

QLDC Council  
29 July 2021

Report for Agenda Item | Rīpoata moto e Rāraki take 1

Department: Corporate Services

Title | Taitara Whaiora Grow Well Partnership Terms of Reference

PURPOSE OF THE REPORT | TE TAKE MŌ TE PŪRONGO

---

- 1 The purpose of this report is to present the Whaiora Grow Well Partnership Terms of Reference, for noting purposes.

RECOMMENDATION | NGĀ TŪTOHUNGA

---

That Council:

1. **Note** the contents of this report.

Prepared by:



Anita Vanstone  
Spatial Plan Manager

15/07/2021

Reviewed and Authorised by:



Michelle Morss  
Strategy and Development  
Manager (Corporate Services)

16/07/2021

## CONTEXT | HOROPAKI

---

- 2 Under the Urban Growth Agenda (UGA), central government is expected to partner with local governments and iwi to ensure that government investment in infrastructure is aligned to help deliver connected, thriving and sustainable urban communities<sup>1</sup>. The partnerships aim to improve outcomes around housing, land use and infrastructure planning.
- 3 Urban growth partnerships formalise these relationships between the Crown, local government, iwi and local communities to deliver the UGA objectives. The draft Queenstown Lakes Spatial Plan (The Spatial Plan) is a joint Crown Council-Iwi-Plan and was established in 2018.
- 4 The Whaiora Grow Well Partnership (the Partnership) consists of the following organisations:
  - a. Queenstown Lakes District Council;
  - b. Central Government – primarily the Ministry of Housing and Urban Development, Waka Kotahi New Zealand Transport Agency and the Department of Internal Affairs<sup>2</sup>;
  - c. Kāi Tahu<sup>3</sup> - Aukaha that represents iwi in Otago, and Te Ao Marama that represents iwi in Southland.
- 5 Councillors have been briefed on the objectives and purpose of the Terms of Reference for the Partnership (the agreement) which were finalised by the Partners at the end of last year.
- 6 In June 2021 Cabinet was updated on the progress of the Spatial Plan and formally endorsed the Crown joining the Whaiora Grow Well Partnership (see Attachment B). The first meeting of the Partnership Governance Group will be in September 2021.
- 7 The Partnership Terms of Reference are a standard agreement across the other Urban Growth Partnerships in New Zealand.
- 8 The Partnership Terms of Reference are enduring, however it is anticipated that the Resource Management reforms (in particular the Strategic Planning Act) will replace this agreement when the reform process is finalised and the new acts are in place.

---

<sup>1</sup> [Urban growth partnerships | Te Tūāpapa Kura Kāinga - Ministry of Housing and Urban Development \(hud.govt.nz\)](#)

<sup>2</sup> Noting that Ministry of Business, Innovation and Employment, Ministry of Transport, Treasury, Kainga Ora and Ministry of Education have also been involved in the process.

<sup>3</sup> The name for Ngai Tahu in the appropriate local dialect

**ANALYSIS AND ADVICE | TATĀRITANGA ME NGĀ TOHUTOHU**

---

- 9 The core function of the Partnership is to provide a forum for central government, local government and mana whenua to collaborate on the strategic direction for the Queenstown Lakes area, and the agreement is designed for the purpose of:
- a. Aligning and prioritising objectives;
  - b. Effective coordination and delivery;
  - c. Improving ways of working together;
  - d. Supporting new/amended policies, legislation and tools.
- 10 The agreement states that the Partnership Governance Group will appoint an independent chairperson, as per all the other Urban Growth Partnerships in New Zealand.
- 11 It is important to note that the Partnership Governance Group will provide high level and strategic oversight of the Spatial Plan and the associated joint work programme. For the avoidance of doubt, it will not replace any established governance arrangements and accountabilities for the individual projects outlined in the joint work programme.

**Timeline**

- 12 The Partnership has the following meetings arranged:
- a. Partnership Steering Group – 24 August 2021
  - b. Partnership Governance Group – 22 September 2021
- 13 At the September meeting it is proposed that the Spatial Plan and subsequent joint work programme will be formally presented to the Partners for endorsement, following adoption of the Spatial Plan by Council.
- 14 Prior to the September meeting Council will be briefed on the joint work programme, to enable all elected members to provide input.
- 15 Following the formal establishment of the Partnership the Otago Regional Council will be asked to join at a date to be confirmed. This is likely to be towards the end of 2021, in line with the next Partnership Governance Group meeting. The purpose of this is to work towards the 2024 Future Development Strategy which is a joint responsibility of Council and Otago Regional Council.

**CONSULTATION PROCESS | HĀTEPE MATAPAKI:**

---

**> SIGNIFICANCE AND ENGAGEMENT | TE WHAKAMAHI I KĀ WHAKAARO HIRAKA**

- 16 This matter is of low significance, as determined by reference to the Council's Significance and Engagement Policy because of the social, economic and environmental importance of the Partnership to the Queenstown Lakes District
- 17 The persons who are affected by or interested in this matter are residents/ratepayers of the Queenstown Lakes district community, central Government and Kāi Tahu.

## RISK AND MITIGATIONS | NGĀ RARU TŪPONO ME NGĀ WHAKAMAURUTANGA

- 18 This matter relates to the Strategic/Political/Reputation category. It is associated with RISK00037 within the QLDC Risk Register – Lack of alignment – Key relationships. This risk has been assessed as having a low inherent risk rating.
- 19 The approval of the recommended option will support the Council by avoiding the risk. This shall be achieved by the continued collaboration and coordination with central Government and Kāi Tahu to achieve positive outcomes for the Queenstown Lakes District.

## FINANCIAL IMPLICATIONS | NGĀ RITENGA Ā-PŪTEA

---

- 20 There are minor costs involved to support the secretariat costs of administering the Partnership. These costs are to be shared between the Partnership.

## COUNCIL EFFECTS AND VIEWS | NGĀ WHAKAAWEAWE ME NGĀ TIROHANGA A TE KAUNIHERA

---

- 21 The Partnership Terms of Reference are consistent with the following Council policies and strategies:
- Vision Beyond 2050
  - District Plan
  - Proposed District Plan
  - Ten Year Plan
  - 30 Year Infrastructure Strategy

## LEGAL CONSIDERATIONS AND STATUTORY RESPONSIBILITIES | KA TURE WHAIWHAKAARO, ME KĀ TAKOHA KA WAETURE

- 22 The Terms of Reference are a relationship agreement and are made on the basis of good faith and commitment to work together and are voluntary. Neither the Partnership Governance Group nor the Partnership Steering Group have any statutory powers or functions, nor are they delegated any functions or powers of any of the parties. Any recommendations made by the Partnership Governance Group or Steering Group do not bind the parties.

## LOCAL GOVERNMENT ACT 2002 PURPOSE PROVISIONS | TE WHAKATURETURE 2002 O TE KĀWANATAKA Ā-KĀIKA

---

- 23 The Partnership Terms of Reference are aligned with the following:
- Section 10 of the Local Government Act 2002 states the purpose of local government is (a) to enable democratic local decision-making and action by, and on behalf of, communities; and (b) to promote the social, economic, environmental, and cultural well-being of communities in the present and for the future.
  - Can be implemented through current funding under the Ten Year Plan and Annual Plan;

- Is consistent with the Council's plans and policies; and
- Would not alter significantly the intended level of service provision for any significant activity undertaken by or on behalf of the Council, or transfer the ownership or control of a strategic asset to or from the Council.

**ATTACHMENTS | NGĀ TĀPIRIHANGA**

---

A	Whaiora Grow Well Terms of Reference
B	Cabinet Committee minute Urban Growth Partnerships in Queenstown Lakes and Wellington Horowhenua
C	Urban Growth Partnerships in Queenstown Lakes and Wellington Horowhenua