed by the Council and MCCL containing an agreed updated Structure Plan to replace the version included with the Council's reply, which had been updated by hand. There was no material difference between this version and the earlier reply version. We therefore concluded that there was no need to provide an opportunity for other submitters to comment on this version. We have, however, corrected spelling errors and deleted references on the filed Structure Plan to zones and other matters which do not form part of this recommendation.

#### 1.4 The Structure (format) of Chapter 43 Recommendations

- 7. During the course of hearings on Chapter 43, we noted that there would be some benefits in rationalising the structure of the rules under 'Activities' as these, as notified, were set out in a somewhat random basis, within the seven Activity Areas, parts of which were in turn subject to 3 overlays. This was particularly the case with rules relating to 'buildings'.
- 8. The attention of readers of these recommendations is drawn to the fact that the text changes accompanying these recommendations<sup>6</sup> will follow this amended format, with the original rule numbers as notified included in square brackets where applicable. In the text, reference to the provisions in Chapter 43 as notified in the PDP will be described as (e.g. "notified Rule X").
- 9. The rule numbers as notified and as renumbered in Chapter 43 as amended by these recommendations, are set out in Section 2.3 below.
- 10. We have broadly adopted the same structure and order in these draft recommendations as that contained in the Section 42A Report prepared by Ms Ruth Evans. This has the advantage of enabling readers of these recommendations to be able to follow a format consistent with the earlier Section 42A Report, with which submitters will be familiar, and also has the advantage of adopting a structure which groups 'like submissions' together. Consequently, we have also adopted the approach contained in the Section 42A Report of referring to <u>whole submissions</u> in the text of the recommendations, rather than individual submission points. The recommendations on individual submission points are set out in Appendix 3.

<sup>1</sup> Submission 696 and FS1306

<sup>&</sup>lt;sup>2</sup> Submission 356 and FS1349

<sup>&</sup>lt;sup>3</sup> Submission 446

<sup>4</sup> Further Submission FS1214

Joint Memorandum of Counsel on Behalf of the Queenstown Lakes District Council and Millbrook Country Club Limited Filing an Updated Structure Plan for Chapter 43 Millbrook Resort Zone, dated 31 August 2017

See Appendix 2 for a tracked changes version of the recommended chapter to assist readers.

- 11. A significant number of submissions were lodged on the basis that the extension of the MRZ over the Dalgleish Farm area was opposed, unless the submitters' land was also rezoned as part of the MRZ or as a Rural Lifestyle Zone. We make no recommendations on these submissions and they have been transferred for hearing under the Hearing Stream dealing with mapping issues in the Wakatipu Basin. Two memoranda from the Council and two minutes from the Panel confirmed this approach.<sup>7</sup> We have listed these submissions in Appendix 4.
- 12. Given the complications arising from restructuring the rules framework, rather than showing all amendments as strikeout, the restructuring was undertaken prior to the tracked-changes version shown in Appendix 2 being created. To assist readers, in the tracked-changes version where the rule number has changed, the notified rule number is shown in square brackets ([]) below the revised number.

#### 2. SUMMARY OF MAIN CONCLUSIONS AND NEW RULE NUMBERS

#### 2.1 Structure Plan

- 13. Having considered the various issues raised in submissions, it is recommended that the <u>Structure Plan</u> be amended to show the following key changes to the PDP as notified, and these are shown in the Recommended Chapter 43 attached as **Appendix 1**. A number of minor non-substantive changes have also been made to improve the Chapter and to correct minor errors and omissions:
  - a. Updating the Structure Plan to the version submitted by MCCL dated 2 December 2016 (amended MCCL Structure Plan), including a further amendment to provide a Landscape Protection [Malaghans] Activity Area to maintain planting for visual screening along Malaghans Road.
  - b. The amended MCCL Structure Plan:
    - i. reduces portions of the southern-most Residential Activity Areas to reduce potential visual effects on neighbouring properties to the south;
    - ii. introduces an Earth Mounding Overlay to provide for appropriate recontouring;
    - iii. amends the layout of part of the Landscape Protection Activity Area and Golf Course and Open Space Activity Areas; and
    - iv. introduces Gully Planting and Open Planting Overlays in place of the Ecological Protection and Restoration Overlay.
  - c. Updating the notified Millbrook Resort Zone (MRZ) Chapter 43 to include:
    - i. an updated structure plan which provides for mitigation of adverse effects beyond the extension to the MRZ;
    - ii. more specific overlays to managing planting in gullies and open areas for ecological restoration purposes;
    - iii. earth mounding overlays to identify specific areas for earthworks to be undertaken to mitigate effects of development and land use on neighbouring properties;
    - iv. restriction on building within the earth mounding overlays;
    - v. introduction of specific height controls for residential activity areas within the extended MRZ;
    - vi. specifying the maximum number of dwellings within residential activity areas within the extended MRZ;

<sup>7</sup> Memorandum of Counsel on behalf of QLDC regarding the Millbrook Zone, Chapter 43 dated 14 November 2016, Minute responding to the Council's Memorandum regarding the Millbrook Zone dated 16 November 2016, Memorandum of Counsel on behalf of the QLDC regarding submissions relation to the 'Dalgleish Farm' component of the Millbrook Zone dated 6 December 2016, and Second Minute concerning a request to transfer submissions on the Millbrook Zone to the February hearing dated 7 December 2016.

- vii. rules covering setbacks for particular residential activity areas;
- viii. restrictions on the number of buildings in the R18 activity area;
- ix. a rule requiring development to proceed in general accordance with the structure plan; and
- x. two new rules, to be numbered 43.4.15 concerning buildings in the new E1 and E2 Earth Mounding Overlay Areas, and 43.4.16 relating to amenity landscaping works.
- 2.2 Rule numbers as notified and as renumbered in our recommendations on Chapter 43.

Chapte	r 43 as notified	Chapter 43 as amended
43.4.1	Any activity	43.4.1
43.4.2	Farm buildings	43.4.9
43.4.3	Buildings, Village, R1-13, etc	43.4.10
43.4.4	icensed premises, Village	43.4.7
43.4.5	Buildings, R14-16	43.4.11
43.4.6	Buildings, R 17,18	43.4.12
43.4.7	Buildings, Golf Course, OS	43.4.13
43.4.8	Residential activity	43.4.2
43.4.9	/isitor accommodation	43.4.3
43.4.10	Commercial and Community activities	43.4.5
43.4.11	Commercial Recreation activities	43 4.6
43.4.12	Golf courses	43.4.4
43.4.13	Buildings, Landscape Prot. Area	43.4.14
New	Buildings in the E1 and E2 Overlay	43.4.15
New	Amenity Landscaping Works	43.4.16
43.4.14	Helicopter take off/landing	43.4.17
43.4.15	Airports	43.4.18
43.4.16	Mining	43.4.21
43.4.17	Service Activities	43.4.19
43.4.18	Industrial activities	43.4.20
43.4.19	Licensed premises outside Village	43.4.8
43.4.20	Panel beating, spray-painting, etc	43.4.22
43.4.21	Forestry activities	43.4.23
43.4.22	Fibre glassing, sheet metal work, etc	43.4.24
43.4.23	Factory farming	43.4.25

#### **3.** STATUTORY CONSIDERATIONS

14. Counsel for the Council referred us to the statutory framework we should follow in making these recommendations<sup>8</sup>. We have followed the outline provided by the Colonial Vineyard case<sup>9</sup> in coming to our conclusions, as discussed below.

Opening Representations/Legal Submissions for Queenstown Lakes District Council – Hearing Stream 9, 13 February 2017 at paragraph 1.6
 Opening Representations/Legal Submissions for Queenstown Lakes District Council – Hearing Stream 9, 13 February 2017

Colonial Vineyard Limited v Marlborough District Council [2014] NZEnvC 55 at [17]

- 15. With respect to Chapter 43, there are no objectives or policies in the RPS or Proposed RPS directly relevant to our consideration. The objectives and policies in Chapter 3<sup>10</sup>, to the extent they give effect to Part 2 of the Act, the RPS and the Proposed RPS, set the higher order which this chapter gives effect to. The focus of submissions on Chapter 43 were primarily involved with the extension of the zone over Dalgleish Farm, and internal configuration of the pockets of residential development within that and refinement of the rules framework. No significant 'higher order' issues arose with this chapter.
- 16. In undertaking our section 32AA requirements, we note that agreement was reached between one of the major submitters and MCCL on the nature and location of development within the extended MRZ, and also between the Council and MCCL. Other submissions in opposition sought that the zone not be extended, or that development be further constrained in other words, that the MCCL be subject to a greater level of regulatory control. These issues have been resolved through the amendments made to the structure plan following the hearing.
- 17. We have approached our duties under section 32AA noting that under subsection (1) "(*a*) *a further evaluation is required only for any changes that have been made to, or are proposed for, the proposal since the evaluation report for the proposal was completed (the changes)*".
- 18. Subsection (1)(c) requires that the assessment "..... be undertaken at a level of detail that corresponds to the scale and significance of the changes......"
- 19. Subsection (1)(d) requires that either an evaluation report be made available or that the duties under Section 32AA (*ii*) "be referred to in the decision-making record in sufficient detail to demonstrate that the further evaluation was undertaken in accordance with this section".
- 20. There is no change to the objective (43.2.1) relevant to this chapter. The only change to the policies was the removal of a policy purporting to control air emissions and protection of the water quality in Lake Hayes (outside the jurisdiction of the Council) and the addition of a policy requiring an integrated landscape management plan for the South Dalgleish part of the zone. The incorporation of Dalgleish Farm into the zone is an enabling provision, and the basis of the amendments made to the zone through the review of the plan and through Chapter 43. The requirement for a comprehensive landscape plan is considered appropriate by MCCL to maintain the existing high standard of amenity within the zone, and was not opposed by any party.
- 21. We were satisfied by the evidence that the extension of the zone over Dalgleish Farm, and the package of rules associated with it, will ensure a high standard of amenity for both the residents of the zone itself and those in the surrounding area. We consider this will be better managed through policies, rules, and a structure plan in Chapter 43, than through the alternative method of resource consents. This will provide greater certainty, a pattern of development which is coherent and consistent with the balance of the zone, and set clearly defined environmental outcomes in the plan itself. The specification of these expected outcomes through the amended structure plan and rules is considered to be effective and efficient.

<sup>&</sup>lt;sup>10</sup> We refer here to the Reply Version attached to Mr Paetz's Reply Statement dated 7 April 2016

- 22. We further consider that the plan provisions as modified by our recommendations will on balance provide for economic growth, housing and employment to a considerably greater extent than would be the case under the existing low productivity pastoral rural land use.
- 23. The framework, structure and majority of the provisions in Chapter 43 of the PDP Millbrook have been largely retained as notified, with amendments refining the original notified provisions but with more effective and detailed measures to address potential adverse effects.
- 24. In the following discussion, where we recommend accepting or rejecting a submission, our recommendations in respect of further submissions on such submission logically follow. We do not necessarily mention further submissions in the discussion but list our recommendations for each of them in Appendix 3.

#### 4. BACKGROUND - OVERVIEW OF THE ISSUES

- 25. The purpose of the MRZ is to manage development in the Millbrook Resort. The zone provides for recreational, commercial, visitor accommodation and residential activities. At the time of the hearing there were approximately 260 privately owned homes and sections within the MRZ. All other land is owned by Millbrook Country Club Ltd (MCCL). Although all properties have freehold titles, MCCL retain ownership of all common land and infrastructure, and there is a Memorandum of Encumbrance registered on every residential title which provides comprehensive coverage of property and behaviour related rules. A Design Review Panel is in place whereby MCCL review and approve all proposed building designs, as a process separate from that under the District Plan.
- 26. Development in the MRZ provides for 450 dwellings, and has 27 holes of golf. The key issue arising through these hearings is the proposal by MCCL to incorporate a neighbouring 66 hectare block of land to the west, referred to as the 'Dalgleish Farm'. A primary driver behind this acquisition is to provide sufficient land for a further nine holes of golf, giving MCCL the ability to operate two full 18 hole golf courses. The notified structure plan and rules which include this extension also provide for 45-55 residential units over the Dalgleish Farm block, but the overall residential development capacity of 450 dwellings in the extended MRZ is proposed to remain unchanged. Put another way, approximately 10% of the eventual total number of dwellings within the MRZ are proposed to be sited within the Dalgleish Farm extension, with a corresponding reduction in the proposed number of residential units in the existing MRZ.
- 27. The Structure Plan for Millbrook Resort as notified, contained seven 'Activity Areas', many of which are not contiguous. These included 11 Residential Activity Areas within the existing MRZ, with a further six (R 13 R18) proposed within the Dalgleish Farm extension.
- 28. Following the close of further submissions, and both during and following the hearing process, MCCL consulted with X-Ray Trust Limited<sup>11</sup> and Roger Donaldson<sup>12</sup> so as to address concerns raised in their respective submissions. X-Ray Trust Limited and Donaldson both own land directly south of the Dalgleish Farm. Following consultation with X-Ray Trust Limited, MCCL produced a revised Structure Plan and accompanying amendments to Chapter 43. This was supported by Ms Evans, with the exception of whether some of the agreed provisions should take the form of guidelines or rules (addressed later in these recommendations). On April 25,

<sup>11</sup> Submission 356

<sup>12</sup> Submission 446

2017, the Council received an email from Roger and Marliese Donaldson stating that "our issues in respect of the MRZ extension over Dalgleish are now resolved". However the submitter will be separately pursuing their own zoning proposals through the mapping hearings stream.

- 29. In addition, during the course of the hearing, there were discussions between MCCL and Council Officers over outstanding matters of difference arising from the Section 42A Report. None of these amounted to 'fundamental' differences, but rather matters of detail.
- 30. Overall then, a high level of consensus was reached between all those who appeared at the hearings as to the final configuration of the Structure Plan for the MRZ, and the contents of Chapter 43. We were satisfied that the contents of the matters agreed between the parties were appropriate and would reduce potential adverse effects both within and beyond the boundaries of the MRZ. For these reasons, our discussion of the points raised under each of the 'Issue' headings below is only relatively brief.

#### 5. ASSESSMENT OF SUBMISSIONS

- 31. 13 primary submissions and 12 further submissions with a total of 178 submission points were received on Chapter 43 Millbrook.
- 32. The amended version of Chapter 43, including the Structure Plan, we are recommending is contained in **Appendix 1**.
- 33. Ms Evan's Section 42A Report summarised submissions as falling under six headings, the order of which we have adopted, but reduced to five headings:
  - a. Issue 1 Extension of the MRZ over Dalgleish Farm;
  - b. Issue 2 Landscape and ecological matters;
  - c. Issue 3 Development controls and activity status;
  - d. Issue 4 Residential density and capacity; and
  - e. Issue 5 Other matters and minor redrafting and reformatting amendments.

#### 6. ISSUE 1 - EXTENSION OF THE MRZ OVER DALGLEISH FARM

- 34. The majority of submissions pertained to the proposed expansion of the MRZ to include Dalgleish Farm. This 66 ha area adjoins the existing MRZ to the east and Malaghans Road to the north. This block is flat or gently sloping adjacent to its northern (Malaghans Road) frontage, but rises steeply to the south and extends onto a broad elevated ridge which lies between Malaghans Road and Speargrass Flat Road to the south, towards Lake Hayes.
- 35. Within the MRZ, the Residential Activity Areas are incorporated into 'pods' generally surrounded by the Golf Course and Open Space Activity Area. Within the zone as a whole, it is intended that no more than 5% of the area of the MRZ be set aside for housing. As notified, the Dalgleish Farm extension to the MRZ comprised six Residential Activity Areas (R 13 R 18), and four LPAA's: adjacent to Malaghans Road; steep terrain across the centre of the block; and along the boundary with rural land to the south-west. The balance of the block was taken up with Golf Course and Open Space Activity Area. One of the Residential Activity Areas (R 18) included a historic cottage.

- 36. X-Ray Trust Limited<sup>13</sup> opposed the zone expansion largely due to effects on landscape values and effects on their land to the south of the Structure Plan, and sought amendments to both Chapter 43 and the accompanying Structure Plan. The submission was generally opposed by MCCL<sup>14</sup>. Discussions between MCCL and subsequent amendments to Chapter 43 and Structure Plan (dated 2 December 2016) have resulted in this submitter now supporting the revised proposal<sup>15</sup>.
- 37. In her evidence, Ms Taylor explained the background to her client's original concerns. X-Ray Trust's property comprises approximately 58 ha of land on the elevated southern boundary of the Dalgleish Farm extension to the MRZ. The primary concerns of the submitter were the potential visual impacts of some of the residential development proposed on Dalgleish Farm as seen from X-Ray Trust's property.
- 38. Following discussions between X-Ray Trust and MCCL to address the concerns of the submitter, the following changes had been agreed to the Structure Plan and rules in the PDP as notified:
  - 1. a revised Structure Plan including amended Residential Activity Areas, Earthworks Overlays, and the replacement of the Ecological Protection and Restoration Overlay with more detailed Gully Planting and Open Planting Overlays;
  - 2. a change to notified Rule 43.5.5 (renumbered Rule 43.5.6) to impose the following maximum building heights in these four Activity Areas:
    - R 14 6.5 m
    - R 15 6.5 m, except within those parts subject to the Height Restriction Overlay where the height limit shall be 5.5 m;
    - R 16 6.5 m
    - R 17 5.5 m
- 39. Ms Taylor noted that there had been disagreement, however, between advisers for X-Ray Trust and MCCL on one hand, and the Council on the other, as to whether performance standards relating to building height and plant species should be incorporated in the rules, or in design guidelines as initially favoured by the Council. Subsequently following further consideration, Ms Evans accepted that the height standards at least should be incorporated in the rules.
- 40. It was also agreed that the residential density within the six Residential Activity Areas within the Dalgleish farm extension be as follows and as contained in renumbered Rule 43.5.5:
  - R 13 10 residential units
  - R 14 6 residential units
  - R 15 15 residential units
  - R 16 6 residential units
  - R 17 7 residential units
  - R 18 1 residential unit (the existing historic cottage)
- 41. We acknowledge the constructive dialogue that has taken place between the parties, and recommend that the submission of X-Ray Trust be accepted to the extent that the provisions be amended.

<sup>&</sup>lt;sup>13</sup> Submission 356, opposed by FS1306

<sup>&</sup>lt;sup>14</sup> FS1306

<sup>&</sup>lt;sup>15</sup> Evidence of Louise Taylor (Addendum) 16 February 2017 paragraph 1.11, and Evidence in Chief, 3 February 2017 paragraph 3.1

- 42. G. Siddall and R. Tweedie<sup>16</sup> opposed the Dalgleish Farm zone expansion on the basis of adverse effects on people living within and in the vicinity of Millbrook Resort including increased traffic, reduced safety and noise. The submitter also sought an amendment to Policy 43.2.1.1 to include *'the avoidance of adverse effects on the amenities of residents within and in the vicinity of Millbrook'*. They also sought the rejection of any extension of the resort on to Dalgleish Farm, and of the associated rules providing for this.
- 43. We note the extension of the MRZ over Dalgleish Farm zone expansion will not increase the overall number of residential units provided for within the MRZ as a whole. The restriction to 450 units provided for under the ODP rules will continue under the PDP (renumbered Rule 43.5.4), even allowing for the extended area of the zone. Furthermore, we have added a limit on the number of residential units permitted within each residential activity area within the Dalgleish Farm extension. For these reasons, we disagree that the extension onto Dalgleish Farm would result in increased traffic and noise, or reduced safety, within the zone. The extent of such effects is already anticipated by the existing ODP provisions.
- 44. Traffic engineering evidence presented by Mr Corbett for the Council concluded that traffic generation rates would not appreciably increase<sup>17</sup>. Traffic movements into and within the MRZ may change as a result of the extension of Dalgleish Lane northwards and a new intersection on Streamside Lane with Malaghans Road. Mr Corbett was of the view that there was little of concern with respect to either the redistribution of dwellings within the extended MRZ, or the new road access into the zone. Similarly, the dispersal of the permitted number of residential units over a larger extended area would result in noise levels remaining the same or even slightly decreasing, from those that could have been expected under the existing zoning in the ODP.
- 45. For these reasons, we recommend that the submission of G. Siddall and R. Tweedie be rejected.
- 46. K Fround<sup>18</sup> supported the chapter generally. Michael Hill Tournaments<sup>19</sup> supported the zone expansion. MCCL<sup>20</sup> supported the entire chapter. We recommend that the submissions of K. Fround and Michael Hill Tournaments be accepted. Given the amendments we recommend, we recommend that the submission by MCCL be accepted in part.
- 47. Roger Donaldson<sup>21</sup> also sought that if Council granted the extension to the MRZ, that the submitter's property be rezoned to MRZ or, at a minimum, Rural Lifestyle. By way of a decision dated 24 January 2017, the Chair clarified that the submission sought the rejection of the extension of the zoning. Following prolonged discussions with MCCL, the submitter indicated that he no longer opposed the extension of the MRZ<sup>22</sup>. The rezoning component of this submission (i.e. the submitter's land) is not within the scope of this hearing.

<sup>&</sup>lt;sup>16</sup> Submission 14, supported by FS1272 and FS1291, opposed by FS1302

<sup>&</sup>lt;sup>17</sup> Evidence of Samuel Corbett, paragraph 8.5

<sup>&</sup>lt;sup>18</sup> Submission 19

<sup>&</sup>lt;sup>19</sup> Submission 818, opposed by FS1713 and FS1349

<sup>&</sup>lt;sup>20</sup> Submission 696, opposed by FS1272, FS1291 and FS1349

<sup>21</sup> Submission 446

Email from Marliese Donaldson to QLDC, 28 April 2017

#### 7. ISSUE 2 - LANDSCAPE AND ECOLOGICAL MATTERS

#### 7.1 Control of Development in the Landscape Protection Area (LPAA)

- 48. Skipp Williamson<sup>23</sup> submitted in support of the LPAA shown on the Structure Plan. He stated in his submission that he owns a property in Mooney Road which is near the proposed extension to the MRZ.
- 49. Mr Williamson also supports notified Rule 43.4.12<sup>24</sup>, which states that golf courses in the LPAA are a non-complying activity. The submission seeks further restriction on development in the LPAA, including non-complying status for Commercial Recreation Activities<sup>25</sup>, which are currently classified as a discretionary activity. The submission also opposes provision for utility or farm buildings of up to 25m<sup>2</sup> under notified Rule 43.4.2 unless they are confined to that part of the LPAA directly adjoining Malaghans Road.
- 50. Mr Williamson also sought an additional *policy* calling for the avoidance of all buildings and golf courses in that part of the LPAA adjoining the rural area to the west of R15 and R16.
- 51. Ms Evans advised that Commercial Recreation Activities are defined in Chapter 2 as:

'the commercial guiding, training, instructing, transportation or provision of recreation facilities to clients for recreational purposes including the use of any building or land associated with the activity, excluding ski area activities<sup>126</sup>.

- 52. In considering the evidence on this matter, we agree that it would be appropriate that buildings (including Commercial Recreation Activities) within the LPAA generally, being the most visually sensitive activity area within the MRZ, be classified as a non-complying activity. However, it was considered that part of the LPAA adjacent to Malaghans Road is not as elevated, and there is a degree of screening from the road which would justify a more liberal rules framework. The imposition of greater restrictions within the LPAA as sought through the Williamson submission (with the exception of that part on the Malaghans Road frontage) did not appear to be opposed by MCCL. They were however, concerned to allow provision for small utility buildings as necessary for the maintenance of the golf course, and were of the view that the Malaghans Road component of the LPAA could be distinguished from other parts of the LPAA, and allow for small utility buildings. Farm buildings are accordingly a controlled activity in all other activity areas except the LPPA, as provided under Rule numbered 43 4.2 as notified, and renumbered Rule 43.4.9.
- 53. A further matter that arose was the presence of an old farm building, which MCCL wish to retain and restore. As this building is in a fragile state, it may well be retained in its current position. However, provision for this 'farm building' within the Malaghans Road LPAA was supported by all parties.
- 54. We support the recommendation that the Malaghans Road component of the LPAA be identified on the Structure Plan, and that with the exceptions discussed above, buildings should otherwise be subject to non-complying activity status. We did not agree that it was

<sup>23</sup> Submission 499

Referred to as Rule 42.4.12 in the submission, which is assumed to be a typographical error, as the rule for golf courses is 43.4.12.

<sup>25</sup> Rule 43.4.11.

<sup>26</sup> Notified Chapter 2 - Definitions.

necessary to reinforce this at a policy level however, as other policies provided the necessary guidance in the unlikely event of an application for building within the LPAA. Accordingly we recommend that the submission be accepted in part, as identified in renumbered Rule 43.4.14.

#### 7.2 Landscaping Prior to Residential or Golf Course Development

- 55. As notified, Rule 43.5.11 limited development of the additional nine holes of the golf course until landscaping and ecological works had been undertaken. In her reply statement, Ms Evans revised the approach by including the new Rule 43.4.7 (renumbered 43.4.16) which created an activity status for landscaping works within the relevant overlay areas, and amended the standard to apply to the commencement of residential units in the South Dalgleish area. She considered there was scope to make this change as the landscaping involved was required to either mitigate the effects on the X-Ray Trust land, or as a result of moving development closer to Malaghans Road to satisfy the X-Ray Trust submission.
- 56. We accept there is scope for requiring landscape work to commence prior to the residential development in the extension area. We do have some concerns with the amended wording of Rule 43.5.11 proposed by Ms Evans. We do not consider that the implementation of the landscaping can be achieved via a condition of consent given that a resource consent provides an ability to undertake an activity, not an obligation to undertake it. Nor do we consider a consent notice is available as such a mechanism is only available for subdivision consents.
- 57. In our view, the only reliable standard available is certification by the Council of the implementation of the planting plans approved under Rule 43.4.16. We have amended the rule (now 43.5.12) to reflect that.

#### 8. ISSUE 3 - DEVELOPMENT CONTROLS AND ACTIVITY STATUS

58. Council's corporate submission<sup>27</sup> sought several changes to the notified provisions.

#### 8.1 Activity Status for Various Activities

59. The Council sought that the activity status for mining, panel beating, spray painting, motor vehicle repair or dismantling and forestry be changed from non-complying to prohibited, on the basis that these uses are not anticipated in the zone. We consider it is most unlikely that these activities would seek to establish within the MRZ. Ms Evans was of the view, and we agree, that prohibited activity status was unnecessary, as non-complying activity status already sends a clear signal that these activities are not anticipated in the zone. We recommend that this submission be rejected, and the further submissions in opposition accepted.

#### 8.2 Activity Status for Buildings in the R18 Activity Area

- 60. The Council requested non-complying activity status for buildings in the Residential Activity (R18) Activity Area containing the historic cottage, in order to rectify the 'default' permitted status under Rule 43.4.1. In its further submission<sup>28</sup>, MCCL incorrectly noted that the default status is controlled, not permitted. MCCL also added that the density standards only allow one dwelling within this activity area.
- 61. Rule 43.4.1 provides a default permitted activity status for activities which are not specifically listed, and which comply with the standards. MCCL further submitted that no further rules

<sup>27</sup> Submission 383, generally opposed by FS1264, FS1271 and FS1291

<sup>&</sup>lt;sup>28</sup> FS1264

are necessary, on the basis that the historic cottage is listed in the Heritage section of the PDP and is subject to further controls that manage how this can be modified. We note that Rule 26.6.13<sup>29</sup> requires a restricted discretionary activity consent for development within the 'Extent of Place' for the historic cottage. This rule addresses the effects of development on the heritage value of a protected feature.

- 62. We consider that there is no need for any additional controls, as Rule 43.5.3 states that the total number of residential units in R18 shall not exceed one, with any more than this number triggering non-complying activity status. The one building within this activity area is the historic cottage, which is also subject to rules under Chapter 26. For these reasons, we conclude that the submission should be rejected.
- 63. In discussing the status of farm buildings, Ms Evans expressed initial concern that buildings in R18 other than farm buildings would default to permitted activity status under Rule 43.4.1. This concern was later satisfied following discussions with MCCL, noting that there are other rules which address buildings in this activity area. It does, however, highlight the potential complications arising from provisions such as Rule 43.4.1, where, in the absence of very painstaking care in rule drafting, there is a risk that an unanticipated (and potentially undesirable) activity can default to permitted activity status.

#### 8.3 Building Height in R13

64. The Council sought that a maximum building height be specified for the Residential (R13) Activity Area, although no suggested height was included in the submission. In its Further Submission in opposition, MCCL<sup>30</sup> noted that the height is restricted under notified Rule 45.3.4 (this was in error, and should have referred instead to notified Rule 43.5.4). Maximum building height for development within R13 is 8m under notified Rule 43.5.4, with a default status of non-complying activity if the standard is not met. It is also noted that a specified minimum ground level datum is specified for each residential activity area. We recommend the submission point be rejected, as building height is already specified in renumbered Rule 43.5.6.

#### 9. ISSUE 4 - RESIDENTIAL DENSITY AND CAPACITY

#### 9.1 Density Limit for R1 – 12, R13 and R17

- 65. The Council<sup>31</sup> has sought that density limits be included for R1-12, R13 and R17 residential activity areas, although the submission did not suggest what these density limits should be, or provide a reason for them to be included in the rules. There is an overall limit of 450 dwellings in the zone under notified rule 43.5.2, including the extension of the zone over Dalgleish Farm, which has been carried over from the ODP. Exceeding this number is a non-complying activity.
- 66. There are no density limits in the ODP for the Residential (R1-12) Activity Areas, which we were informed have already largely been consented. With respect to R13 and R17, which are located in the Dalgleish Farm extension, no density limits are proposed in the notified rules, although density limits are included for R14, R15, R16 and R18, under notified Rule 43.5.3. Ms Evans advised that Mr Corbett had concluded that no density limit was justified from a transport perspective. From a landscape perspective, Ms Ayres was of the opinion that a density limit was justified to ensure that the consented density in R12 extended to R13 and

<sup>29</sup> Chapter 26 Reply Version

<sup>&</sup>lt;sup>30</sup> FS1264

<sup>31</sup> Submission 383 opposed by FS1264, FS1271 and FS1291

R17.<sup>32</sup> Ms Ayres recommended a cap of 10 residential units in R13 and 7 residential units in R17. This was accepted by Ms Evans, and by Mr Edmonds for MCCL<sup>33</sup>. We concur, and recommend that this part of the Council submission be accepted as set out in renumbered Rule 43.5.5.

# **10.** ISSUE 5 - OTHER MATTERS AND MINOR REDRAFTING AND REFORMATTING AMENDMENTS

- 67. The Council<sup>34</sup> sought that the Structure Plan be amended to be consistent with Planning Map 26 (as revised 17/07/2015). Ms Evans stated she was not aware of any error in the structure plan boundary, as identified in the Council's submission, and that rather it was the original planning map that contained an error.
- 68. MCCL<sup>35</sup> submitted that there was an error with the MRZ boundary on the notified planning map and sought that the boundary of the MRZ as shown on the District Plan maps be amended to reflect that shown on the Structure Plan within Chapter 43.
- 69. We were informed that the Council did *initially* notify a planning map with an incorrect Millbrook boundary, and when advised of the error by MCCL, re-notified the same planning map, identified as the version dated 17/07/2015 on the Council's website which showed the extended zone boundary. We recommend that the Council's submission be rejected and MCCL's be accepted. Consequentially, the corrected planning map as it applies the Millbrook Resort Zone is also recommended to be accepted. We have included a copy of Planning Map 26 showing the extent of the MRZ as a result of our recommendations at the end of Appendix 1.
- 70. The Council<sup>36</sup> also sought that the 'assessment matters' listed in notified Rules 43.4.5 and Rule 43.4.6 be reformatted into matters of discretion or standards, in order to be consistent with the format (or terminology) used elsewhere in the PDP, which no longer makes reference to the term 'assessment matters'. This submission point was opposed by MCCL<sup>37</sup> on the basis that the reformatting would be inappropriately inflexible.
- 71. We accept that it is important to achieve a consistent format and use of terminology throughout the PDP, unless there are particular reasons to the contrary. In this case it is a matter of terminology which means replacing the term 'assessment matters' with the phrase 'discretion is restricted to....'.
- 72. A further problem with the two rules as notified in the PDP is that they repeat the matters of discretion and the assessment matters under the one rule. We are satisfied that these rules can be amended within scope without changing the intent or effect of the two rules. Both rules specify those matters to which the Council's discretion is restricted when it considers resource consents with respect to buildings in the Residential (R14 –16), and (R 17) Activity Areas respectively. These amendments are contained in renumbered Rules 43.4.11 and

<sup>32</sup> Statement of Evidence of Hannah Ayres dated 17 January 2017, at paragraph 11.9.

Evidence of John Edmonds, Millbrook 3 Amended Plan provisions, submitted at Council Hearing 16 February 2017, Rule
 43. 5. 6
 34
 34

Submission 383 opposed by FS1264, FS1271 and FS1291

<sup>&</sup>lt;sup>35</sup> Submission 696, opposed by FS1272, FS1291, FS1317 and FS1349

<sup>&</sup>lt;sup>36</sup> Submission 383 opposed by FS1272, FS1291 and FS1306

<sup>&</sup>lt;sup>37</sup> FS1306

43.4.12.

- 73. The Council<sup>38</sup> also sought that the reference to 'design guidelines' in Rules 43.4.3, 43.4.5 and 43.4.6 be amended to specify a version and year of the guideline, or amend to 'any Council approved design guidelines'.
- 74. As a result of matters arising during the hearings and discussions following, agreement was reached between MCCL (supported by X-Ray Trust) and Ms Evans whereby matters such as building height controls and requirements as to colours and materials would be better placed under the rules in the PDP than as guidelines. On that basis it was recommended that all references to guidelines in the chapter be removed.
- 75. We agree that this would be appropriate and, as pointed out by Ms Evans, would provide a 'one-stop shop' for PDP users, instead of having to also refer to external guidelines<sup>39</sup>. Accordingly, we recommend that the reference to the guidelines be removed from the rules in Chapter 43. Given that conclusion, this part of the Council submission is recommended to be rejected.
- 76. The Council<sup>40</sup> requested that, in relation to Rules 43.4.17 and 43.4.18, the PDP specify what *'service activities*' and *'industrial activities*' the rules are referring to, and the limits of permitted activities under Rule 43.4.1. Both *'service activities*' and *'industrial activities*' are defined in Chapter 2 of the PDP.
- 77. Ms Evans noted that Rules 43.4.17 and 43.4.18 specify that these activities are non-complying, unless they meet certain conditions. If these conditions are met then the activities become permitted under Rule 43.4.1. We note that with respect to service activities for example, such activities are non-complying unless they are directly related to other approved or permitted activities within the zone; located within the Resort Services Activity Area; or located within the Golf /Open Space Activity Area and which have a gross floor area of no more than 40m<sup>2</sup> (with these three qualifications applying conjunctively). We accept her conclusion that these conditions are restrictive, but this again illustrates a degree of unease within the Council with rules such as 43.4.1 (which we share). We recommend this submission point be rejected and the further submissions in opposition accepted.
- 78. The Council<sup>41</sup> also sought the addition of the words 'and the night sky' to the end of the sentence in Rule 43.5.6 to limit the impacts of light spill into the night sky. The probable intention was to insert these words after the word 'Glare' in the rule heading, so the rule heading would read 'Glare and the night sky'. This was a similar submission to that lodged by the Council with respect to Chapter 41, Jacks Point. We note that in the Council's legal right of reply for the Business Hearing stream, it was submitted that it would be difficult to determine compliance in the absence of a quantifiable standard, rendering such a rule *ultra vires*. We recommend that this submission point be rejected.
- 79. Rule 43.6.1 refers to circumstances in which applications shall be non-notified. The Council<sup>42</sup> has sought amendments to this rule to reflect standard wording used in other PDP chapters.

<sup>38</sup> Submission 383, opposed by FS1264, FS1272 and FS1291

Reply evidence of Ruth Evans, paragraph 2. 1

<sup>&</sup>lt;sup>40</sup> Submission 383, opposed by FS1214, FS1264, FS1272 and FS1291

<sup>&</sup>lt;sup>41</sup> Submission 383, opposed by FS1264, FS1272 and FS1291

<sup>42</sup> Submission 383

We note that the rule as notified in the PDP subjects non-notification through the qualification of *"Except as provided by the Act...."* which adds an element of circularity and uncertainty.

80. We recommend that the submission point be accepted and that Rule 43.6.1 be reworded to read:

"All applications for controlled activities and restricted discretionary activities shall not require the written consent of other persons and shall not be notified or limited notified".

#### **11.** OTHER RECOMMENDED AMENDMENTS

- 81. Ms Evans also recommended a number of 'non-substantive' changes to the Revised Chapter to correct typographical and formatting errors, and to achieve consistency with other PDP chapters. Where we agree with her and recommend the changes be made, we recommend those changes be made as non-substantive changes under Clause 16(2) of the First Schedule to the Act.
- 82. She recommended a change to Policy 43.2.1.2 as notified, which states:

"Require the external appearance of buildings to have appropriate regard to landscape and heritage values".

- 83. We consider that while the policy as a whole is rather general in its application, the inclusion of the word "appropriate" adds little to the policy as it does not provide clarity, and at least arguably makes it even more subjective. In terms of scope, such an amendment was not sought although we note that it is not opposed by any of the submitters, and the policy with the exclusion of this word was included in Mr Edmonds' suggested amendments to the plan provisions<sup>43</sup>. We accept that this amendment to the general policy wording is justified in these circumstances.
- 84. Ms Evans also recommended amendments to the notified wording of Policies 43.2.1.4 and 43.2.1.5, which respectively state *"Control takeoff and landing of aircraft"* and *"Control air emissions for visual amenity purposes"*. Ms Evans raised a valid concern in that these policies read as 'statements' rather than policies. We also have concerns with the literal wording of these policies, in that they suggest the powers of the Council over such matters are greater than is actually the case, particularly with air emissions.
- 85. Turning to the control and take off of aircraft, Ms Evans recommended that Policy 43 2.1.4 be reworded to state:

"Require the take off and landing of aircraft to be controlled".

- 86. With respect to the second policy (43.2.1.5), we have serious doubts that the provision is *intra vires*, as control over emissions to air are specifically subject to the rules in a Regional Plan (Section 15 RMA), outside the scope of the powers of the District Council. Although the deletion of this policy is not sought through any submission, we consider that it is readily apparent that it is incapable of implementation under the District Plan.
- 87. MCCL had no objections to either amendment, or to the removal of Policy 43.2.1.5 as notified.

<sup>&</sup>lt;sup>43</sup> Attachment to Evidence of John Edmonds, submitted to Council Hearing 16 February 2017

88. Ms Evans thought it important to include a *rule* requiring that development proceed in accordance with the Structure Plan. She said that while this may be assumed, as the Structure Plan forms part of the chapter, this was not explicitly stated in the notified chapter, and that such an amendment would be non-substantive. Policy 43.2.1.1 as notified states:

"Require development and activities to be located in accordance with a Structure Plan so as to promote orderly and integrated development and prevent the inappropriate development of sensitive parts of the site".

- 89. Such relief has not been sought in any submissions. Notwithstanding that, the amendments sought have been included in Mr Edmonds' draft provisions on behalf of MCCL as discussed earlier, and it would not appear that any submitters would be disadvantaged by making this amendment. The policy is also very directive in nature, thus supporting a rule, although it seems to us to have more application to the activities listed under 43.4 than the standards listed under 43.5.
- 90. Ms Evans also identified a problem in Rule 43.5.2 'Setbacks' (notified Rule 43.5.1), whereby any breach of the standards is classified as a restricted discretionary activity, although no matters of discretion are included under the rule. No submissions were received on this matter.
- 91. Section 77B(3) of the Act applies to the classification of an activity as a restricted discretionary activity. Section 77B(4) specifies that a local authority must specify in the rule the matters over which it has restricted its discretion. On that basis, Rule 43.5.1 is not consistent with the requirements under the Act, albeit almost certainly as a result of an inadvertent omission when the provisions were drafted.
- 92. We accept Ms Evans' contention that there is no scope to add appropriate matters of discretion, albeit that Mr Edmonds helpfully suggested some provisions which would have been appropriate in conjunction with the rule. In the meantime, however, we can only recommend that the Council incorporate the necessary amendment by way of a variation to the PDP.
- 93. Finally, as notified Rule 43.3.1 contained references to the ODP in relation to several districtwide chapters. In the Section 42A Report Ms Evans recommended changing "ODP" to "operative" in each case and deleting the PDP chapter number for some, but not all, of those chapters. We have concluded that plan users would be assisted by the table in this rule distinguishing only between the district-wide chapters notified as part of Stage 1 (in August 2015), and those not yet notified (shown in italics). We recommend that these changes be made as a minor and non-substantive change under Clause 16(2) of the First Schedule to the Act.

#### 12. DEFINITIONS

94. X-Ray Trust Limited<sup>44</sup> sought that a definition for 'valuable ecological remnants' or 'ecological remnants' be included in the Definitions Chapter of the PDP. These terms are found in Policy 43.2.1.3 which reads:

Submission 356, opposed by FS1306

"Protect valuable ecological remnants and promote the enhancement of ecological values where reasonably practical".

- 95. Ms Evans advised that these words are confined to notified Chapter 43 only. We note that they are contained in a policy (not a rule) and that the level of clarity that the words provide are sufficient at a policy level. No suggested definition was provided and the submitter did not pursue the matter further at the hearing.
- 96. We do not consider that the incorporation of these words in a policy necessitates a 'definition'.
- 97. Any recommendations we may have on definitions are made to the Stream 10 Hearing Panel to enable that Panel to co-ordinate our overall recommendations on definitions to the Council. It seems the request was not given a separate submission point to identify it, but that it was made as part of submission point 356.27. We will treat this submission point seeking the inclusion of a definition as Submission 356.27.1. We recommend to the Stream 10 Hearing Panel that it be rejected.

#### 13. OVERALL CONCLUSIONS AND RECOMMENDATIONS

- 98. For the reasons given above, we conclude that the provisions of Chapter 43 of the Proposed District Plan, incorporating the amendments we recommend, will best enable the Council to carry out its functions under the Act in respect of the land to which the Millbrook Resort Zone applies.
- 99. Consequently, we recommend that:
  - a. the submissions be accepted, accepted in part, or rejected as set out in Appendix 2;
  - b. Chapter 43 be adopted as set out in Appendix 1; and
  - c. The council initiate a variation to insert matters of discretion in Rule 43.5.2.

Dated:

1 September 2017

Signature:

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**Denis Nugent, Chair** 

# APPENDIX 1

Recommended Chapter 43, including Structure Plan and Planning Map 26

# APPENDIX 2

Tracked changes version of Chapter 43 to assist readers

# 43 Millbrook Resort Zone

#### 43.1 Resort Zone Purpose

- **43.1.1.** The purpose of the Millbrook Resort Zone is to provide for a visitor resort of high quality. The Zone provides for recreational activities (including golf), commercial, residential and visitor accommodation together with support facilities and services. The general amenity of the Zone is one of development enclaves located in the open rural countryside with well landscaped grounds. Well located and designed development is expected throughout the Zone. To achieve this, integrated planning in accordance with a Structure Plan is required.
- **43.1.2** The Millbrook Structure Plan includes several 'Activity Areas' which correspond with rules. The purpose of the various Activity Areas is summarised as follows:
  - Village Activity Area (V) to provide for residential and visitor accommodation activities and commercial activities associated with a resort
  - Golf / Open Space Activity Area (G) To provide for outdoor recreation activities and open space
  - Residential Activity Area (R) to provide for residential activities (different areas are individually numbered so as to correspond with rules)
  - Recreational Facilities Activity Area (F) to provide for recreational activities
  - Landscape Protection Area (LP) to manage sensitive landscape areas in a manner which prevents inappropriate development
  - Landscape Protection (Malaghans) Activity Area to maintain a mature tree lined edge to Malaghans Road
  - Resort Services Area (S): To provide for service and maintenance activities which support the functioning of a resort
  - Helicopter Landing and Take off Activity Area (H) to enable the consideration of applications for helicopter landings and take offs from this location

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**43.1.3.** The Structure Plan also includes the following overlays which apply in addition to the Activity Areas that cover the same areas. The purpose of these overlays is summarised as follows:

- Amenity Management Landscaping Overlay (AM L) to identify those locations where it is considered appropriate for measures will to be undertaken to avoid unreasonable adverse amenity effects on neighbouring properties outside of the Millbrook Resort Zone landscape amenity.
- Ecological Protection and Restoration Overlay (E) to identify those locations where either existing ecological values are to be protected or ecological restoration is anticipated.
- Height Restriction Overlay (HR) used to specify locations where corresponding height rules apply. <u>height restrictions on Indicative Residential</u>
   <u>Sites 10 and 11.</u>
- Earthworks Overlays (E1 and E2) to identify where earthworks will be undertaken to mitigate effects on neighbouring properties, and prevent buildings in those areas.

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- Gully Planting (GP) and Open Planting (OP) Overlays to specify where landscape planting is required for ecological restoration purposes.
- Indicative Residential Sites to identify locations of future buildings and specify height limits and recession plane controls.

The potential of the Millbrook Resort to contribute to visitor and economic development within the District through increased employment and visitor activity generated by the resort is recognised. Millbrook Country Club Limited has already paid financial contributions for water and sewerage for demand up to a peak of 5000 people. The 5000 people is made up of hotel guests, day staff, visitors and residents. Should demand exceed this then further development contributions will be levied under the Local Government Act 2002.

#### 43.2 Objectives and Policies

43.2.1 Objective – Visitor, residential and recreation activities developed in an integrated manner with particular regard for landscape, heritage, ecological, water and air quality values.

#### Policies

- 43.2.1.1 Require development and activities to be located in accordance with a Structure Plan so as to promote orderly and integrated development and prevent the inappropriate development of sensitive parts of the site.
- 43.2.1.2 Require the <u>buildings and associated landscaping to have</u> external appearance of buildings to have appropriate regard to landscape and heritage values.
- 43.2.1.3 Protect valuable ecological remnants and promote the enhancement of ecological values where reasonably practical.
- 43.2.1.4 Control <u>Require</u> the take-off and landing of aircraft to be controlled.
- 43.2.1.5. Control air emissions for visual amenity purposes.
- 43.2.1.5 Require an integrated landscape management plan for the South Dalgliesh part of the zone
- 43.2.1.6 Reduce nutrient levels and other pollutants generally and within entering Mill Creek and improve and protect the water quality of Lake Hayes.

#### 43.3 Other Provisions and Rules

#### 43.3.1 District Wide

Attention is drawn to the following District Wide chapters. All provisions referred to are within Stage 1 of the Proposed District Plan, unless shown in italics. marked as Operative District Plan (ODP).

1 Introduction	2 Definitions	3 Strategic Direction
4 Urban Development	5 Tangata Whenua	6 Landscapes

24 <u>Signs</u> <del>(18 ODP)</del>	25 <u>Earthworks</u> <del>(22 ODP)</del>	26 Historic Heritage
27 Subdivision	28 Natural Hazards	29 <u>Transport <del>(</del>14 ODP)</u>
30 Utilities and Renewable Energy	31 <u>Hazardous Substances</u> <del>(16 ODP)</del>	32 Protected Trees
33 Indigenous Vegetation	34 Wilding Exotic Trees	35 Temporary Activities and Relocated Buildings
36 Noise	37 Designations	Planning Maps

#### 43.3.2 Clarification Explanatory Rules

<u>43.3.2.1</u> Where an activity does not comply with a Standard listed in the Standards table, the activity status identified by the 'Non-Compliance Status' column shall apply. Where an activity breaches more than one Standard, the most restrictive status shall apply to the Activity.

Development resulting in more than one (1) residential unit per lot shall show each residential unit contained within the net area. For the purposes of this rule net area means an area of land shown on a plan with defined boundaries (legally defined or otherwise), less any area for shared access or any strip of land less than 6m in width.

#### 43.3.2.2 The following abbreviations are used within this Chapter.

Р	Permitted	С	Controlled
RD	Restricted Discretionary	D	Discretionary
NC	Non Complying	PR	Prohibited

## 43.4 Rules – Activities

	Activities – Millbrook	Status
43.4.1	Any activity which complies with the rules standards for permitted activities and is not listed as a controlled, discretionary, non- complying or prohibited activity.	Ρ
43.4.2	Residential <del>a</del> <u>A</u> ctivity in the	D
[43.4.8]	a. Resort Services, Activity Area, except for residential activity ancillary to a permitted or approved activity	
	b. Golf / Open Space or Activity Area, except for residential activity ancillary to a permitted or approved activity	
	c. Recreational Facilities Activity Areas, except for residential activity ancillary to a permitted or approved activity	
43.4.3	Visitor Accommodation outside of the Village Activity Area	D
[43.4.9]		
43.4.4	Golf <del>c</del> ourses	NC
[43.4.12]	a. iIn the Landscape Protection Activity Area	
	b. In the Landscape Protection (Malaghans) Activity Area	
43.4.5	Commercial and Community Activities, except for:	D
[43.4.10]	• <u>a</u> . Commercial recreation activities <del>; or</del>	
	• <u>b</u> . • Offices and administration activities directly associated with the management and development of Millbrook or ancillary to other permitted or approved activities located within the Resort Services and Village Activity Areas <del>; or</del>	
	• <u>c</u> . Bars, restaurants, theatres, conference, cultural and community facilities in the Village Activity Area; or	
	<ul> <li><u>d</u>. + <u>R</u>etail activities which comply with rule 43.5.8 <u>10</u> (+ <u>R</u>etail + <u>S</u>ales)</li> </ul>	

	Activities – Millbrook	Status
43.4.6	Commercial Recreation Activities, except for:	D
[43.4.11]	<ul> <li><u>a. g</u> Golf courses (aside from the Landscape Protection Area); or</li> </ul>	
	• <u>b.</u> Within the Recreation Facilities Activity Area or Village Activity Area	
43.4.7	Licensed Premises in the Village Activity Area:	C <u>*</u>
[43.4.4]	Premises licensed for the consumption of alcohol on the premises between the hours of 11pm and 8am, provided that this rule shall not apply to the sale and supply of alcohol÷to any person who is residing (permanently or temporarily) on the premises; or to any person who is present on the premises for the purpose of dining up until 12am.	
	*Control is in respect to consideration of reserved to:	
	• <u>a.</u> The scale of the activity	
	• <u>b.</u> Car parking and traffic generation	
	• <u>c.</u> Effects on amenity (including that of adjoining residential zones and public reserves)	
	• <u>d.</u> The configuration of activities within the building and site (e.g. outdoor seating, entrances)	
	• <u>e</u> . Noise issues and hours of operation	
43.4.8	Licensed Premises <u>-</u> outside <del>of the</del> Village Activity Area	NC
[43.4.19]	Premises licensed for the consumption of alcohol on the premises between the hours of 11pm and 8am, provided that this rule shall not apply to the sale and supply of alcohol:	
	<ul> <li><u>a.</u> t <u>T</u>o any person who is residing (permanently or temporarily) on the premises;</li> </ul>	
	<ul> <li><u>b.</u> t <u>T</u>o any person who is present on the premises for the purpose of dining up until 12am</li> </ul>	

	Activities – Millbrook	Status
43.4.9	Farm <del>b</del> uildings- <del>in</del>	C <u>*</u>
[43.4.2]	a <u>A</u> ll a <u>A</u> ctivity a <u>A</u> reas <u>except for</u> aside from the Landscape Protection ( <u>Malaghans</u> ) Activity Area. as set out in rule 43.4.13	
	* Council shall exercise e Control is reserved to over effects on heritage and landscape values.	
43.4.10	Buildings in:	C <u>*</u>
[43.4.3]	• <u>a.</u> the Village Activity Area <del>; or</del>	
	• <u>b.</u> R1 <del>, R2, R3, R4, R5, R6, R7, R8, R9, R10, R11, R12 and</del> to R13 of the Residential Activity Area; or	
	• <u>c.</u> The Recreational Facilities Activity Area	
	Control is reserved to:	
	* With the exercise of Council's control limited to the implementation of design guidelines and parameters to control:	
	• <u>i.</u> t <u>The external</u> appearance of the building <del>and</del>	
	• <u>ii. the e Effects of on</u> visual values and landscape amenity of the area including coherence with the surrounding buildings	

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	Activities – Millbrook	Status
43.4.11	Buildings in	RD*
[43.4.5]	a. R14, R15 <del>and</del> R16 of the Residential Activity Area	
	Discretion is restricted to the following:	
	-* With the exercise of Council's discretion limited to the implementation of design guidelines and parameters to control:	
	<ul> <li>i. t <u>The external</u> appearance of the building; and</li> </ul>	
	<ul> <li>ii. a-<u>A</u>ssociated landscaping controls; and</li> </ul>	
	• iii. <b>±</b> The effects of on visual and landscape amenity values of the area including coherence with the surrounding buildings and landscape values.	
	Assessment matter: In R14, R15 and R16 the following are anticipated:	
	• dark and recessive building materials; and	
	• a range of vegetation which is predominantly indigenous including shrub and tree species that contribute to the mitigation of potential adverse effects	
	• particular attention to accessway designs	

	Activities – Millbrook	Status
43.4.12	Buildings in	RD <u>*</u>
[43.4.6]	a. R17 and R18 of the Residential Activity Area	
	Discretion is restricted to the following:	
	* With the exercise of Council's discretion limited to the implementation of design guidelines and parameters to control:	
	<ul> <li>i. t <u>The external appearance of the building; and</u></li> </ul>	
	• <u>ii</u> . the eEffects of on visual and landscape amenity values of the area including coherence with the surrounding buildings and heritage values	
	Assessment matter: The location, height and bulk of buildings should be assessed with particular attention to maintaining or creating viewshafts to the historic cottage in R18 which allow the appreciation of the historical configuration of that building and the plantings and signs of domestication that surround it. Materials and designs of buildings in R17 shall also integrate with the heritage values of that site.	
43.4.13	Buildings in the	D
[43.4.7]	a. Golf Course and Open Space Activity Area, except for utilities, service and accessory buildings up to 40m2 in gross floor area	
43.4.14	Buildings in the Landscape Protection and Landscape Protection (Malaghans) Activity Area, except for:	NC
[43.4.13]	a. One farm building relocated from within the zone and restored the Landscape Protection (Malaghans) Activity Area (refer Rule 43.4.9)	
	<ul> <li><u>b.</u> u <u>U</u>tility buildings up to 25m<sup>2</sup> in gross floor area; and</li> </ul>	
	• farm buildings in the in that part of the Activity Area which fronts Malaghans Road.	

	Activities – Millbrook	Status
43.4.15	Buildings in the E1 and E2 Earth MounIding Overlay Areas	<u>PR</u>
43.4.15	Amenity Landscaping Works.         Landscaping works within the Gully Planting Overlay, the Open Planting Overlay the Amenity Landscaping Overlay, the Earth Mounding Overlay, the Landscape Protection (Malaghans) Activity Area and the Landscape Protection Activity Area         Discretion is restricted to the following:         a. An integrated landscape management plan that incorporates:         i. Landscape designs and planting plans that indicate how the Gully Planting and Open Planting Overlays will be planted and maintained with at least 90 % of plants listed in Appendix 1         ii. Practical and reasonable measures within the Amenity Landscaping overlay to avoid or mitigate adverse effects on the amenity values enjoyed within properties beyond the Zone boundary, utilising the species lists for the Gully Planting and Open Planting Overlays in Appendix 1         iii. Removal of all <i>Pinus, Pseudotsuga</i> and <i>Cystisus</i> from the E1, E2, Open Planting, Gully Planting and Amenity Landscaping overlay areas         iv. Earthworks to be undertaken in E1 for the purpose of visually screening all residential properties within the R14 and R15 Residential Activity Areas from approved Residential Building Platforms on Lot 1 DP 475822 and Lot 2 DP 475822         v.       Earthworks to be undertaken in E2 for the purpose of mitigating views of golfing activities as viewed from approved Residential Building Platforms on Lot 1 DP 475822         vi.       Details on and commitments to prompt establishment, density of planting, replacement of dead and diseased plants, restrictions on removal of other vegetation, irrigation, fertiliser, composting, rabbit control and use of gender dimorphic stock sourced from local seeds where practical <td><u>RD</u></td>	<u>RD</u>

	Activities – Millbrook	Status
43.4.17	Helicopter I Landing and I Take-O Off areas in the	RD <u>*</u>
[43.4.14]	a. Helicopter Landing and Take-off Activity Area	
	* With the exercise of Council's control limited to:	
	Discretion is restricted to the following:	
	• <u>i. <del>s</del> S</u> afety	
	• <u>ii.</u> e <u>E</u> ffects on amenity values	
	• confirmation that no more than one helicopter landing and take off area shall be in operation at any given time.	
43.4.18	Airports, aside from except for:	NC
[43.4.15]	• <u>a.</u> Helicopter landings and take-offs approved under rule 43.4. <u>17</u> 4 (above); or	
	<ul> <li><u>b.</u> <u>+</u> <u>T</u>he use of land and water for an<u>y</u> emergency landings, rescues and fire-fighting.</li> </ul>	
43.4.19	Service Activities, except for where:	NC
[43.4.17]	activities- a. d Directly related to other approved or permitted activities within the Zone; and located within the Resort Services Activity Area; or	
	Iocated within the Resort Services Activity Area; or	
	• b. <u>Located</u> within the Golf / Open Space Activity Area and which have a gross floor area of no more than 40m2	

	Activities – Millbrook	Status
43.4.20	Industrial Activities; except for:	NC
[43.4.18]	• <u>a.</u> a <u>A</u> ctivities directly related to other approved or permitted activities within the Zone; and	
	• <u>b.</u> <del>a</del> <u>A</u> ctivities located within the Resort Services Activity Area	
43.4.21	Mining	NC
[43.4.16]		
43.4.22	Panel beating, spray painting, motor vehicle repair or dismantling except for activities directly related to other approved or	NC
[43.4.20]	permitted activities within the Zone and located within the Resort Services Activity Area.	
43.4.23	Forestry Activities	NC
[43.4.21]		
43.4.24	Fibreglassing, sheet metal work, bottle or scrap storage, motorbody building or wrecking, fish or meat processing (excluding that	PR
[43.4.22]	which is ancillary to a retail premises such as a butcher, fishmonger or supermarket), or any activity requiring an Offensive Trade Licence under the Health Act 1956.	
43.4.25	Factory Farming	PR
[43.4.23]		

#### 43.5 **Rules- Standards**

	Rules – Millbrook	Non- compliance status
43.5.1	Structure Plan	<u>D</u>
	Development shall be undertaken in general accordance with the Structure Plan.	
43.5.2	Setbacks	RD
[43.5.1]	a. No building or structure shall be located closer than 6m to the Zone boundary <del>, and <u>in addition</u>:</del>	
	b. No building shall be located closer than 10m from Malaghans Road or the Arrowtown Lake Hayes Road	
	c. On Residential Activity Sites 14 and 19 buildings shall be located at least 7m from the Residential Activity Area boundary	
43.5.3	Building Colours and Materials in Residential Activity Areas R14, R15, R16 and R17	RD
	a. Roof materials and colours will be limited to:	
	i. Dark grey corrugated iron	
	ii. Dark grey tray profile	
	<u>iii. Slate</u>	
	iv. <u>Copper (left to weather)</u>	
	v. Gutters and downpipes to match the roof colour	
	b. Claddings will be limited to:	
	i. Millbrook quarry stone	
	ii. Painted or stained weatherboards	
	iii. Steel sheeting	

	Rules – Millbrook	Non- compliance status
	iv. <u>Textured concrete</u>	
	v. Painted plaster	
43.5.4	Residential Density	NC
[43.5.2]	In the Millbrook Resort Zone t The maximum number of residential <u>units in the Millbrook Resort Zone</u> shall be limited to 450.	
43.5.5	Residential <del>d</del> Density <del>in R14, R15, R16 and R18</del>	NC
[43.5.3]	a. In the following parts of the Residential Activity Area the total number of residential units shall not exceed:	
	i. <u>R13 10 residential units</u>	
	<u>ii.</u> R14 6 residential units	
	<u>iii.</u> R15 15 residential units	
	<u>iv.</u> R16 6 residential units	
	v. R17 7 residential units	
	<u>vi.</u> R18 1 residential unit <del>s</del>	
	b. In addition there shall be no more than one residential unit per Indicative Residential Site.	
43.5.6	Building Height – Residential Activity Areas R1 – R13	NC
[43.5.4]	The maximum height of buildings shall be:	

	Rules – Millbrook	Non- compliance status
	<ul> <li><u>a.</u> Visitor accommodation, clubhouses, conference and theatre facilities, restaurants, retail and residential buildings (except in R14, R15, R16 and R17) - 8m</li> <li><u>b.</u> Filming towers - 12m</li> </ul>	
	• <u>c.</u> All other buildings and structures <del>(except in R14, R15, R16 and R17)</del> - 4m	
43.5.7	Building Height in <u>– Residential Activity Areas</u> R14, R15, R16 and R17	NC
[43.5.5]	<u>a</u> . In the following parts of the Residential Activity Area <del>(as annotated on the Structure Plan)</del> the following maximum building heights shall apply:	
	<u>i.</u> R14 <u>6</u> <del>5</del> .5m	
	ii. R15 6.5m except within those parts subject to the Height Restriction Overlay where the height limit shall be 5.5m.	
	iii. R16 6.5m except within those parts subject to the Height Restriction Overlay where the height limit shall be 5.5m.	
	<u>iv.</u> R17 5.5m	
	c. No part of a building shall exceed the following heights above sea level (excluding chimneys which may exceed the height control by 2.0m with a maximum horizontal dimension of 1.5m):	
	Indicative Residential Activity Area as shown on Datum (masl) using the "Mt Nic 2000 & MSL"	
	the Structure Plan datum	
	<u>1</u> <u>481.8</u>	
	<u>3</u> <u>478.8</u>	

Rules	s – Millbrook		Non- compliance status
	<u>6-13</u>	<u>475.8</u>	
	<u>14</u>	<u>476.8</u>	
	<u>19</u>	<u>472.8</u>	
<u>d.</u>		vity Areas 1 and 3 shall protrude through a recession at the boundary of the indicative residential sites not rel	
	Indicative Residential Activity Area as shown on	Datum (masl) using the "Mt Nic 2000 & MSL"	
	the Structure Plan	<u>datum</u> 478	
	<u>1</u> <u>3</u>	475	
- R:	n <u>addition</u> no part of a building shall be situated above Datum (masl) 14—465.5m 15—478.5m 16—483m		

	Rules – Millbrook	Non- compliance status
43.5.8	Glare	NC
[43.5.6]	4 <del>3.5.6.1.</del>	
	a. All fixed lighting shall be directed away from adjacent roads and properties	
	4 <del>3.5.6.2.</del>	
	<u>b</u> . Any building or fence constructed or clad in metal, or material with reflective surfaces shall be painted or otherwise coated with a non-reflective finish	
	4 <del>3.5.6.3.</del>	
	<u>c.</u> No activity shall result in a greater than 3.0 lux spill, horizontal and vertical, of light onto any property located outside of the Zone, measured at any point inside the boundary of the adjoining property	
	External lighting shall be limited to down lighting only, not more than 1.5 metres above the finished floor level of the dwelling with the light source shielded from horizontal view.	
43.5.9	Nature and Scale of Activities	NC
[43.5.7]	a. Except within the Village and Resort Services Activity Areas:	
	4 <del>3.5.7.1</del>	
	i. No goods, materials or equipment shall be stored outside a building, except for vehicles associated with the activity parked on the site overnight	
	43.5.7.2	

	Rules – Millbrook	Non- compliance status
	ii. All manufacturing, altering, repairing, dismantling or processing of any materials, goods or articles shall be carried out within a building	
43.5.10	Retail Sales	NC
[43.5.8]	No goods or services shall be displayed, sold or offered for sale from a site <b>except</b> :	
	a. goods grown, reared or produced on the site <del>; or</del>	
	b. goods and services associated with, and ancillary to the recreation activities taking place (within buildings associated with such activities) within the Recreation Facilities Activity Area <del>; or</del>	
	c. Within the Village Activity Area	
43.5.11	Maximum Total Site Coverage	NC
[43.5.9]	The maximum site coverage shall not exceed 5% of the total area of the Zone. For the purposes of this Rule, site coverage includes all buildings, accessory, utility and service buildings but excludes weirs, filming towers, bridges and roads and parking areas.	
43.5.12	Golf Course <del>d</del> <u>D</u> evelopment	NC
[43.5.11]	Development of <u>residential units in the South Dalgleish part of the zone or</u> more than 27 holes of golf <u>without prior</u> <del>golf shall not</del> take place without a plan being approved by Council and its implementation secured via a condition of consent or consent notice, which addresses the following: certification by the Council of the implemented plans for the Gully Planting Overlay, Open Planting Overlay and Amenity Landscaping areas (refer Rule 43.4.16).	
	• practical and reasonable protection and restoration of ecological values in those areas identified within the Ecological Protection and Restoration Overlay; and	
	• Practical and reasonable measures within the Amenity Landscaping overlay to mitigate or avoid adverse effects on the amenity values enjoyed within properties beyond the Zone boundary; and	

	Rules – Millbrook	Non- compliance status
	An overview of measures that shall be employed to maintain or enhance the quality of water within Mill Creek and Lake Hayes.	
43.5.13	Helicopter Landing Areas         There shall be no m More than one permanent helicopter landing area approved via resource consent at any given time within the Zone.	NC
	Atmospheric Emissions	NC
	<ul> <li>There shall be no indoor solid fuel fires, except for:</li> <li>feature open fireplaces in the clubhouse and other communal buildings including bars and restaurants.</li> </ul>	
	Note – Council bylaws and Regional Plan rules may also apply to indoor and outdoor fires.	NC
	A fire fighting reserve of water shall be maintained. The storage shall meet the New Zealand Fire Service Firefighting Water Supplies Code of Practice 2008.	ne

#### Appendix 1

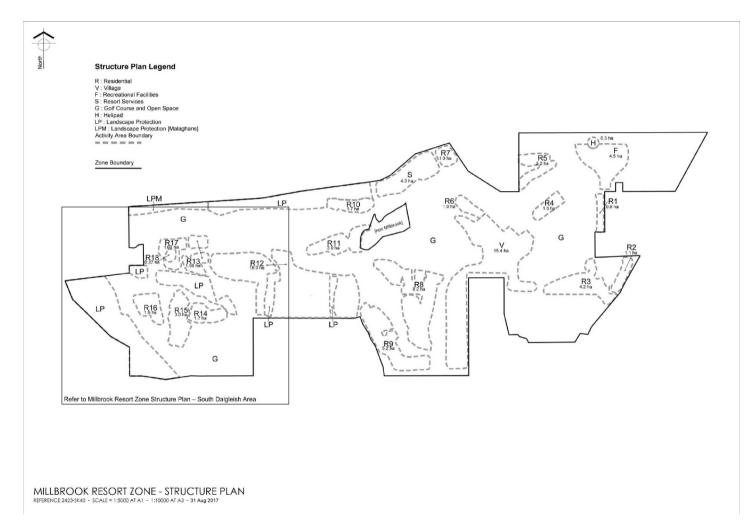
Overlay Area	Plant List
<u>Gully Planting Overlay</u>	<ul> <li>Carex secta</li> <li>Hebe salicifolia</li> <li>Aristotelia serrat<u>a</u></li> <li>Coprosma lucida</li> <li>Coprosma propingua</li> <li>Fuscopora sola<u>ndri var. cliffortioides</u></li> <li>Olearia lineata</li> <li><u>Cortaderia richardii</u></li> <li><u>Phormium tenax</u></li> </ul>
<u>Open Planting Overlay:</u>	<ul> <li>Coprosma propingua</li> <li>Leonohebe cup<u>pressoides</u></li> <li>Olearia odorata</li> <li>Melicytus alpin us</li> <li>Sophora microphylla</li> <li>Olearia avicenniifolia</li> <li>Carmichaelia <u>petriei</u></li> <li><u>Poa colensoi</u></li> <li><u>Hebe subalpina</u></li> </ul>

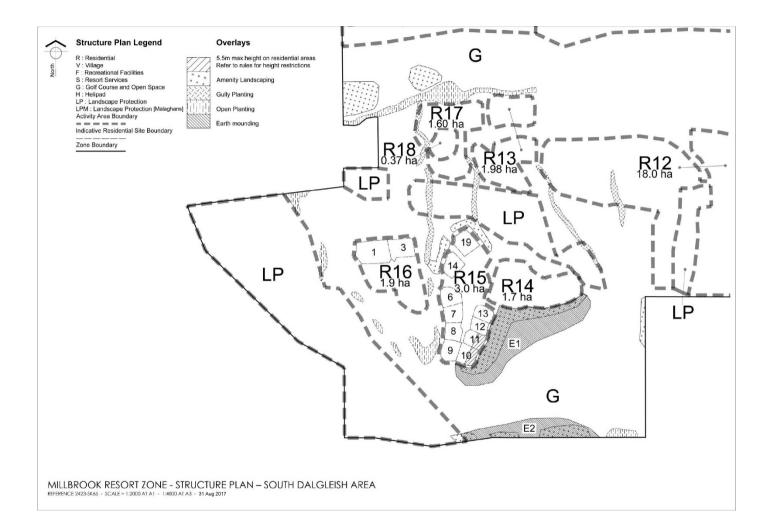
## 43.6 Non-Notification of Applications

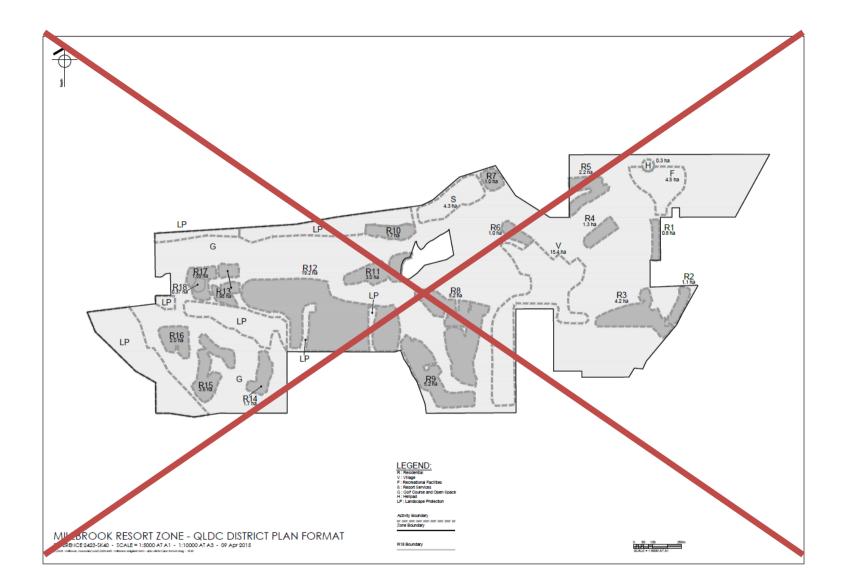
43.6.1 Except as provided for by the Act, all applications for controlled activities and restricted discretionary activities will be considered without public notification or the need to obtain the written approval <del>of</del> or-serve notice on affected persons.

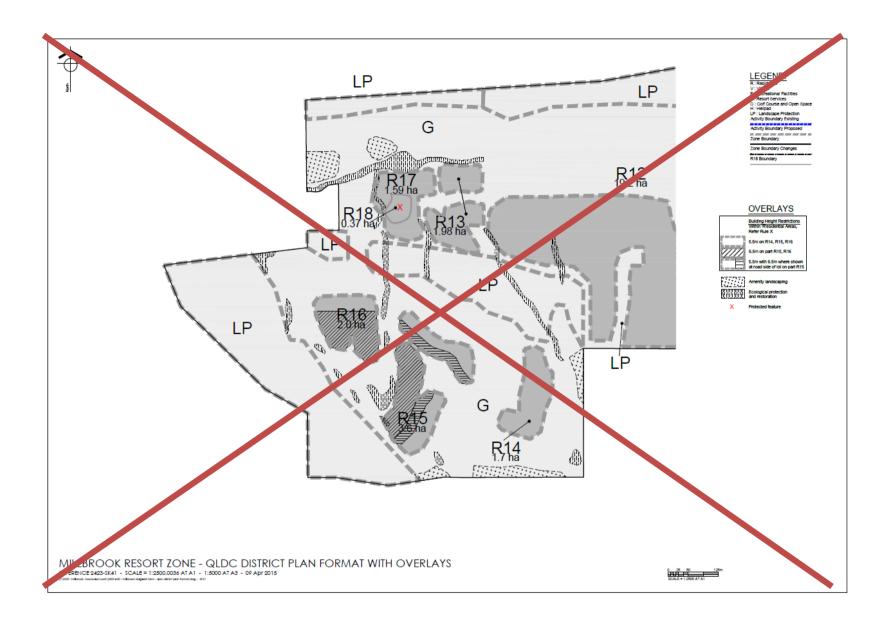
[Amended Structure Plan to Be Appended]

#### 43.7 Structure Plans









## **APPENDIX 3**

List of submitters, and whether the submissions are accepted, accepted in part or rejected

Submission	Further Submission	Name	Further Submission Position	Hearings Panel Recommendation	Report Ref.
14.1		Gerald Siddall and Richard Tweedie		Reject	Section 6
14.1	FS1272.1	John Griffin	Support	Reject	Section 6
14.1	FS1291.1	Philippa Archibald	Support	Reject	Section 6
14.1	FS1302.1	Millbrook Country Club Limited (Millbrook)	Oppose	Accept	Section 6
14.1	FS1349.26	X-Ray Trust	Support	Reject	Section 6
14.2		Gerald Siddall and Richard Tweedie		Reject	Section 6
14.2	FS1272.2	John Griffin	Support	Reject	Section 6
14.2	FS1291.2	Philippa Archibald	Support	Reject	Section 6
14.2	FS1302.2	Millbrook Country Club Limited (Millbrook)	Oppose	Accept	Section 6
14.2	FS1349.27	X-Ray Trust	Support	Reject	Section 6
14.3		Gerald Siddall and Richard Tweedie		Reject	Section 6
14.3	FS1272.3	John Griffin	Support	Reject	Section 6
14.3	FS1291.3	Philippa Archibald	Support	Reject	Section 6
14.3	FS1302.3	Millbrook Country Club Limited (Millbrook)	Oppose	Accept	Section 6
14.3	FS1349.28	X-Ray Trust	Support	Reject	Section 6
14.4		Gerald Siddall and Richard Tweedie		Reject	Section 6
14.4	FS1272.4	John Griffin	Support	Reject	Section 6
14.4	FS1291.4	Philippa Archibald	Support	Reject	Section 6
14.4	FS1302.4	Millbrook Country Club Limited (Millbrook)	Oppose	Accept	Section 6
14.4	FS1349.29	X-Ray Trust	Support	Reject	Section 6
14.5		Gerald Siddall and Richard Tweedie		Reject	Section 6
14.5	FS1272.5	John Griffin	Support	Reject	Section 6
14.5	FS1291.5	Philippa Archibald	Support	Reject	Section 6
14.5	FS1302.5	Millbrook Country Club Limited (Millbrook)	Oppose	Accept	Section 6
14.5	FS1349.30	X-Ray Trust	Support	Reject	Section 6
14.6		Gerald Siddall and Richard Tweedie		Reject	Section 6
14.6	FS1272.6	John Griffin	Support	Reject	Section 6

Submission	Further Submission	Name	Further Submission Position	Hearings Panel Recommendation	Report Ref.
14.6	FS1291.6	Philippa Archibald	Support	Reject	Section 6
14.6	FS1302.6	Millbrook Country Club Limited (Millbrook)	Oppose	Accept	Section 6
14.6	FS1349.31	X-Ray Trust	Support	Reject	Section 6
14.7		Gerald Siddall and Richard Tweedie		Reject	Section 6
14.7	FS1272.7	John Griffin	Support	Reject	Section 6
14.7	FS1291.7	Philippa Archibald	Support	Reject	Section 6
14.7	FS1302.7	Millbrook Country Club Limited (Millbrook)	Oppose	Accept	Section 6
14.7	FS1349.32	X-Ray Trust	Support	Reject	Section 6
14.8		Gerald Siddall and Richard Tweedie		Reject	Section 10
14.8	FS1272.8	John Griffin	Support	Reject	Section 6
14.8	FS1291.8	Philippa Archibald	Support	Reject	Section 6
14.8	FS1302.8	Millbrook Country Club Limited (Millbrook)	Oppose	Accept	Section 6
14.8	FS1349.33	X-Ray Trust	Support	Reject	Section 6
14.9		Gerald Siddall and Richard Tweedie		Reject	Section 6
14.9	FS1272.9	John Griffin	Support	Reject	Section 6
14.9	FS1291.9	Philippa Archibald	Support	Reject	Section 6
14.9	FS1302.9	Millbrook Country Club Limited (Millbrook)	Oppose	Accept	Section 6
19.26		Kain Fround		Accept in Part	Section 6
234.8		Dan Egerton		Reject	Section 6
234.8	FS1266.9	Millbrook Country Club Limited (Millbrook); - Dan and Jillian Egerton m Boundary Road Trust, Spruce Grove Trust	Oppose	Accept	Section 6
346.8		Jillian Egerton		Reject	Section 6
346.8	FS1266.18	Millbrook Country Club Limited (Millbrook); - Dan and Jillian Egerton m Boundary Road Trust, Spruce Grove Trust	Oppose	Accept	Section 6
356.26		X-Ray Trust Limited		Reject	Section 6
356.26	FS1306.4	Millbrook Country Club Limited (Millbrook)	Oppose	Accept	Section 6
356.27		X-Ray Trust Limited		Accept in Part	Section 6
356.27	FS1306.5	Millbrook Country Club Limited (Millbrook)	Oppose	Accept in Part	Section 6
356.28		X-Ray Trust Limited		Accept	Section 6

Submission	Further Submission	Name	Further Submission Position	Hearings Panel Recommendation	Report Ref.
356.28	FS1306.6	Millbrook Country Club Limited (Millbrook)	Oppose	Accept	Section 6
356.29		X-Ray Trust Limited		Reject	Section 6
356.29	FS1306.7	Millbrook Country Club Limited (Millbrook)	Oppose	Accept	Section 6
356.3		X-Ray Trust Limited		Reject	Section 6
356.3	FS1306.8	Millbrook Country Club Limited (Millbrook)	Oppose	Accept	Section 6
356.31		X-Ray Trust Limited		Accept in Part	Section 6
356.31	FS1306.9	Millbrook Country Club Limited (Millbrook)	Oppose	Accept in Part	Section 6
356.31	FS1317.2	Gerald and Richard Siddall and Tweedie	Support	Reject	Section 6
356.37		X-Ray Trust Limited		Accept in Part	Section 10
356.4		X-Ray Trust Limited		Accept in Part	Section 6
356.4	FS1306.3	Millbrook Country Club Limited (Millbrook)	Oppose	Accept in Part	Section 6
383.1		Queenstown Lakes District Council		Reject	Section 10
383.1	FS1214.7	Z-Energy Ltd	Oppose	Accept in Part	Section 10
383.1	FS1272.20	John Griffin	Oppose	Reject	Section 10
383.1	FS1291.20	Philippa Archibald	Oppose	Reject	Section 10
383.101		Queenstown Lakes District Council		Accept in Part	Section 9
383.101	FS1264.11	Millbrook Country Club Limited (Millbrook)	Oppose	Accept in Part	Section 9
383.101	FS1272.21	John Griffin	Oppose	Reject	Section 9
383.101	FS1291.21	Philippa Archibald	Oppose	Reject	Section 9
383.102		Queenstown Lakes District Council		Accept in Part	Section 8
383.102	FS1264.12	Millbrook Country Club Limited (Millbrook)	Oppose	Accept in Part	Section 8
383.102	FS1272.22	John Griffin	Oppose	Reiect	Section 8
383.102	FS1291.22	Philippa Archibald	Oppose	Reiect	Section 8
383.103		Queenstown Lakes District Council		Reject	Section 8
383.103	FS1264.13	Millbrook Country Club Limited (Millbrook)	Oppose	Accept in Part	Section 8
383.103	FS1272.23	John Griffin	Oppose	Reject	Section 8
383.103	FS1291.23	Philippa Archibald	Oppose	Reject	Section 8
383.104		Queenstown Lakes District Council		Reject	Section 10
383.104	FS1264.14	Millbrook Country Club Limited (Millbrook)	Oppose	Accept	Section 10

Submission	Further Submission	Name	Further Submission Position	Hearings Panel Recommendation	Report Ref.
383.104	FS1272.24	John Griffin	Oppose	Reject	Section 10
383.104	FS1291.24	Philippa Archibald	Oppose	Reject	Section 10
383.105		Queenstown Lakes District Council		Accept	Section 10
383.105	FS1272.25	John Griffin	Oppose	Reject	Section 10
383.105	FS1291.25	Philippa Archibald	Oppose	Reject	Section 10
383.106		Queenstown Lakes District Council		Accept in Part	Section 10
383.106	FS1272.26	John Griffin	Oppose	Reject	Section 10
383.106	FS1291.26	Philippa Archibald	Oppose	Reject	Section 10
383.106	FS1349.34	X-Ray Trust	Oppose	Reject	Section 10
383.93		Queenstown Lakes District Council		Accept in Part	Section 10
383.93	FS1264.4	Millbrook Country Club Limited (Millbrook)	Oppose	Reject	Section 10
383.93	FS1272.13	John Griffin	Oppose	Reject	Section 10
383.93	FS1291.13	Philippa Archibald	Oppose	Reject	Section 10
383.94		Queenstown Lakes District Council		Accept in Part	Section 10
383.94	FS1264.5	Millbrook Country Club Limited (Millbrook)	Oppose	Reject	Section 10
383.94	FS1272.14	John Griffin	Oppose	Reject	Section 10
383.94	FS1291.14	Philippa Archibald	Oppose	Reject	Section 10
383.95		Queenstown Lakes District Council		Reject	Section 10
383.95	FS1264.6	Millbrook Country Club Limited (Millbrook)	Oppose	Reject	Section 10
383.95	FS1272.15	John Griffin	Oppose	Reject	Section 10
383.95	FS1291.15	Philippa Archibald	Oppose	Reject	Section 10
383.96		Queenstown Lakes District Council		Reject	Section 8
383.96	FS1264.7	Millbrook Country Club Limited (Millbrook)	Oppose	Accept	Section 8
383.96	FS1272.16	John Griffin	Oppose	Reject	Section 8
383.96	FS1291.16	Philippa Archibald	Oppose	Reject	Section 8
383.97		Queenstown Lakes District Council		Reject	Section 8
383.97	FS1264.8	Millbrook Country Club Limited (Millbrook)	Oppose	Accept	Section 8
383.97	FS1272.17	John Griffin	Oppose	Reject	Section 8
383.97	FS1291.17	Philippa Archibald	Oppose	Reject	Section 8

Submission	Further Submission	Name	Further Submission Position	Hearings Panel Recommendation	Report Ref.
383.98		Queenstown Lakes District Council		Reject	Section 8
383.98	FS1264.9	Millbrook Country Club Limited (Millbrook)	Oppose	Accept	Section 8
383.98	FS1272.18	John Griffin	Oppose	Reject	Section 8
383.98	FS1291.18	Philippa Archibald	Oppose	Reject	Section 8
383.99		Queenstown Lakes District Council		Reject	Section 10
383.99	FS1214.6	Z-Energy Ltd	Oppose	Accept in Part	Section 10
383.99	FS1264.10	Millbrook Country Club Limited (Millbrook)	Oppose	Accept	Section 10
383.99	FS1272.19	John Griffin	Oppose	Reject	Section 10
383.99	FS1291.19	Philippa Archibald	Oppose	Reject	Section 10
499.4		Skipp Williamson		Accept in Part	Section 7
499.4	FS1298.12	Wakatipu Equities	Support	Reject	Section 6
499.5		Skipp Williamson		Accept	Section 6
499.6		Skipp Williamson		Accept in Part	Section 7
499.7		Skipp Williamson		Reject	Section 7
558.4		Spruce Grove Trust		Reject	Section 6
558.4	FS1266.30	Millbrook Country Club Limited (Millbrook); - Dan and Jillian Egerton m Boundary Road Trust, Spruce Grove Trust	Oppose	Accept	Section 6
559.4		Spruce Grove Trust		Reject	Section 6
559.4	FS1266.35	Millbrook Country Club Limited (Millbrook); - Dan and Jillian Egerton m Boundary Road Trust, Spruce Grove Trust	Oppose	Accept	Section 6
696.16		Millbrook Country Club Ltd		Accept	Section 6
696.16	FS1272.11	John Griffin	Oppose	Reject	Section 6
696.16	FS1291.11	Philippa Archibald	Oppose	Reject	Section 6
696.16	FS1349.36	X-Ray Trust	Oppose	Reject	Section 6
696.17		Millbrook Country Club Ltd		Accept	Section 10
696.17	FS1272.12	John Griffin	Oppose	Reject	Section 10
696.17	FS1291.12	Philippa Archibald	Oppose	Reject	Section 10
696.17	FS1317.9	Gerald and Richard Siddall and Tweedie	Oppose	Reject	Section 10
696.17	FS1349.39	X-Ray Trust	Oppose	Accept in Part	Section 10

Submission	Further Submission	Name	Further Submission Position	Hearings Panel Recommendation	Report Ref.
818.1		Michael Hill Tournaments Limited		Accept	Section 6
818.1	FS1317.8	Gerald and Richard Siddall and Tweedie	Oppose	Reject	Section 6
818.1	FS1349.37	X-Ray Trust	Oppose	Reject	Section 6

# **APPENDIX 4**

## List of submissions and related further submissions transferred to Wakatipu Basin Mapping Hearing Stream

Submission	Further	Name	Further
No	Submission No		Submission Position
234.2		Dan Egerton	
234.2	FS1266.3	Millbrook Country Club Limited (Millbrook);	Oppose
		Dan and Jillian Egerton m Boundary Road Trust, Spruce Grove Trust	
234.2	FS1317.4	Gerald and Richard Siddall and Tweedie	Oppose
234.3		Dan Egerton	
234.3	FS1266.4	Millbrook Country Club Limited (Millbrook);	Oppose
		Dan and Jillian Egerton m Boundary Road Trust, Spruce Grove Trust	
234.4		Dan Egerton	
234.4	FS1266.5	Millbrook Country Club Limited (Millbrook);	Oppose
		Dan and Jillian Egerton m Boundary Road Trust, Spruce Grove Trust	
234.5		Dan Egerton	
234.5	FS1266.6	Millbrook Country Club Limited (Millbrook);	Oppose
		Dan and Jillian Egerton m Boundary Road Trust, Spruce Grove Trust	
346.2		Jillian Egerton	
346.2	FS1266.12	Millbrook Country Club Limited (Millbrook);	Oppose
		Dan and Jillian Egerton m Boundary Road Trust, Spruce Grove Trust	
346.2	FS1317.6	Gerald and Richard Siddall and Tweedie	Oppose
346.3		Jillian Egerton	
346.3	FS1266.13	Millbrook Country Club Limited (Millbrook);	Oppose
		Dan and Jillian Egerton m Boundary Road Trust, Spruce Grove Trust	
346.4		Jillian Egerton	
346.4	FS1266.14	Millbrook Country Club Limited (Millbrook);	Oppose
		Dan and Jillian Egerton m Boundary Road Trust, Spruce Grove Trust	
346.5		Jillian Egerton	
346.5	FS1266.15	Millbrook Country Club Limited (Millbrook);	Oppose

Submission No	Further Submission No	Name	Further Submission Position
		Dan and Jillian Egerton m Boundary Road Trust, Spruce Grove Trust	
446.1		Roger Donaldson	
446.1	FS1264.1	Millbrook Country Club Limited (Millbrook)	Oppose
446.1	FS1317.16	Gerald and Richard Siddall and Tweedie	Support
446.1	FS1349.35	X-Ray Trust	Support
541.2		Boundary Trust	
541.2	FS1266.21	Millbrook Country Club Limited (Millbrook);	Oppose
		Dan and Jillian Egerton m Boundary Road Trust, Spruce Grove Trust	
541.2	FS1304.2	Walrus Jack Trustee Limited	Oppose
541.2	FS1317.13	Gerald and Richard Siddall and Tweedie	Oppose
541.4		Boundary Trust	
541.4	FS1266.23	Millbrook Country Club Limited (Millbrook);	Oppose
		Dan and Jillian Egerton m Boundary Road Trust, Spruce Grove Trust	
558.2		Spruce Grove Trust	
558.2	FS1266.28	Millbrook Country Club Limited (Millbrook);	Oppose
		Dan and Jillian Egerton m Boundary Road Trust, Spruce Grove Trust	
559.2		Spruce Grove Trust	
559.2	FS1266.33	Millbrook Country Club Limited (Millbrook);	Oppose
		Dan and Jillian Egerton m Boundary Road Trust, Spruce Grove Trust	