Appendix B - A copy of the Appellant's submission and further submissions



lloyd.

Submission on Queenstown Lakes Proposed District Plan Stage 2

Under Clause 6 of the First Schedule, Resource Management Act 1991

To: Queenstown Lakes District Council

Submitter: Len McFadgen

- 1. This is a submission on the Queenstown Lakes Proposed District Plan Stage 2 (**Proposed Plan**)
- 2. Len McFadgen (**Submitter**) could not gain a trade competition advantage through this submission (clause 6(4) of Part 1 of Schedule 1 of the RMA 1991).
- 3. The specific provisions that this submission relates to are: Chapter 24 Wakatipu Basin Variation (**Variation**), Chapter 27 Subdivision, Chapter 3 (Strategic Direction), Chapter 6 (Landscapes), Map 13d, and Map 29.

Introduction

4. The Submitter opposes the Proposed Plan Chapters 3, 6, 24, and 27 insofar as they relate to the Submitter's land located at 210 Domain Road, legally described as LOT 1 DP 20253 BLK V SHOTOVER SD, contained in certificate of title OT11C/1368. The Submitter's land as zoned Rural under the Operative Plan, Rural Lifestyle under the Proposed Plan Stage 1, and is now proposed to be zoned Wakatipu Basin Lifestyle Precinct in the Variation.

Reasons for the Submission

- 5. The Variation as notified does not reflect the current and historical development which has occurred in the Wakatipu Basin. It does not reflect the existing rural residential and rural lifestyle character of the Basin, and will result in an inefficient land use regime which does not necessarily protect landscape values.
- 6. The Variation is not supported by an adequate section 32 analysis, including any assessment of the costs and benefits of the proposal. This is particularly evident given the lack of recognition proposed to be afforded to landholdings with existing development rights, such as already approved building platforms. Removing those rights for landholders within the Basin will have serious detrimental effects for the wider District as well as those individual landowners.
- 7. Landowners have made significant capital investment in their properties. Changes to provisions within the Wakatipu Basin Lifestyle Precinct in particular do not take into account entitlements afforded by the existing zonings and building platforms, including the construction of a dwelling or subdivision as a controlled activity.

- 8. Given the existing character, topography, and landscape of the Submitter's land, this land has the potential to absorb further rural lifestyle type subdivision and development while maintaining amenity and landscape character of the area and without resulting in inappropriate adverse environmental effects. This development potential should be provided for more explicitly within the Precinct Zone, as this is an area which in which it is accepted that further rural living development is appropriate and anticipated to occur.
- 9. In addition, the site's boundary with Speargrass Flat Road is lined with tall Protected Trees. In order to retain flexibility in terms of lots size and configuration so as to ensure houses can be situated away from the risk of falling trees, more flexibility is required in terms of controls on lot size and average restrictions.

Summary of Relief

10. The Submitter seeks the following decision:

- Support the identification of the Submitter's land as Wakatipu Basin Lifestyle Precinct, subject to specific amendments being made to the Variation and other identified chapters of the Proposed Plan which provide for an efficient and integrated planning outcome;
- The Submitter's land is capable of absorbing further development than other precinct areas, and due to the adjacent Protected Trees flexibility in terms of lots size and configuration is essential, and therefore the Submitter requests it be rezoned as 'Precinct A' which provides for an average density down to 4000m².
- The Submitter further seeks any alternative or consequential changes/relief as necessary or appropriate as being within scope for the Submitter to pursue in order to address the matters and outcomes identified in this Submission.
- 11. The Table below sets out a summary of the relief sought and specific reasons for amendments to provisions in the Proposed Plan. These amendments and other consequential and contextual amendments sought are shown in track changes identified to Chapter 24 and 27 included as **Appendix 1** and **2** to this Submission.

Provision	Support/Oppose	Reasoning	Decision sought [New text shown as <u>underlined italics</u> and deleted text shown as italics struck through]
Chapter 3 –Strategic Direction (rig	ht of reply version)		
3.2.5.4.3 New policy	Include new policy	The current policy 3.2.5.4.2 recognises the need to 'provide for rural living opportunities in appropriate locations'. This is the only positive policy which acknowledges the existence and benefits of rural living development. In light of the new objective and policy suite sought in Chapter 24, which further recognises the benefits of rural living development, it is important that this is also recognised at the strategic level.	3.2.5.4.3 New Policy – <u>Recognise</u> and provide for the amenity, social, <u>cultural, and economic benefits of</u> <u>rural living development.</u>
3.2.5.5 Objective - The character of the district's landscapes is maintained by ongoing agricultural land use and land management	Oppose	The Wakatipu Basin Variation acknowledges that the character of the Basin is not predominantly derived from agricultural practices any longer, and is rather a mixed character which has evolved through rural and rural living subdivision and development. Given the Wakatipu Basin Rural Amenity Zone (WBRAZ) and Wakatipu Basin Lifestyle Precinct (Lifestyle Precinct) are a subset of 'rural land' and this Objective is not exclusive to Rural zoned land, it is important that this preference for continued agricultural use is only favoured where that is central to landscape character at present.	3.2.5.5 Objective - The character of the district's landscapes is maintained by ongoing agricultural land use and land management <u>where landscape character is derived from predominantly agricultural use.</u>
Chapter 6 – Landscapes (right of r	eply version)		
6.2 Values Some rural areas, particularly		Chapter 6 was not promulgated with the Wakatipu Basin Variation in mind and therefore requires additional consequential changes to give specific policy support to	6.2 Values Some rural areas, particularly those



those closer to Queenstown and Wanaka town centres and within parts

of the Wakatipu Basin, have an established pattern of housing on smaller landholdings. The landscape character of these areas has been modified by vehicle accesses, earthworks and vegetation planting for amenity, screening and shelter, which have reduced the open character exhibited by larger scale farming activities.

While acknowledging these rural areas have established rural living and development there is limited capacity for sensitive and sympathetic housing and development in appropriate locations. A substantial amount of subdivision and development has been approved in these areas and the landscape values of these areas are vulnerable to degradation from further subdivision and development. It is realised that rural living development has a finite capacity if the District's distinctive rural landscape values are to be sustained

those zones and subzones within the landscapes higher order chapter.

The WBRAZ and Lifestyle Precinct recognises that landscape character and amenity values are not predominantly derived from agricultural uses, but rather a historic and evolved pattern of rural living and other lifestyle uses. It is also recognised, by way of the Precinct zoning, that there are places which are able to absorb further rural living subdivision and development and this needs to be recognised at the descriptive level of this chapter.

The Wakatipu Basin does not include ONF/ONL zoned

closer to Queenstown and Wanaka town centres and within parts of the Wakatipu Basin, have an established pattern of housing on smaller landholdings. The landscape character of these areas has been modified by vehicle accesses, earthworks and vegetation planting for amenity, screening and shelter, which have reduced the open character exhibited by larger scale farming activities.

While Acknowledging these rural areas have established rural living and development, and landscape character and amenity values are derived from that evolved land use. there is limited capacity for further sensitive and sympathetic subdivision housing and development in appropriate locations where this maintains and enhances existing landscape and amenity values. A substantial amount of subdivision and development has been approved in these areas and the landscape values of these areas are vulnerable to degradation from further subdivision and development. It is realised that rural living development has a finite capacity if the District's distinctive rural landscape values are to be sustained-has benefits for the District and can also can maintain and enhance rural landscape values where this is located in areas which have the ability to absorb further subdivision and development

Policy 6.3.2 That subdivision and

Policy 6.3.2 That subdivision and 18003505 | 3306529

Oppose



development proposals located within the Outstanding Natural Landscape, or an Outstanding Natural Feature, be assessed against the assessment matters in provisions 21.7.1 and 21.7.3 because subdivision and development is inappropriate in almost all locations within the Wakatipu Basin, and inappropriate in many locations throughout the District wide Outstanding Natural Landscapes	land and is therefore not intended to be captured by this policy. The statement that subdivision and development is inappropriate in almost all locations in the Wakatipu Basin is in direct contradiction to the WBRAZ and precinct provisions which provide for an effects-based approach to further development.	development proposals located within the Outstanding Natural Landscape, or an Outstanding Natural Feature, be assessed against the assessment matters in provisions 21.7.1 and 21.7.3 because subdivision and development is inappropriate in almost all locations within the Wakatipu Basin, and inappropriate in many locations throughout the District wide Outstanding Natural Landscapes
Policy 6.3.1.5 Encourage Rural Lifestyle and Rural Residential Zone plan changes in preference to ad-hoc subdivision and development and ensure these occur in areas where the landscape can accommodate change	There is no lower order policy support in the Precinct or rural living zones for a preference to direct plan changes over resource consent applications for further development.	Policy 6.3.1.5 Encourage <u>rural living</u> Rural Lifestyle Zone and Rural Residential Zone plan changes in preference to ad-hoc-subdivision and development and ensure these <u>where</u> <u>this</u> occurs in areas where the landscape can accommodate change
New Policy 6.3.1.x	Currently this policy suite provides for the protection of rural amenity values from further rural living subdivision and development, however does not recognise specific amenity benefits of this development, as requested to be included in Chapter 24. New policy recognition is required within Chapter 6 which specifically recognises the Wakatipu basin distinct character, its separate development and subdivision regime, and the benefits of the same.	New Policy 6.3.1.x - <u>Recognise the</u> <u>distinctive character of the Wakatipu</u> <u>Basin and the amenity benefits of</u> <u>rural living development in this area.</u>
Variation to Stage 1 Landscapes Chapter 6: Part 6.2 Values - Last paragraph: Delete. Landscapes have been categorised into three classifications within the	It is not efficient to assess development in all zones not zoned rural against landscape classification objectives, policies and assessment matters. Those zones have been assumed to particularise landscape issues where they are relevant within the lower order chapter. Rural living zones including the Lifestyle Precinct are areas which by their definition are considered to be able to	Variation to Stage 1 Landscapes Chapter 6: Landscapes have been categorised into three classifications within the Rural Zone. These are Outstanding

Rural Zone, The Natural Landscapes (O Outstanding Nat (ONF), where th development an matter of nation Section 6 of the Landscapes Cla makes up the re Zoned land and of landscape ch values. Specific assessment ma manage the pot subdivision and these locations. Part 6.4 Rules 6.4.1.2 The land apply only to the Landscape Cha Direction Chapte policies are relev in all zones whe values are at iss 6.4.1.3 The land assessment mat the following wit Zones: a. Ski Area Activ Area Sub Zones b. The area of th located to the ea Outstanding Nat as shown on the Di c. The Gibbston

d. The Rural Life

nese are Outstanding	absorb some effects of further subdivision and	Natural
	development. Those chapters already particularise	Landscapes (ONL) and Outstanding
ONL) and	landscape concerns and it is unnecessary to require further	Natural Features (ONF), where their
atural Features	assessment against the entirety of Chapter 6.	use, development and protection are
their use,		а
and protection are a		matter of national importance under
nal importance under		Section 6 of the RMA. The Rural
e RMA. The Rural		Landscapes Classification (RLC)
lassification (RLC)		makes up the majority of the
remaining Rural		remaining Rural Zoned land (except
d has varying types		for Rural Residential, Rural Lifestyle,
character and amenity		and Wakatipu Basin Lifestyle Precinct
ic policy and		zones) and has varying types of
atters are provided to		landscape character and amenity
otential effects of		values. Specific policy and
d development in		assessment matters are provided to
.		manage the potential effects of
7.		subdivision and development in these
		locations.
s - Amend:		locations.
ndscape categories		
ne Rural Zone. The		Part 6.4 Rules - Amend:
apter and Strategic		6.4.1.2 The landscape categories
ter's objectives and		apply only to the Rural Zone, with the
evant and applicable		exception of the following areas in the
ere landscape		Rural Zones: The Landscape Chapter
ssue.		and Strategic Direction Chapter's
		objectives and policies are relevant
ndscape categories		and applicable in all zones where
atters do not apply to		landscape values are at issue.
rithin the Rural		andoupo valuoo aro ar loodo.
		6.4.1.3 The landscape categories
		assessment matters do not apply to
		the following within the Rural Zones:
tivities within the Ski		-
es.		
the Frankton Arm		a. Ski Area Activities within the Ski
east of the		Area Sub Zones.
atural Landscape line		b. The area of the Frankton Arm
		located to the east of the Outstanding
District Plan maps.		Natural Landscape line as
on Character Zone.		shown on the District Plan maps.
ifestyle Zone.		c. The Gibbston Character Zone.



e. The Rural Residential Zone	d. The Rural Lifestyle Zone. e. The Rural Residential Zone <u>f. The Wakatipu Basin Lifestyle</u> <u>Precinct</u>
Chapter 21 (Rural Zone – Assessment matt	ers Right of Reply)
Chapter 21 (Rural Zone – Assessment matt 21.7.2 – 21.7.3 RLC Assessment Matters	If the submission above is not accepted and the landscape categories (including assessment matters) are applied to all zones, including the WBRAZ, then further amendments are required as set out. 21.7.2.3 Effects on landscape quality and character Further additions to RLC assessment matters are required to be included given Chapter 6 was promulgated without the Wakatipu Basin variation in mind. These additions recognise the specific and different character of the Basin, and the intention that further development in this Zone be led by an effects-based planning approach which is primarily guided by detailed landscape classification units. 21.7.2.4 Effects on visual amenity Zone). 21.7.2.4 Effects on visual amenity Whether the development will result in a loss of the visual amenity of the Rural Landscape, having regard to whether and the extent to which:
	Amenity Zone). 21.7.3.3 other factors and positive effects, applicable in all the landscape categories



Chapter 24 – Wakatipu Basin			g. Whether the proposed development provides for rural living opportunities in areas which are capable of absorbing effects of further rural living subdivision and development.
Chapter 24 and Stage 2 Map 13d – Wakatipu Basin Rural Amenity Zone	Oppose	The identification of the Submitter's land as Wakatipu Basin Lifestyle Precinct is supported, subject to specific amendments to the provisions of the Precinct. This proposed zoning should take into consideration the actual character and practical use of the land, through comprehensive landscape assessment. The Submitter's land is capable of absorbing further development than other precinct areas and therefore the Submitter requests it be rezoned as 'Precinct A' which provides for an average density of 4000m ² .	 Amend Chapter 24: As per the amendments set out in Appendix 1. Amend Map 13d: So that the Submitter's land is identified as Wakatipu Basin Lifestyle Precinct 'A' with the amended provisions as set out in Appendix 1 and 2.
Rule 24.4.5 The construction of buildings including exterior alteration to existing buildings including buildings located within an existing approved/registered building platform area.	Oppose	It is unreasonable to require restricted discretionary activity resource consent for building construction and alterations on pre-approved building platforms. This activity is a controlled activity under the Queenstown Lakes Operative District Plan. QLDC's Proposed District Plan Fact Sheet 07 – Residential Buildings in Rural Areas, specifically noted that requiring resource consent 'to construct or alter a building located within an approved building platform' is 'considered inefficient' 'because the merits of whether a building is appropriate in that location has already been considered as part of the original resource consent to identify the building platform'. The proposed change to restricted discretionary status is in direct contradiction to QLDC's previous section 32 analysis on Stage 1, and is generally illogical, for the reasons pointed out by QLDC themselves.	Amend Rule 24.4.5 so this is a permitted activity as under the PDP as notified
New Rules sought		New rules as set out in Appendix 1 are sought to be	1. Amend Chapter 24:





 Table 24.3 standards Building coverage; Setbacks from internal and Roadside boundaries; Setbacks from landscape features; Heights of buildings; and Protection of amenity trees. 	Oppose	 included which reflect and retain the discretionary regime established under the Operative District Plan, in particular, the identification of building platforms through subdivision. Various standards identified in chapter 24 seek to remove or reduce the extent of existing landowner rights in the Wakatipu Basin. These rights include: building coverage; setbacks from internal and roadside boundaries; setbacks from landscape features; heights of buildings; and protection of amenity trees. There is no justification identified in the Variation and supporting section 32 analysis which supports removing rights pertaining to these standards. The matters of discretion associated with a breach of those standards ensures that design outcomes complement the existing character of an area already. Rules protecting amenity trees have been removed given this is ultra vires the tree protection rules in section 76 of	As per the amendments set out in Appendix 1. 1. <i>Amend Chapter 24:</i> As per the amendments set out in Appendix 1.
Chapter 27 – Subdivision		the RMA	
Rule 27.5.1	Oppose	The Submitter's land is within an area capable of absorbing	Delete Rule 27.5.1 and replace with a
No lots to be created by		the effects of further subdivision and development.	discretionary subdivision regime which will allow for an effects based
subdivision, including balance lots, shall have a net site area or where		The subdivision regime in the precinct should account for	approach in the Amenity Zone.
shall have a net site area of where specified, average, less than the minimum specified.		historic and existing subdivision patters and development, as well as provide for higher densities of rural living development where the landscape can absorb that change.	Amend Rule 27.5.1 to provide for sub precinct zones which have a range of densities, reflecting historical
		A stepped density approach for different Precinct areas is supported.	development patterns and ability for landscape to absorb further change

12. Section 32 Analysis

al.

- The benefits and costs of the effects of the provisions referred to above in respect to Chapter 24 have not been appropriately assessed or quantified in accordance with section 32 of the RMA. QLDC has failed to adequately consider the economic impact for landowners, as a result of the retrospective effects of the provisions in issue.
- The proposed reclassification of building construction and alterations on pre-existing building platforms as a restricted discretionary activity under Rule 24.4.5 results in large scale economic loss for landowners, where they have purchased land, constructed building platforms and obtained resource consents for certain activities. Further, the proposed changes have the retrospective effect of unjustly penalising rate payers who have been paying higher rates to QLDC due to the existence of building platforms and approval for certain activities on their land, that now become inactive under the Proposed Plan.
- The purpose of the Act is better achieved by rezoning the Submitter's land Wakatipu Basin Lifestyle Precinct 'A', or similar, subject to the proposed modifications to the Plan as sought in this submission.

13. I wish to be heard in support of my submission.

14. I will consider presenting a joint case with others presenting similar submissions.

Maree Baker Galloway

Len McFadgen Signed by its duly authorised agents Anderson Lloyd Per: **Maree Baker-Galloway** maree.baker-galloway@al.nz

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Appendix 1 – Proposed amendments to Chapter 24 – Wakatipu Basin

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24. Wakatipu Basin

24.1 Purpose

This chapter applies to the Wakatipu Basin Rural Amenity Zone (the Zone) and Wakatipu Basin Lifestyle Precinct (the Precinct) which is part of the Zone. The purpose of the Zone is to protect, maintain and enhance the particular established character and amenity values of the rural Wakatipu Basin landscape which distinguishes the Wakatipu Basin from other parts of the District that are zoned Rural.

A primary focus of the Zone is on protecting, maintaining and enhancing-rural the landscape and amenity values of the Basin, while noting that productive farming is not a dominant activity in the Wakatipu Basinwhich have been derived from a mix of rural and lifestyle activities, while accepting that productive farming is not a dominant activity in the Wakatipu Basin. To achieve the purpose of the Zone a minimum lot size of 80 hectares is required if subdividing and all buildings except small farm buildings in the Zone require resource consent as a means to Within the Zone, Landscape Classification Units (LCUs) are identified which further particularise the landscape values of those areas to provide a basis for assessment of the effects of any further subdivision and development and to ensure rural landscape character and visual amenity outcomes are fulfilled for that LCU and the wider Zone.

A wide range of supportive activities that rely on and seek to locate within the rural landscape resourceWakatipu Basin are contemplated in the Zone, including rural living-<u>at a variety of low</u> densities, recreation, commercial and tourism activities as well as enabling farming and farming related activities. There are also some established industrial type activities that are based on rural resources or support rural type activities.

Land within the District is subject to natural hazards and, where applicable, it is anticipated that development will recognise and manage the risks of natural hazards at the time of subdivision and applications for resource consent for buildings.

Within the Zone, variations in landscape character support higher levels of development in identified Wakatipu Basin Lifestyle Precinct-areas. The Precinct provides for rural-residential living opportunities within areas where additional development can be absorbed without detracting from theresulting in inappropriate adverse landscape and visual amenity values of the on the Precinct character and and the wider landscape character and amenity values of the wider Zone and its surrounding landscape context.

There is a diversity of topography and landscape character within the Precinct that has a variety of existing lot sizes and patterns of development. The Precinct <u>incorporates enables</u> a range of rural <u>lifestyle-living type</u> developments, generally characterised as low-density residential development on rural land. These sites include scattered rural residential, farmlet and horticultural sites. Existing vegetation including shelter belts, hedgerows and exotic amenity plantings characterise the Precinct.

While the Zone and Precinct do not contain Outstanding Natural Features or Landscapes, they do contain part of the District's distinctive and high amenity value landscapes and are located adjacent to or nearby Outstanding Natural Features and Landscapes. Some land within the Precinct has been identified as being of particular landscape sensitivity. A rule requiring a setback of buildings and development from these identified landscape features as shown on the planning maps requires that an assessment is undertaken to ensure the values of these landscapes are maintained.

Development within the Zone or Precinct that is adjacent to or nearby Outstanding Natural Features or Landscapes is to be managed to ensure that the Outstanding Natural Features or Landscapes are protected from inappropriate subdivision, use and development. While there are

Comment [AL1]: It is important to recognise that the special character and amenity of the Basin is derived from rural living and development which has occurred over the lifetime of the ODP. It is this domestication in the landscape which creates a varied and manicured environment which is valued by residents and visitors. Appropriately describing the existing environment is critical for the basis of sound planning decisions moving forward.

Comment [AL2]: This method has been added into the purpose description as the LCU's can act as guidelines for subdivision and development and are central to determinations of whether and to what extent particular areas can accommodate further development effects, and those areas which cannot.

Comment [AL3]: Low density implies LDR Zone or one type of density across the Basin, but in reality the existing rural living patterns are greatly varied.

Comment [AL4]: This rule has been removed given a 50m setback provision as identified, in all instances, is not justified. The ONLF provisions within Chapters 3 and 6 are stringently applied to subdivision such that their outstanding values are protected on a case by case basis. There are many instances where location of buildings within 50m of an ONLF would not otherwise undermine that landscape.

Requiring a setback of 50m for buildings, but not controlling other domestic elements such as planting and fences in the same way is arbitrary and would lead to incremental creep into the ONLF which would be more likely to undermine that landscape.

The first part of this sentence is retained as the policy support for protection of adjacent ONLFs is not opposed. not specific setback rules for development in relation to Outstanding Natural Features or Landscapes, all buildings except small farm buildings and subdivision require resource consent. Discretion is provided to manage the effects of subdivision, use and development on any adjacent or nearby Outstanding Natural Feature or Landscape, as well as managing the effects on landscape character and visual amenity values within the Zone and Precinct.

In the Precinct, a limited opportunity for subdivision for rural living activities is provided for with a range of minimum densities which reflect existing use rights, historical zoning, and landscape sensitivities in particular areas. with a minimum lot size of 6000m² in conjunction with an average lot size of one hectare (10,000m²). This approach recognises different characteristics between different Precinct areas and also differentiates the Precinct from the Zone, --- Controls on the location, nature and visual effects of buildings are used to provide a flexible and design ledeffects - based response to the landscape character and visual amenity qualities of the Precinct.

Building location, access, services, earthworks, landscaping, infrastructure and natural hazards are managed through the identification of suitable building platforms at the time of subdivision. These matters as well as the bulk and location, building design and finish may also be assessed controlled by way of conditions at the time of obtaining resource consent for a building.

Pursuant to Section 86B (3) of the Act the following rules have immediate legal effect:

- Rule 24.4.21 Activities on or over the surface of waterbodies.
- Rule 24.5.7 Setback of buildings from waterbodies.
- Rule 24.5.12 Grazing of animals in or on the margin of waterbodies.

24.2 Objectives and Policies

Objectives 24.2.1 to 24.2.54 and related policies apply to the Zone and Precinct. Objective 24.2.65 and related policies apply to the Precinct only.

24.2.1 Objective - Landscape and visual amenity values are protected, maintained and enhanced.

Policies

24.2.1.1	Implement minimum and average lot sizes within the Wakatipu Basin Rural Amenity
	Zone and the Wakatipu Basin Lifestyle Precinct to protect landscape character and
	visual amenity values Assess all applications for subdivision and development against
	the relevant Landscape Classification Units described in Schedule 24.8,

24.2.1.2 Recognise that the amenity and landscape characteristics of the Zone are derived from historical rural and rural living subdivision and development.

24.2.1.2 .

- 24.2.1.3 Ensure subdivision and developments are is designed (including accessways, services, utilities and building platforms) to minimise inappropriate modification to the landform, and maintain and enhance the landscape character and visual amenity values.
- 24.2.1.4 Ensure that subdivision and development maintains and enhances the Wakatipu Basin landscape character and visual amenity values identified for the <u>Landscape</u> <u>cCharacter <u>uU</u>nits as described in Schedule 24.8</u>.
- 24.2.1.5 Maintain and enhance the landscape character and visual amenity values associated with the Zone and Precinct and surrounding landscape context by controlling the



Comment [AL5]: This has been deleted due to unnecessary detail and repletion within the Purpose section

Comment [AL6]: This reflects the intention of the incorporation of LCUs into decision making to ensures that the particular characteristics which are required to be protected are recognised within an LCU, as distinct from those areas which can accommodate further development. Removal of the blanket density regime also allows for variation in development potential between different LCUs and different areas of Precinct zoning according to their landscape sensitivity. Variation in density is further discussed in the amendments to chapter 27.

Comment [AL7]: Ensuring the key policy for maintaining landscape values is the assessment of LCU's will provide for an effects based planning approach, which appropriately responds to development potential of each particular area.

Comment [AL8]: It is important to recognise amenity in the Basin is derived not only from pastoral land use, but also a varied form and pattern of rural living development which has evolved over time.

Comment [AL9]: The introduction of built form will usually have the effect of modification of the landscape but not all such modification will be inappropriate.

24.2.1.7	Ensure the scale and location of non-residential activities avoid maintains and enhances adverse effects on the landscape character and visual amenity values.
24.2.1.8	Control earthworks and vegetation clearance so as to minimise adverse changes to <u>effects on-the</u> landscape character and visual amenity values.
24.2.1.9	Ensure land use activities protect, maintain and enhance the range of landscape character and visual amenity values associated with the Zone, Precinct and wider Wakatipu Basin area.
<u>24.2.1.102/</u>	
24.2.1.11 24	4.2.1.10 Facilitate the provision of walkway, cycleway and bridle path networks.
24.2.1.12<u>2</u>4	4.2.1.11 Manage lighting so that it does not cause adverse inappropriate glare to other properties, roads, public places or the night sky.
<u>24.2.1.13</u> 24	4.2.1.12 Have regard to the spiritual beliefs, cultural traditions and practices of Tangata Whenua <u>as set out in Chapter 5</u> .
24.2.2	Objective – Existing development rights and additional rural living
	opportunities are recognised and provided for

colour, scale, form, coverage, location (including setbacks from boundaries and from Identified Landscape Features) and height of buildings and associated infrastructure,

Require all buildings to be located and designed so that they do not compromise the qualities of adjacent or nearby Outstanding Natural Features and Outstanding Natural

vegetation and landscape elements.

Landscapes, or of identified landscape features.

24.2.1.6

24.2.2.1 Recognise and provide for existing and consented rights to carry out landuse activities and to erect and use buildings

- 24.2.2.2 Recognise and provide for the social, cultural, and economic benefits derived from rural living subdivision and development, including
 - The enjoyment of rural living amenities by residents and visitors
 - The opportunity for rural living opportunities within close proximity to employment and social opportunities in town centres;
 - The diversification of land use where farming is no longer viable or economically productive;
 - The onsite and offsite employment opportunities generated by subdivision, construction, landscaping, property maintenance and related activities;
 - The efficient and effective use of a finite rural land resource;

Comment [AL10]: The avoid wording of this provision would not otherwise allow for the establishment of any nonresidential activities. Many such activities rely on the rural land resource and contribute positively to the amenity of the Basin, e.g. cellar door operations.

Comment [AL11]: This is deleted as is a repetition of 24.2.1.3 and 24.2.14 above

Comment [AL12]: The intention of this new objective and policy suite is to specifically recognise the benefits associated with further rural living subdivision and development within the Basin. Post King Salmon, applications for consent are assessed primarily against the provisions of the Plan, and short of any validity of the plan are not assessed directly against Part 2. Therefore, if a Plan does not provide for the positive and enabling elements of Part 2, these are not otherwise considered in the case of resource consents. The Plan may also otherwise be argued to be 'incomplete' for this same reason.

Comment [AL13]: Existing rights within the Basin are critical to many landowners who have invested and developed their land on the basis of controlled activity rights. It is an efficient use of planning resources to reduce uncertainty and consenting requirements.

Comment [AL14]: Each of the benefits listed are tangible and have positive impacts on the Wakatipu and wider District. It is equally legitimate to recognise and provide for these benefits as part of the enabling aspect of section 5 of the RMA as it is to provide for landscape protection as in the above policy suite.

24.2.224.2.3 Objective – Non-residential activities are compatible with infrastructure, and maintain and enhance landscape character and amenity values.

Policies

24.2.2.124.2.3.	Support-Provide for a range of non-residential activities, including
CO	nmercial, recreation and tourism related activities which rely on the rural land
res	ource and where these activities protect, maintain or enhance the landscape
cha	racter and visual amenity values identified in the relevant Landscape Classification
<u>Un</u>	<u>t</u> .

- 24.2.2.2<u>24.2.3.2</u> Ensure traffic, noise and the scale and intensity of non-residential activities do not adversely impact on the landscape character and visual amenity values or affect the safe and efficient operation of the roading and trail network or access to public places.
- 24.2.2.3 Restrict the type and intensity of non-residential activities to those which are compatible in visual amenity terms and in relation to other generated effects (e.g. traffic, noise, and hours of operation) with surrounding uses and the natural environment.

24.2.2.424.2.3.3 Ensure traffic generated by non-residential development does not individually or cumulatively compromise road safety or efficiency.

24.2.2.5 Ensure non-farming activities with potential for nuisance effects from dust, visual, noise or odour effects are located a sufficient distance from formed roads, neighbouring properties, waterbodies and any residential activity.

24.2.324.2.4 Objective – Reverse sensitivity effects are avoided or mitigated where rural living opportunities, visitor and tourism activities, community and recreation activities occur.

Policies

- <u>24.2.3.124.2.4.1</u> Ensure-informal airports are not compromised by the establishment of incompatible activities.
- 24.2.3.224.2.4.2 Ensure reverse sensitivity effects on residential lifestyle and non-residential activities are avoided or mitigated.
- 24.2.3.324.2.4.3 Support productive farming activities such as agriculture, horticulture and viticulture in the Zone by ensuring that reverse sensitivity issues do not constrain productive activities.
- 24.2.424.2.5 Objective Subdivision and land use development maintains and enhances water quality, ecological quality, and recreation values while ensuring the efficient provision of infrastructure.

Policies

24.2.4.124.2.5.1 Avoid adverse cumulative impacts on ecosystem services and nature conservation values.

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Comment [AL15]: Deleted as there is no justification for compatibility or comparability of non-residential activities. This could often not be achieved in most instances of non-residential activities given the different scale and nature of effects generated from non-residential use., e.g. in the instance of a commercial cellar door operation, traffic and bulk and location effects are unlikely to be comparable to those of existing uses in the Basin. This is also a repetition of the reverse sensitivity concerns addressed in 24.2.3.2 above.

Comment [AL16]: Deleted as repletion of 224.2.3.2 above

^{24.2.2.624.2.3.4} Ensure informal airports are located, operated and managed to maintain the surrounding rural amenity, having regard to the differing densities of the Zone and Precinct.

24.2.4.2	224.2.5.2 Provide for improved public access to and the maintenance and enhancement of the margins of waterbodies including Mill Creek and Lake Hayes.	
24.2.4. ;	3 Provide adequate firefighting water and fire service vehicle access to ensure an efficient and effective emergency response.	
24.2.4.	Ensure development does not generate servicing and infrastructure costs that fall on the wider community.	
24.2.4.	524.2.5.3 Ensure development infrastructure is self-sufficient and does not exceed capacities for infrastructure servicing. Ensure development infrastructure and servicing is provided in accordance with the provisions as set out in Chapter 27.	Comment [AL17]: The provisions of
24.2.4.(624.2.5.4 Ensure that other utilities including regionally significant infrastructure are located and operated to maintain landscape character and visual amenity values, having regard to the important function and location constraints of these activities.	Chapter 27 are comprehensive for subdivision development infrastructure. Consolidating this assessment here will simplify the planning regime.
24.2.5	24.2.6 Objective - The landscape character and visual amenity values of the Precinct are maintained and enhanced in conjunction with enabling rural residential living opportunities.	
Objecti	ve 24.2.65 and policies 24.2.65.1 to 24.2.65.6 apply to the Precinct only.	
Policie	s	
24.2.5.	4 <u>24.2.6.1</u> Provide for rural residential subdivision, use and development only where it protects, maintains or enhances the landscape character and visual amenity values as described within the I _andscape eCharacter U _nit as defined in Schedule 24.8.	
24.2.5.	224.2.6.2 Promote design-led and innovative patterns of subdivision and development that maintain and enhance the landscape character and visual amenity values of the Wakatipu Basin overall.	
24.2.5.	Provide for non-residential activities, including restaurants, visitor accommodation, and commercial recreation activities while ensuring these are appropriately located and of a scale and intensity that ensures that the amenity, quality and character of the Precinct is retained.	
24.2.5.	424.2.6.4 Implement minimum and average lot size standards in conjunction with building coverage and height standards so that the landscape character and visual amenity qualities of the Precinct are not compromised by cumulative adverse effects of development.to enable development and variation in subdivision design and layout which reflects the characteristics identified in the applicable Landscape Classification	
24.2.5.(Units. 5 Maintain and enhance a distinct and visible edge between the Precinct and the Zone.	Comment [AL18] : The intention of an average lot size is not to reduce cumulative effects, but to encourage variation in subdivision design
24.2.5. (624.2.6.5 Retain-Encourage the retention of established vegetation where this contributes to landscape character and visual amenity values of the Precinct and is integral to the maintenance of the established character of the Precinct.	

24.3 Other Provisions and Rules

24.3.1 District Wide

Attention is drawn to the following District Wide chapters.

1 Introduction	2 Definitions	3 Strategic Direction
4 Urban Development	5 Tangata Whenua	6 Landscapes
25 Earthworks	26 Historic Heritage	27 Subdivision
28 Natural Hazards	29 Transport	30 Energy and Utilities
31 Signs	32 Protected Trees	33 Indigenous Vegetation and Biodiversity
34 Wilding Exotic Trees	35 Temporary Activities and Relocated Buildings	36 Noise
37 Designations	Planning Maps	

24.3.2 Advice Notes

- 24.3.2.1 A permitted activity must comply with all of the rules and any relevant district wide rules.
- 24.3.2.2 The surface of lakes and rivers are zoned Rural, unless otherwise identified on the Planning Maps as zoned Wakatipu Basin Rural Amenity Zone.
- 24.3.2.3 Guiding Principle: Previous Approvals
 - a. Requirements relating to building platforms and conditions of consents, including landscaping or other visual mitigation, that are registered on a site's computer freehold register as part of a resource consent approval by the Council are considered by the Council to remain relevant and will remain binding unless altered or cancelled.
 - b. Applicants may apply to alter or cancel any conditions of an existing resource consent as a component of an application for resource consent for development. Whether it may be appropriate for the Council to maintain, or to alter or cancel these conditions shall be assessed against the extent to which a proposal accords with the objectives and provisions of the Wakatipu Basin Rural Amenity Zone and Wakatipu Basin Lifestyle Precinct.
- 24.3.2.4 These abbreviations for the class of activity status are used in the following tables. Any activity which is not permitted (P) or prohibited (PR) requires resource consent.

Р	Permitted	RD	Restricted Discretionary
D	Discretionary	NC	Non-Complying
PR	Prohibited		

24.3.2.5 Clarifications of the meaning of root protection zone, minor trimming of a hedgerow, minor trimming and significant trimming are provided in Part 32.3.2 of the Protected Trees Chapter 32.

Comment [AL19]: Reference to this proposed rule have been deleted due to this being ultra vires s76 RMA

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24.3.3 General Rules

- 24.3.3.1 The Wakatipu Basin Lifestyle Precinct is a sub-zone of the Wakatipu Basin Rural Amenity Zone and all rules in Table 24.1 apply to the Precinct. Where specific rules and standards are identified for the Precinct in Tables 24.2 and 24.3, these shall prevail over the Zone rules in Table 24.1.
- 24.3.3.2 All activities, including any listed permitted activities shall be subject to the rules and standards contained in Tables 24.1 to 24.3.

24.4 Rules – Activities

	Table 24.1 – Activities in the Wakatipu Basin Rural Amenity Zone	Activity Status
24.4.1	Any activity not listed in Tables 24.1 to 24.3.	NC
24.4.2	Farming.	Р
	Buildings and residential activities	
24.4.3	The use of land or buildings for residential activity except as provided for in Table 24.1 or Table 24.2.	Ρ
24.3.4	One residential unit per site / residential building platform.	Р
<u>24.3.4</u>	The creation of a new residential building platform	<u>D</u>
24.4.5	The construction of buildings including exterior alteration to existing buildings, that are:	P <mark>RD</mark>
	a. including buildings located within an existing approved/registered building platform area; or	,
	b. would have been a permitted or controlled activity on 23 November 2017 under the previous Rural Residential Zone.	
	Discretion is restricted to:	
	 Building location scale and form. External appearance including materials and colours. Accessways. Servicing and site works including earthworks. Retaining structures. Infrastructure (e.g. water tanks). Fencing and gates. External lighting. 	
	 Landform modification, landscaping and planting (existing and proposed). Natural hazards. 	

Excludes farm buildings as provided for in Rule 24.4.8

24.4.6 Residential Flat not exceeding 150m² gross floor area and attached to the Residential P Unit.

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Comment [AL20]: This retains the operative plan position with respect to a discretionary regime for identification of

Identification of platforms within the precinct is separately provided for in table 24.2 below which is prescribed by density

Because no density is proposed in this submission for the Amenity Zone, it is appropriate that the default is a discretionary regime.

Comment [AL21]: Proposed to be amended to reflect the PDP rights as notified and which reflect ODP rights which have existed for a number of years. The proposed change from controlled to RD for this activity is a fundamental shift in policy for the Wakatipu Basin, given that property values are critically dependent upon rights to build in certain locations. There is no need to require this activity as restricted discretionary given that the identification of a building platform has in all instances already gone through a thorough landscape assessment as to the effects of future buildings within that platform.

new building platforms.

requirements in Chapter 27

Table 24.1 – Activities in the Wakatipu Basin Rural Amenity Zone Activity Status 24.4.7 Residential Flat not exceeding 150m² gross floor area that is not attached to the RD **Residential Unit.** Discretion is restricted to: • Building location scale and form. • External appearance including materials and colours. ٠ Accessways. Servicing and site works including earthworks. Retaining structures. ٠ Infrastructure (e.g. water tanks). Fencing and gates. • External lighting. Landform modification, landscaping and planting (existing and proposed). Natural hazards. 24.4.8 Farm Buildings. Ρ 24.4.9 The construction of any buildings including the physical activity associated with D buildings such as roading, access, lighting, landscaping and earthworks not specifically provided for by any other rule in Table 24.1 or Table 24.2. Non-residential activities 24.4.10 Roadside stall buildings. Ρ 24.4.11 Home occupation. Ρ 24.4.12 Informal airports. Ρ 24.4.13 Retail sales of farm and garden produce and wine grown, reared or produced on-site Ρ or handicrafts produced on the site. 24.4.14 Retail sales of farm and garden produce and wine grown, reared or produced on-site D or handicrafts produced on the site where the access is onto a State Highway. 24.4.15 Commercial recreational activities that are undertaken on land, outdoors and involve Ρ not more than 12 persons in any one group. 24.4.16 Commercial recreational activities that are undertaken on land, outdoors and involve D more than 12 persons in any one group. 24.4.17 Cafes and restaurants. D 24.4.18 Residential visitor accommodation and homestays. Ρ 24.4.19 Visitor accommodation. D

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	Table 24.1 – Activities in the Wakatipu Basin Rural Amenity Zone	Activity Status
24.4.20	Community activities.	D
24.4.21	Activities on or over the surface of waterbodies.	D
24.4.22	Industrial activities directly associated with wineries and underground cellars within a vineyard.	RD
	Discretion is restricted to:	
	 Noise. Access and parking. Traffic generation. Odour. Hours of operation. Waste treatment and disposal. 	
24.4.23	Any commercial or Industrial activity not otherwise provided for in Table 24.1 including those associated with farming.	NC
24.4.24	Panelbeating, spray painting, motor vehicle repair or dismantling, fibre glassing, sheet metal work, bottle or scrap storage, motorbody building, or any activity requiring an Offensive Trade Licence under the Health Act 1956.	NC
	Excludes activities undertaken as part of a Farming Activity, Residential Activity or as a permitted Home Occupation.	
	Table 24.2: Activities in the Wakatipu Basin Lifestyle Precinct	Activity Status
	Table 24.2: Activities in the Wakatipu Basin Lifestyle Precinct <u>Buildings and Residential Activities</u>	•
24.4.25		•
24.4.25 <u>24.4.26</u>	Buildings and Residential Activities The construction of buildings, including exterior alteration to existing buildings	Status
-	Buildings and Residential Activities The construction of buildings, including exterior alteration to existing buildings which are not a permitted activity under Rule 24.4.5 The creation of a new residential building platform which complies with Rule	Status <u>NC</u>
<u>24.4.26</u>	Buildings and Residential Activities The construction of buildings, including exterior alteration to existing buildings which are not a permitted activity under Rule 24.4.5 The creation of a new residential building platform which complies with Rule 27.5.1 The creation of a new residential building platform which does not comply with	Status <u>NC</u> <u>C</u>

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more than 6 metres.

Non-residential activities

24.4.2 <u>9</u> 7	Panelbeating, spray painting, motor vehicle repair or dismantling, fibreglassing, sheet metal work, bottle or scrap storage, motorbody building, or any activity requiring an Offensive Trade Licence under the Health Act 1956.	PR	
	Excludes activities undertaken as part of a Farming Activity, Residential Activity or as a permitted home occupation.		
24.4. <u>30</u> 28	Informal airports.	D	
24.4.29	Clearance, works within the root protection zone or significant trimming of exotic vegetation that is of a height greater than 4 metres.	RÐ	Comment [AL23]: This rule has been deleted as it is ultra vires section 76 of the RMA
	Discretion is restricted to:		
	The extent of clearance.		

24.5 Rules - Standards

The following standards apply to all activities-

Table 24.3 - Standards Noncompliance status 24.5.1 **Building coverage** RD The maximum building coverage for all buildings shall be 15% of lot area, or 51000m² gross floor area whichever is the lesser. Comment [AL24]: Deleted given building coverage is defined Discretion is restricted to: Building location, character, scale and form. External appearance including materials and colours. Landform modification/planting (existing and proposed). Setback from internal boundaries RD 24.5.2 The minimum setback of any building from internal boundaries shall be 10m in the Precinct and 15m elsewhere in the Zone. Comment [AL25]: Amended to reflect ODP rights and established development Discretion is restricted to: Building location, character, scale and form. External appearance including materials and colours. Landform modification/planting (existing and proposed). • Height of buildings 24.5.3 RD The maximum height of any building shall be 68m. Comment [AL26]: Amended to reflect ODP rights and established development Discretion is restricted to: Building location, character, scale and form including the pitch of roofs. External appearance including materials and colours. Landform modification/planting (existing and proposed). 24.5.4 Setback from roads RD The minimum setback of any building from road boundaries shall be 20m in the e and 1075m in the Precinct and 20m elsewhere in the <mark>Zone</mark> Comment [AL27]: Amended to reflect ODP rights and established development Discretion is restricted to: Building location, character, scale and form. • External appearance including materials and colours. Landscaping/planting (existing and proposed). 24.5.5 םם **Building and Materials** All buildings, including any structure larger than 5m², new, relocated, altered, reclad, or repainted are subject to the following: The exterior colours of all building materials shall be in the range of black, browns, greens, or greys; Reflectance values for roofs shall be no greater than 20%; Reflectance values for all other surfaces shall be no greater than 30% (except this rule does not apply to stone); These standard do not apply to any material or surface colours used 24-11 Queenstown Lakes District Council Proposed District Plan 23 November 2017

	Table 24.3 - Standards	Non- compliance status
	inside any building:	
	 <u>Discretion is restricted to:</u> <u>Whether the building would be visually prominent;</u> <u>Whether the proposed colours and materials are appropriate given the existence of established screening or in the case of alterations, if the proposed of established screening or in the case of alterations, if the screening or in the case of alterations, if the screening or in the case of alterations, if the screening or in the case of alterations, if the screening or in the case of alterations, if the screening or in the case of alterations, if the screening or in the s</u>	
	proposed colours is already present on an established building.	
	Any building or accessway shall be located a minimum of 50m from the	
	boundary of any identified landscape feature as identified on the planning maps. Discretion is restricted to:	
	 Building location, character, scale and form. External appearance including materials and colours. Landform modification/planting (existing and proposed). 	
6	Setback from boundaries of non-residential buildings housing animals	RD
	The minimum setback from boundaries for any building housing animals shall be 30m.	
	Discretion is restricted to the following:	
	 Effects on open space, rural living character and amenity. Effects on privacy, views and outlook from neighbouring properties and public places. Reverse sensitivity effects on adjacent properties including odour and noise. Landform modification/planting (existing and proposed). 	
5.7	Setback of buildings from waterbodies	RD
	The minimum setback of any building from the bed of a wetland, river or lake shall be 30m.	
	Discretion is restricted to the following:	
	 Indigenous biodiversity values. Natural Hazards. Visual amenity values. Landscape and natural character. Open space. 	
.5.8	Farm buildings	RD
	a. The maximum gross floor area shall be <u>515</u> 0m ² .	
	 All exterior surfaces shall be coloured in the range of black, browns, greens or greys (except soffits). 	
	c. Pre-painted steel and all roofs shall have a reflectance value not greater than 20%.	
	d. All other surface finishes shall have a reflectance value of not	

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	Table 24.3 - Standards	Non- compliance status
	greater than 30%.	
	Discretion is restricted to:	
	 Building location, character, scale and form. External appearance including materials and colours. Landform modification/planting (existing and proposed). 	
24.5.9	Home occupations	RD
	 The maximum net floor area of home occupation activities shall be 150m². 	
	b. No goods materials or equipment shall be stored outside a building.	
	 All manufacturing, altering, repairing, dismantling or processing of any goods or articles shall be carried out within a building. 	
	Discretion is restricted to:	
	 The nature, scale and intensity of the activity. Visual amenity from neighbouring properties and public places. Noise, odour and dust. Access, safety and transportation. 	
24.5.10	Roadside stall buildings	RD
	a. The maximum ground floor area shall be 5m ² .	
	b. Buildings shall not be higher than 2.0m from ground level.	
	c. The minimum sight distance from the stall or stall access shall be 250m.	
	d. The minimum distance of the stall or stall access from an intersection shall be 100m; and, the stall shall not be located on the legal road reserve.	
	Discretion is restricted to:	
	 Building location, character, scale and form. External appearance including materials and colours. Access and safety. Parking. 	
24.5.11	The maximum gross floor area of buildings shall be $25m^2$ for retail sales of farm and garden produce and wine grown, reared or produced on-site or handicrafts produced on the site.	RD
	Discretion is restricted to:	
	 Building location, character, scale and form. External appearance including materials and colours. Access safety and transportation effects. Parking, access and safety. 	
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	Table 24.3 - Standards	Non- compliance status
24.5.12	Grazing of animals in or on the margins of waterbodies	PR
	Stock shall be prohibited from standing in the bed of, or on the margin of a waterbody where this causes pugging or damage to the margin of the waterbody.	
	For the purposes of this rule:	
	 Margin means land within 3.0 metres from the edge of the bed. Waterbody and bed have the same meaning as in the RMA, and also includes any drain or water race that goes to a lake or river. 	
24.5.13	Glare	RD
	a. All fixed exterior lighting shall be directed away from adjacent roads and sites.	
	 Activities on any site shall not result in more than a 3 lux spill (horizontal and vertical) of light to any other site, measured at any point within the boundary of the other site. 	
	c. There shall be no upward light spill.	
	Discretion is restricted to:	
	 Lighting location and number of lights. Proximity to roads, public places and neighbours. Height and direction of lights. Lux levels. 	
24.5.14	Informal airports	D
	Informal airports that comply with the following standards shall be permitted activities:	5
	 Informal airports shall not exceed a frequency of use of 2 flights per day; 	
	 Informal airports shall be located a minimum distance of 500 metres from any other zone or the notional boundary of any residential dwelling not located on the same site; 	
	c. Informal airports for emergency landings, rescues, fire-fighting and activities ancillary to farming activities.	
	Advice note: For the purpose of this Rule a flight includes two aircraft movements i.e. an arrival and a departure.	
24.5.15	Residential visitor accommodation	D
	The commercial letting of one residential unit or residential flat per site for up to 3 lets not exceeding a cumulative total of 28 nights per 12 month period.	
24.5.16	Homestay	D
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Noncompliance status

- a. May occur within either an occupied residential unit or an occupied residential flat on a site, and shall not occur within both on a site.
- b. Shall not exceed 5 paying guests per night.

24.6 Non-notification of applications

Any application for resource consent for restricted discretionary activities shall not require the written consent of other persons and shall not be notified or limited-notified, with the exception of the following:

- a. Rule 24.5.1 Building coverage.
- b. Rule 24.5.2 Setback from internal boundaries.

Table 24.3 - Standards

- c. Rule 24.5.3 Height of buildings.
- d. Rule 24.5.4 Setback from roads.

e. Rule 24.5.5 Setback from identified landscape features.

24.7 Assessment Matters - Restricted Discretionary Activities

- **24.7.1** In considering whether or not to grant consent or impose conditions on a resource consent, regard shall be had to the assessment matters set out at 24.7.3 to 24.7.13.
- **24.7.2** All proposals for restricted discretionary activities will also be assessed as to whether they are consistent with the relevant objectives and policies for the Zone or Precinct as well as those in Chapters 3-Strategic Direction; Chapter 4- Urban Development, Chapter 6-Landscapes and Chapter 28- Natural Hazards.

Assessment Matters

24.7.3 New buildings (and alterations of existing buildings), residential flat, building coverage and building height infringements:

Landscape and visual amenity

- a. Whether the location, form, scale, design and finished materials including colours of the building(s) adequately responds to the identified landscape character and visual amenity qualities of the landscape character units set out in Schedule 24.8 and the criteria set out below.
- b. The extent to which the location and design of buildings and ancillary elements and the landscape treatment complement the existing landscape character and visual amenity values, including consideration of:
 - building height;
 - building colours and materials;
 - building coverage;
 - design, size and location of accessory buildings;

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Assessment Matters

- the design and location of landform modification, retaining, fencing, gates, accessways (including paving materials), external lighting, domestic infrastructure (including water tanks), vegetation removal, and proposed planting;
- the retention of existing vegetation and landform patterns;
- earth mounding and framework planting to integrate buildings and accessways;
- planting of appropriate species that are suited to the general area having regard to the matters set out in Schedule 24.8;
- riparian restoration planting;
- the retirement and restoration planting of steep slopes over 15° to promote slope stabilisation and indigenous vegetation enhancement; and
- the integration of existing and provision for new public walkways and cycleways/bridlepaths.
- c. The extent to which existing covenants or consent notice conditions need to be retained or are otherwise integrated into the proposed development in a manner that <u>delivers optimalmaintains and enhances</u> landscape character and visual amenity outcomes.
- d. The extent to which the development maintains visual amenity from public places and neighbouring properties.
- e. Whether clustering of buildings <u>or varied allotments sizes in subdivision design</u> would offer a better solution for maintaining a sense of openness and spaciousness, or the integration of development with existing landform and vegetation <u>/ lifestyle development</u> patterns.
- f. Where a residential flat is not located adjacent to the residential unit, the extent to which this could give rise to sprawl of buildings and cumulative effects.
- g. The extent to which the development avoids, remedies or mitigates adverse effects on the <u>outstanding</u> features, elements and patterns that contribute to the value of adjacent or nearby ONLs and ONFs. This includes consideration of the <u>an</u> appropriate setback from such features as well as the maintenance of views from public roads and other public places to the surrounding ONL and ONF context.
- h. The extent to which development adversely affects other identified landscape features as identified on the planning maps, and in particular the visual amenity values of those features in views from public places outside of the Precinct.
- i. Whether mitigation elements such as a landscape management plan or proposed plantings should be subject to bonds <u>or and</u> consent notices.

24.7.4 Servicing, hazards, infrastructure and access

- a. The extent to which the proposal provides for adequate on-site wastewater disposal and water supply. The provision of shared infrastructure servicing to more than one property is preferred in order to minimise environmental effects.
- b. The extent to which the proposed access utilises an existing access or provides for a common access in order to reduce visual and environmental effects, including traffic safety, minimising earthworks and vegetation removal.
- c. Whether adequate provision is made for firefighting activities and provision for emergency vehicles.
- d. The extent to which the objectives and policies set out in Chapter 28, Natural

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assessment, as this is otherwise assessed under section 95E. for standards which particularly breach amenity of neighbouring properties (such as internal setbacks) this could otherwise be included as a matter of discretion particular to that standard.

Comment [AL30]: Views to private lots should not be a general matter of

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Assessment Matters

Hazards, are achieved.

24.7.5 Non-residential activities

Whether the proposal achieves:

- a. An appropriate scale and intensity of the activity in the context of the amenity and character of the surrounding area including reference to the identified elements set out in Schedule 24.8 for the relevant landscape character unit.
- b. Adequate visual amenity for neighbouring properties and from public places.
- c. Minimisation of any noise, odour and dust.
- d. Acceptable access and safety.

24.7.6 Boundary and road setbacks

Whether the proposal achieves:

- a. The maintenance of landscape character and visual amenity including reference to the identified elements set out in Schedule 24.8 for the relevant landscape unit.
- b. The maintenance of views to the surrounding mountain context.
- c. Adequate privacy, outlook and amenity for adjoining properties.

24.7.8 Setback from boundaries of non-residential buildings housing animals

Whether the proposal achieves:

- a. The maintenance of landscape character and visual amenity including reference to the identified elements set out in Schedule 24.8 for the relevant landscape character unit.
- b. Minimisation of adverse odour, dust and/or noise effects on any neighbouring properties.

24.7.9 Setback of buildings from waterbodies

Whether the proposal achieves:

- a. The maintenance or enhancement of indigenous biodiversity values.
- b. The maintenance or enhancement of landscape character and visual amenity values including reference to the identified elements set out in Schedule 24.8 for the landscape character unit that the proposal falls into.
- c. The maintenance or enhancement of open space.
- d. Mitigation to manage any adverse effects of the location of the building including consideration of whether the waterbody is subject to flooding or natural hazards.

24.7.10 Roadside stalls

Whether the proposal achieves:

- a. An appropriate scale and intensity of the activity in the context of the surrounding landscape character and visual amenity values.
- b. Preservation of visual amenity for neighbouring properties and from public places.
- c. Minimisation of any noise, odour and dust.
- d. Adequate parking, access safety and avoids adverse transportation effects.

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Assessment Matters

24.7.11 Retail sales

Whether the proposal ensures:

- a. An appropriate scale and intensity of the activity in the context of the surrounding landscape character and visual amenity values.
- b. Preservation of visual amenity for neighbouring properties and from public places.
- c. Minimisation of any noise, odour and dust.
- d. Adequate parking, access safety and avoids adverse transportation effects.

24.7.12 Glare

- a. The effects on adjacent roads and neighbouring sites.
- b. The extent of likely visual dominance from light fixtures, poles and lux levels.
- c. The nature and extent of any effects on character and amenity, including the night sky.
- d. The nature and extent of any effects on privacy, views and outlook from neighbouring properties.
- e. Whether there will be any reverse sensitivity effects on adjacent properties.

 24.7.13
 Clearance, works within the root protection zone or significant trimming of exotic vegetation over 4m in height

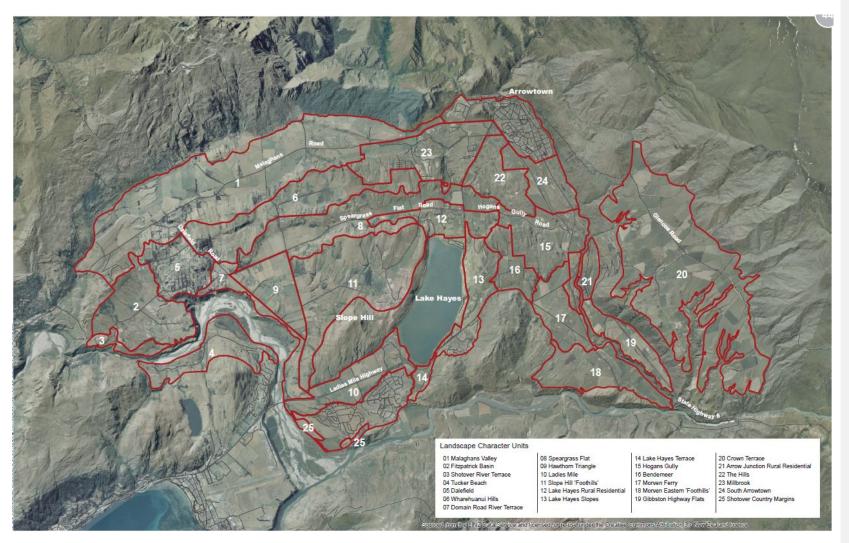
 a.
 The degree to which the vegetation contributes to the landscape character and

4. The degree to which the vegetation contributes to the randscape character and visual amonity values, and the extent to which the clearance or significant trimming would reduce those values.

- b. The potential for buildings and development to become more visually prominent.
- c. The merits of any proposed mitigation or replacement plantings.

d.a. The effects on the health and structural stability of the vegetation.

24.8 Schedule 24.8 Landscape Character Units



Appendix 2 – Amendments to Chapter 27 – Subdivision



Variation to Stage 1 Subdivision and Development Chapter 27:

Underlined text for additions and strike through text for deletions.

Amend Chapter 27 by inserting the following into Rule 27.4.2;

The following shall be non-complying activities:

- g. The further subdivision of an allotment that has previously been used to calculate the minimum and-average lot size for subdivision in the Wakatipu Basin Lifestyle Precinct, except in the instance that the further subdivision and any prior subdivision, together, complies with Rule 27.5.1.
- h. The subdivision of an existing or approved residential flat from the residential unit it is ancillary to, or the subdivision of a second residential unit on any allotment in the Wakatipu Basin Rural Amenity Zone or the Wakatipu Basin Lifestyle Precinct.

Amend Chapter 27 by inserting the following into Rule 27.4.3;

The following shall be Restricted DiscretionaryControlled activities:

b. Any subdivision in the Wakatipu Basin Rural Amenity Zone or the Wakatipu Basin Lifestyle Precinct meeting the minimum and/or average lot sizes specified in Rule 27.5.

Amend Chapter 27 by amending Rule 27.5.1 as follows;

7		Minimum Lot Area
Zone		Minimum Lot Area
RuralWakatipu	Wakatipu	N/A 80ha
Basin	Basin Rural	
	Amenity Zone	
	Wakatipu	6000m ² minimum/1.0ha average
	Basin Lifestyle	Precinct Zone 'A' – 4000m ² average
	Precinct	Precinct Zone 'B' – 1ha average
Rural Lifestyle		
	Rural Lifestyle	No minimum, but each of the two parts of the zone identified on
	Deferred A and	the planning map shall contain no more than two allotments.
	B.	
	Rural Lifestyle	The land in this zone shall be held in a single allotment
	Buffer.	
Rural		
Residential		
	Rural	4000m ² with no more than 17 lots created for residential activity
	Residential	
	Ferry Hill	
	Subzone	

27.5.1 No lots to be created by subdivision, including balance lots, shall have a net site area or where specified, average, less than the minimum specified.

Comment [AL1]: The intention of this rule is to prevent an ultimate breach of the average density.

Comment [AL2]: Part of this rule is deleted given that if a second residential unit complies with density requirements then it should not otherwise be prevented from being further subdivided (in the Precinct) and otherwise in the Amenity Zone, the effects of subdivision will be assessed through the proposed fully discretionary regime.

Comment [AL3]: The intention of this change is to ensure that different densities in different areas of the precinct are applied to reflect historical development rights (e.g. in the legacy Rural Residential Zoning) and respond to those areas which have capacity to absorb denser subdivision as compared to those areas which don't.

The intention is that this table could be added to for a range of other densities within different precinct areas.

Amend Chapter 27.7 Location Specific objectives, policies and provisions

27.7.6 Objective - Ferry Hill Rural Residential Sub Zone – Maintain and enhance visual amenity values and landscape character within and around the Ferry Hill Rural Residential Sub Zone.

- Policies
- 27.7.6.1 At the time of considering a subdivision application, the following matters shall be had particular regard to:
 - The subdivision design has had regard to minimising the number of accesses to roads;
 - the location and design of on-site vehicular access avoids or mitigates adverse effects on the landscape and visual amonity values by following the natural form of the land to minimise earthworks, providing common driveways and by ensuring that appropriate landscape treatment is an integral component when constructing such access;
 - The extent to which plantings with a predominance of indigenous species enhances the naturalness of the escarpment within Lots 18 and 19 as shown on the Concept Development Plan for the Ferry Hill Rural Residential sub-zone;
 - The extent to which the species, location, density, and maturity of the planting is such that
 residential development in the Ferry Hill Rural Residential sub-zone will be successfully
 screened from views obtained when travelling along Tucker Beach Road.

Insert the following:

27.7.6.1	Subdivision in the Wakatipu Basin Rural Amenity Zone and the Wakatipu Basin Lifestyle Precinct			
	Restricted DiscretionaryControlled and Discretionary Activities			
	Subdivision in the Wakatipu Basin Rural Amenity Zone and the Wakatipu Basin Lifestyle Precinct:			
	Control / Discretion (as applicable) is restricted to:			
	a. Location of building platforms and accessways			
	 <u>Subdivision design and lot layout including the location of boundaries, lot sizes and</u> <u>dimensions;</u> 			
	C. Location, scale and extent of landform modification, and retaining structures;			
	d. <u>Property access and roading;</u>			
	e. Esplanade provision;			
	f. <u>Natural and other hazards;</u>			
	g. <u>Firefighting water supply and access;</u>			
	h. <u>Water supply;</u>			
	i. <u>Network utility services, energy supply and telecommunications;</u>			
	j. Open space and recreation provision;			
	k. Ecological and natural landscape features;			
	I. <u>Historic Heritage features;</u>			
	m. <u>Easements;</u>			
	n. <u>Vegetation removal and proposed plantings;</u>			
	O. <u>Fencing and gates;</u>			
	p. <u>Wastewater and stormwater management;</u>			
	q. <u>Connectivity of existing and proposed pedestrian networks, bridle paths, cycle networks.</u>			
	Assessment Matters - Restricted Controlled and Discretionary Activities	Cor		
27.7.6.2	<u>General</u>	ame 24		
	a. <u>The extent to which the proposal is consistent with relevant objectives and policies</u> <u>including those in Chapter 27 Subdivision, Chapter 24 Wakatipu Basin and Chapter 6</u> <u>Landscapes.</u>			
	 b. The extent to which the subdivision provides for low impactvariation in design that avoids or mitigates adverse offects on the environment-maintains and enhances landscape character and visual amenity values of the Wakatipu Basin. 			
	Subdivision Design			

Comment [AL4]: Consequential mendment to changes sought in Chapter

	C.	The extent to which the location of future buildings and ancillary elements and the landscape treatment complements the existing landscape character, visual amenity
		values and wider amenity values of the Zone or Precinct, including consideration of:
		 I. <u>the retention of Compatibility with existing vegetation and landform patterns;</u> II. <u>the alignment of lot boundaries in relation to landform and vegetation features</u> and neighbouring development;
		 III. <u>earth mounding, and framework planting to integrate buildings and</u> accessways;
		IV. planting of appropriate species that are suited to the general area having regard to the matters set out in Schedule 24.8;
		 V. riparian restoration planting: VI. the retirement and restoration planting of steep slopes over 15° to promote
		slope stabilisation and indigenous vegetation enhancement;
		VII. the incorporation of development controls addressing such matters as building height, building colours and materials, building coverage, earthworks, retaining, fencing, gates, accessways (including paving materials), external liketing elements is information (including paving materials).
		lighting, domestic infrastructure (including water tanks), vegetation removal, and proposed plantings;
		VIII. <u>the integration of existing and provision for new public walkways and</u> cycleways/bridlepaths.
	d.	The extent to which existing covenants or consent notice conditions need to be retained or are otherwise integrated into the proposed development in a manner that delivers optimal landscape character and visual amenity outcomes
	e.	The extent to which the development maintains visual amenity from public places and neighbouring properties.
	f.	Whether clustering of future buildingsvariation in lot sizes and subdivision design would offer a better solution for maintaining a sense of openness and spaciousness, or the integration of development with existing landform and vegetation patterns.
	g.	The extent to which the development avoids, remedies or mitigates adverse effects on the features, elements and patterns that contribute to the value of adjacent or nearby ONLs and ONFs. This includes consideration of the an appropriate setback from such features as well as the maintenance of views from public roads and other public places to the surrounding ONL and ONF context.
	h.	The extent to which development adversely affects other Identified Landscape Features as identified on the planning maps, and in particular the visual amenity values of those features in views from public places outside of the Precinct.
	i.	Whether mitigation elements such as a landscape management plan or proposed plantings should be subject to bonds and consent notices.
	j.	Whether the layout of reserves and accessways provides for adequate public access and use.
	A.cco	ss and Connectivity
1		
	k.	Whether proposed sites are located and designed so that each site has a minimum frontage that provides for practical, legal and safe access from a formed public road that is suitable for both normal road going vehicles and construction traffic.
	I.	Whether the location and design of any proposed pedestrian, cycle, bridlepaths and vehicle accessways on the proposed site(s) avoid or minimise any adverse effects on soil stability, landform patterns and features, and vegetation.

m.	Whether subdivision provides for safe and practical pedestrian paths and cycle ways (whether sealed or unsealed) and bridle paths that are located in a manner which connect, or have the potential to connect to reserves (existing or proposed), roads and existing rural walkways.
n.	Whether site design recognises any impact of roading and access on waterbodies, ecosystems, drainage patterns and ecological values.
о.	Whether any subdivision provides for future roads to serve surrounding land or for road links that need to pass through the subdivision.
Infra	structure and Services
p.	Ensuring there is sufficient capacity and treatment to provide for the safe and efficient disposal of stormwater and wastewater from possible future development without adversely affecting natural water systems and ecological values.
q.	Ensuring the design of stormwater and wastewater disposal systems incorporate measures to reduce runoff rates where there may be damage caused to natural waterway systems.
r.	Whether any subdivision proposal demonstrates how any natural water system on the site will be managed, protected or enhanced.
s.	Whether subdivision provides for an adequate and reliable supply of potable water to each proposed site.
t.	Whether subdivision provides for an adequate and reliable supply of emergency water supply to each site in the event of fire.
u.	Whether subdivision has sufficient capacity for the disposal of any effluent or other wastewater flow within the boundaries of each proposed site regardless of seasonal variations and loading.
v.	Assessing where more than one site will be created, whether a shared or individual wastewater treatment and disposal system is the most appropriate, having regard to any known physical constraints.
w.	Considering the extent to which easements and consent notices should be applied to protect the integrity of stormwater and/or wastewater treatment and disposal systems.
x.	Assessing the extent to which access easements should provide for lines, including electric lines, telecommunication lines and other lines, where such lines or cables are or may be located within any private property and serve other properties or sites.
у.	Whether sites can be connected to services such as telecommunications and electricity using low impact design methods including undergrounding of services.
Natu	ral Environment and Cultural values
z.	Considering the extent to which the subdivision provides for ecological restoration and enhancement. Ecological enhancement may include enhancement of existing vegetation, replanting and weed and pest control.
aa.	Assessing the extent to which the subdivision and subsequent land use on the proposed site(s) adversely affects the historical, cultural or spiritual significance of any site or waahi tapu of significance to iwi.

bb.	Assessing the extent to which the subdivision design and layout preserves and enhances areas of archaeological, cultural or spiritual significance.
CC.	Assessing the extent to which the integrity of any identified heritage feature(s) is maintained and enhanced.
Earth	works and Hazards
dd.	Considering how earthworks can be undertaken in a manner which mitigates and remedies adverse effects from soil erosion and the generation of sediments into receiving environments.
ee.	Considering whether earthworks are likely to have adverse effects on landscape character or visual amenity values which cannot be avoided, remedied or mitigated.
ff.	Considering the extent to which subdivision will increase the risks associated with any natural hazard and/or how the subdivision avoids, remedies or mitigates any hazard prone area.
gg.	Considering the extent to which contaminated or potentially contaminated soil is able to be treated or disposed of.
hh.	Where the subdivision land includes waterbodies, considering the extent to which remediation measures and methodologies can be employed to avoid, remedy or mitigate any adverse effects on human health, water quality, and to the downstream receiving environment.
ii.	Considering whether consent notices or other protective instruments are needed to ensure that any hazard or contamination remediation measures and methodologies are implemented at the time of development.



Further Submission on Queenstown Lakes Proposed District Plan Stage 2

Under Clause 8 of the First Schedule, Resource Management Act 1991

To: Queenstown Lakes District Council

Further Submitter: Len McFadgen

- 1. This is a further submission on the Queenstown Lakes Proposed District Plan Stage 2 (**Proposed Plan**).
- 2. I am a person who is representing a relevant aspect of the public interest, and have an interest in the Proposed Plan that is greater than the interest the general public has, as I am affected by the content of a submission (clause 8(1) of Part 1 of Schedule 1 of the RMA 1991).
- 3. I support or oppose submissions on the Proposed Plan as set out in the table below:

The submission supported or opposed is:	The particular parts of the submissions supported or opposed are:	Support or Oppose	The reasons for support or opposition are:
#2249 – M K Greenslade #2248 – D Gallagher #2298 – P & J McLeod #2300 – R & S McLeod	Chapter 24 Planning Maps 13d and 29 Landscape Classification Unit 9	Support	The relief sought by the Submitters for a minimum lot size density of 4000m ² within the Hawthorne Triangle LCU is supported. A density of 4000m ² accommodates for future reasonable development and is an efficient use of already developing land, to meet the District's growing need for housing.
	Chapter 24 Rule 24.5.4	Support in part	The Submitters' opposition of Rule 24.5.4 and statement that a 75m setback from roads is not reasonable in either the WBRAZ or WBLP in supported. The relief sought for a 20m setback within the WBRAZ is supported; however a 10m setback is preferred for the WBLP.
#2504 – Arcadian Triangle Limited	Chapter 24 Planning Maps 13d and 29	Support	The Submitter's request for confirmation of the Hawthorne Triangle zoning as WBLP is supported. WBLP is the appropriate zoning for the Hawthorne Triangle, given the



The submission supported or opposed is:	The particular parts of the submissions supported or opposed are:	Support or Oppose	The reasons for support or opposition are:
			existing and consented land uses in this area.
	Chapter 24 Rule 24.4.5	Support	The Submitter's concerns regarding the effect of Rule 24.4.5 on existing land use rights is shared.
			Within the Hawthorne Triangle there are many approved building platforms that are yet to be built on. Changing the activity status for building on a pre- approved building platform from controlled to restricted discretionary is unreasonable and illogical, and undermines the existing use rights of landholders.
#2445 – Cathy Walker	Chapter 27 Planning Maps 13d and 29	Support in part	The Submitter's statements that density restrictions of a 6000m ² minimum and 1ha average in the WBLP are not appropriate for the land within the Hawthorne Triangle is supported in part.
			The land in this area is varied, and a range of densities should be available to account for this. Some land within the Triangle has the capacity to accommodate for further subdivision and development on smaller lots without adverse environmental impact.
#2231 – Bruce McLeod	Chapter 24 Planning Maps 13d and 29	Support in part	The relief sought to rezone the land within the Hawthorne Triangle as Rural Lifestyle is supported as an alternative zoning if the WBRAZ Variation is not retained.
#2291 – Lake Hayes Investments Limited	Chapter 24; Chapter 27	Support	The amendments sought to the provisions of chapters 24 and 27 are supported to the extent these are consistent with the McFadgen submission. These amendments provide for similar / alternative relief to amend chapters to provide for an efficient and effective planning and development regime.



- 4. I wish to be heard in support of my further submission.
- 5. I will consider presenting a joint case with others presenting similar further submissions.
- 6. A copy of this further submission has been served on the original submitters to which this further submission relates.

Maree Baker Galloway

Len McFadgen Signed by my duly authorised agents Anderson Lloyd Per: Maree Baker-Galloway maree.baker-galloway@al.nz

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