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#### Wānaka Community Board 31 March 2022

#### Report for Agenda Item | Rīpoata moto e Rāraki take : 4

#### **Department: Planning & Development**

**Title | Taitara** Temporary Road Closure Application to facilitate the Wānaka Lakefront Development Project Stage 2

#### PURPOSE OF THE REPORT | TE TAKE MŌ TE PŪRONGO

1 The purpose of this report is to consider an application received for a temporary road closure for the implementation of Stage 2 of the Wānaka Lakefront Development Project. The project includes new car park construction and the formation of an active travel promenade in Roy's Bay Recreation Reserve opposite Pembroke Park. The second stage of the Wānaka Lake Front Development Project to be undertaken from April 1<sup>st</sup> 2022 until September 30<sup>st</sup> 2022.

#### EXECUTIVE SUMMARY | WHAKARĀPOPOTOTANGA MATUA

- 2 QLDC's Parks and Reserves department has applied to temporarily close a portion of Ardmore Street to facilitate the second stage of the Wānaka Lake Front Development Project which will include car park construction and the formation of an active travel promenade, alongside reserve improvements.
- 3 The closure is requested to allow the works to take place in a safe and efficient manner and the recommendation is for approval with conditions.

#### **RECOMMENDATION | NGĀ TŪTOHUNGA**

That the Wānaka Community Board

- 1. Notes the contents of this report;
- 2. **Approves** the temporary road closure application for the Wānaka Lakefront Development Project Stage 2 works subject to the following conditions:
  - a) Any issues that may arise from consultation with NZTA, FENZ and the NZ Police must be addressed prior to the closures taking place.
  - b) Approval of the final Traffic Management Plan by QLDC Planning and Development prior to the closure taking place.
  - c) Radio advertising in the week leading up to the closure and daily during the closure period.
  - d) The applicant must advise of the road closures through their own social media and contact QLDC Communications Team (communications@qldc.govt.nz ) to arrange the closures to be further shared through Council's social media.

- e) The applicants shall ensure access is available for emergency services and maintenance contractors, if required.
- f) Any signs required under the Traffic Control Devices Rule 2004 must be erected advising of the temporary one way and no parking areas.
- g) The applicant shall notify all affected parties of the extent of the temporary road closure; this notification is to be undertaken ten working days prior to the closure occurring and a copy of this notice is to be supplied to Queenstown Lakes District Council (brooke.allan@qldc.govt.nz ).
- 3. Authorises the following schedule of road closures:

**Roads to be Closed:** Ardmore Street (from McDougall to Dungarvon St)

Reviewed and Authorised by:

Period of Closure:

Friday 1<sup>st</sup> of April 2022 to Friday 30<sup>st</sup> September 2022

Prepared by:

Brockell

D

Tony Avery GM, Planning and Development

2/03/2022

Brooke Allan

Subdivision Officer

David Wallace Manager for Resource Management Engineering 16/03/2022

16/03/2022

Approved by



#### CONTEXT | HOROPAKI

- 4 Following the completion of the Wānaka Lakefront Reserves Management Plan (2014), a three month consultation period was held in 2016 and produced the Wānaka Lakefront Development Plan which was consulted on in 2015/2016. The project aims to provide continuous pedestrian access making strong connections with the town centre, reducing vehicle use in the town centre, hosting a range of activities and enhancing the ecology throughout, while enhancing the visibility of Kāi Tahu through lakefront design, reflecting the importance of the lake to mana whenua, the Wānaka community and to visitors.
- 5 The project is being completed via a staged approach with Stage 1 and 3 now complete. Stage 2 involves the area of lakefront running from the Wānaka-Mt Aspiring Road Carpark through to Dungarvon Street and features the introduction of parking along the lakeside of Ardmore Street and new Millennium Pathway tiles being laid alongside the active travel path.
- 6 The Stage 2 works will include car park construction within the road reserve and removal of existing footpath to form and link into an existing, active travel promenade, alongside foreshore reserve upgrade works.
- 7 At the project planning stage, road closure possibilities were discussed informally with the Wānaka Community Board which indicated in principle, that a full closure would be the best option for the community and project.
- 8 Tenders for the construction work were put forward and candidates were requested to propose their best two options for influencing traffic controls throughout construction. Although the tender process is still underway the preferred contractors proposed a schedule of works which outlines significant project benefit from the full closure as opposed to a partial closure.
- 9 The WLDP Project team have assessed the affected parties and stakeholders and will carry out all necessary public Communications in conjunction with the internal QLDC Communications team regarding the road closure. This will include any radio and media advertising.
- 10 The informal crushed gravel track along the lake front of Roy's Bay Recreation Reserve will be kept open for active travel commuters and recreational users.
- 11 There are no residential properties or private accesses affected within the closed area of the road corridor. Property adjacent to the works area is QLDC administered Reserve, 'Pembroke Park' and access points and parking are not significantly affected from the road closure. There are no commercial operators or lease holders who operate within the section of the foreshore reserve of Lake Wānaka.
- 12 The Artisan Farmers market operates in Pembroke Park, near the Skate Park every Sunday up until 24<sup>th</sup> April 2022. They informally use the free parallel parking spaces on the Pembroke Park side of Ardmore Street however they will be notified of the closure and allocated a small number of parking spaces at the Skate Park car park off Dungarvon Street for their exclusive use for the market every Sunday.

13 The Council can close roads to vehicular traffic by using provisions of the Local Government Act 1974 – Schedule 10 section 11 (d). The Wānaka Community Board has delegated authority to consider applications to temporarily close roads under this legislation.

#### ANALYSIS AND ADVICE | TATĀRITANGA ME NGĀ TOHUTOHU

- 14 As required by Schedule 10 section 11 (d) of the Local government Act; consultation with the Police, the New Zealand Transport Agency and FENZ has been undertaken with no issues raised. However specific conditions are recommended to ensure any that may arise from consultation must be addressed prior to the closures taking place.
- 15 A standard requirement of all temporary road closure approval is that a Traffic Management Plan is approved before the roads are closed. This will ensure that all traffic and pedestrian flows are managed with appropriate signage, barriers and wardens. Southern Safety Services Limited have prepared the Traffic Management Plan which has been submitted to the QLDC Road Corridor Engineer for approval.
- 16 The recommendation is for approval of the application, subject to conditions which will enable safe completion of the second stage of the Wānaka Lakefront Development Project.
- 17 Council Engineers have been consulted and they have raised no concerns regarding the application.
- 18 <u>Option 1</u> To approve the application for a temporary road closure associated with the works.

Advantages:

- 19 The proposed road closure will allow Council to complete the Wānaka Lakefront Development Project Stage 2 works in a safe and efficient manner.
- 20 Locals and visitors can enjoy the pedestrian friendly space within the town centre once works are complete.
- 21 The project will be completed in a timely manner with less effect on the Wānaka community by closing both lanes, rather than a longer more expensive construction program if the road remained open.
- 22 Alternative routes are available allowing traffic to still move freely around the surrounding area.

#### Disadvantages:

- 23 Road closures affect the normal flow of traffic which can affect businesses and can inconvenience the public.
- 24 <u>Option 2</u> To decline the application for a temporary road closure associated with the event.

#### Advantages:

25 There would be less inconvenience for the public that use the roads with them remaining open to normal vehicular traffic.

#### Disadvantages:

- 26 Council may not be able to complete the Wānaka Lakefront Development Project Stage 2 works in a safe and efficient manner as planned.
- 27 The completion of the Stage 2 works maybe delayed.
- 28 The competition of Stage 2 may incur extra expense.
- 29 This report recommends **Option one** for addressing the matter because it will enable Council to undertake the works required of the second stage to the Wānaka Lakefront Development plan in a safe and efficient manner. The improved Lakefront area will be available for the whole community to ensure in timely fashion.

#### CONSULTATION PROCESS | HATEPE MATAPAKI:

#### > SIGNIFICANCE AND ENGAGEMENT | TE WHAKAMAHI I KĀ WHAKAARO HIRAKA

- 30 This matter is of medium significance, as determined by reference to the Council's Significance and Engagement Policy as it relates to Council's roading network which is identified as a significant asset.
- 31 The proposal for closure temporarily and on conditions to minimise the impact on traffic and pedestrian flows is in line with the policy's recommendations.
- 32 The persons who are affected by or interested in this matter are the general public, residents and commercial operators who may use the road.
- 33 Council Engineers have been consulted and no issues have been raised.
- 34 We have consulted with NZ Police, FENZ and NZTA regarding the intent to close the road, advised QLDC Events office, Council contractors and Council staff who would have an interest in the road closures and followed the statutory administrative requirements of the Local Government Act 1974.

#### RISK AND MITIGATIONS | NGĀ RARU TŪPONO ME NGĀ WHAKAMAURUTANGA

35 This matter relates to the Regulatory/Legal/Compliance risk category. It is associated with It is associated with RISK00031 Ineffective management and governance over legislative compliance within the QLDC Risk Register. This risk has been assessed as having a Moderate inherent risk rating. This matter relates to this risk because a variety of regulatory compliance and health and safety risks associated with parties using roads are triggered when the Council considers whether or not to approve a temporary road closure.

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- 36 This matter also relates to the Community & Wellbeing risk category. It is associated with RISK00016 Temporary Core Infrastructure Outage caused by 3rd Party activity within the QLDC Risk Register. This risk has been assessed as having a Moderate inherent risk rating. This matter relates to this risk because the public's general access to the roading infrastructure will be impacted by the event.
- 37 The approval of the recommended option will support the management of the above risks by ensuring that the Council's legislative requirements are fully satisfied and that appropriate conditions are specified to ensure safety of all event stakeholders and minimal impact to the wider community from the temporary road closure.

#### FINANCIAL IMPLICATIONS | NGĀ RITENGA Ā-PŪTEA

38 There are no cost implications resulting from the approval of this temporary road closure application. The applicant has paid the cost of the road closure application and will pay for any advertising that is required as part of the process.

#### COUNCIL EFFECTS AND VIEWS | NGĀ WHAKAAWEAWE ME NGĀ TIROHANGA A TE KAUNIHERA

- 39 The following Council policies, strategies and bylaws were considered:
  - Significance and Engagement Policy 2014 providing clarity on Council's decision making processes and assessing the extent to which individuals, organisations, groups and sectors in the community are affected by the Council's decisions.
  - Criteria for Closing Significant Road Policy Ardmore Street is listed in this policy as a significant road however, routes in and out of Wānaka are not disrupted by the closure with alternative detours available. Ardmore Street has been temporarily closed on other occasions, without complaint or incident. This closure is often associated with key Wānaka events such as Challenge Wānaka and QLDC New Year's Eve celebrations.
- 40 The recommended option is consistent with the principles set out in the named policies.
- 41 This matter is not included in the 10-Year Plan/Annual Plan as the costs associated with the proposed road closures will be met by the applicant.

## LEGAL CONSIDERATIONS AND STATUTORY RESPONSIBILITIES | KA TURE WHAIWHAKAARO, ME KĀ TAKOHAKA WAETURE

42 Temporary road closures are controlled by Schedule 10 Section 11(d) of the Local Government Act 1974. As authority for approval of road closures is delegated to the Chief Executive and considering Section 10 (2) of the Local Government Act 2002 the advice recommends a decision that is efficient, effective and appropriate to present and anticipated future circumstances.

## LOCAL GOVERNMENT ACT 2002 PURPOSE PROVISIONS | TE WHAKATURETURE 2002 0 TE KĀWANATAKA Ā-KĀIKA

- 43 Section 10 of the Local Government Act 2002 states the purpose of local government is (a) to enable democratic local decision-making and action by, and on behalf of, communities; and (b) to promote the social, economic, environmental, and cultural wellbeing of communities in the present and for the future. The recommended course of action in this report will help ensure that the works associated with the Wānaka Lakefront Development Project can continue in the preferred format.
- 44 The recommended option:
  - Is consistent with the Council's plans and policies; and
  - Would not alter significantly the intended level of service provision for any significant activity undertaken by or on behalf of the Council, or transfer the ownership or control of a strategic asset to or from the Council.

#### ATTACHMENTS | NGĀ TĀPIRIHANGA

А	Map Showing Extent of Temporary Road Closure
В	Proposed Traffic Management Plan

# TC220001 - EXTENT OF ROAD CLOSURE



The information provided on this map is intended to be general information only. While considerable effort has been made to ensure that the information provided on this map is accurate, current and otherwise adequate in all respects, Queenstown Lakes District Council does not accept any responsibility for content and shall not be responsible for, and excludes all liability, with relation to any claims whatsoever arising from the use of this map and data held within.

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Scale:	1:4,514	

270

540

Map Date: 9/03/2022



### Attachment B: Proposed Traffic Management Plan



