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Wānaka-Upper Clutha Community Board

19 June 2025

Report for Agenda Item | Rīpoata moto e Rāraki take [2]

Department: Planning & Development

Title | Taitara: Northlake Investments Limited to name one vested road

Purpose of the Report | Te Take mō te Pūroko

The purpose of this report is to consider an application from Northlake Investments Limited to name one new road to be vested by Queenstown Lakes District Council (QLDC).

Recommendation | Kā Tūtohuka

That the Wanaka-Upper Clutha Community Board:

- 1. Note the contents of this report; and
- 2. **Decline** the application as applied for and defer the naming of this road until the land being served (i.e. Sticky Forest) is subdivided and all of its owners are part of that process to name the road serving their development.

Prepared by:

Manutara

Name: Charlie Evans Title: Senior Planning & Development Technical Support 5 June 2025

Reviewed and Authorised by:

Name: David Wallace Title: Planning & Development General Manager

5 June 2025

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Context | Horopaki

- 1. An application has been received to name one new road to be vested off Stonehenge Road, Wānaka which contains Lot 2000 DP 607419. The preferred option, the subject of this report, does not meet the Road Naming Policy.
- 2. Attachment A contains the Application Form. Attachment B contains the Cover Letter. Attachment C contains the Family's confirmation to name a road after Mike Beresford. Attachment D contains the Road Plan.
- 3. The option put forward by the applicant for the preferred option is outside the provisions of the Council's Road Naming Policy. This report puts this road name to the Wānaka-Upper Clutha Community Board (WUCCB) for a decision.
- 4. The applicants agent has outlined in the attached cover letter that the owners of Sticky Forest are supportive of the road name however no evidence has been provided to demonstrate that. The land ownership is complex and land owners numerous.

Analysis and Advice | Tatāritaka me kā Tohutohu

5. The applicant has put forward the following name preferences for Road 33:

Road 33 Name Choices			
First Choice (Preferred Option)	Beresford Road		
Second Choice	Braeside Road		
Third Choice	Burgan Street		

6. The names have been considered against requirements of the Road Naming Policy and the following is noted:

a. Beresford Road

In terms of naming roads after people, special service section 5.3 of the Road Naming Policy allows names that meet the following criteria:

- i. Personal name for special service
 - (a) This can be for conservation, sport, community service or other sphere of activity with local association which can be duly recognised. Naming after persons living or recently deceased should generally be avoided and will not be considered unless that person has made a noteworthy contribution to that locality.



- ii. The applicant has proposed to name a road after Mr Beresford who is recently deceased. The applicant has provided information (Attachment B) confirming the following statements made:
 - (a) The late Michael Beresford was instrumental in facilitating the land use outcome for the land known as Sticky Forest, the land that is adjacent to Northlake Stage 18;
 - (b) He worked on behalf of the assigned Sticky Forest landowners and their descendants to negotiate road access through the Northlake development, thereby unlocking the opportunities for the Sticky Forest land; and
 - (c) Mr. Beresford is recognised as key in negotiating said access.
- iii. The applicant proposed the road type of Boulvard however this is not appropriate as a Boulevard is broad main street with rows of trees along it. The road type of Road is appropriate as it is a roadway forming a means of communication between one place and another and the applicant provide agreement to changing the road type if necessary.

b. Braeside Road

This name would continue a road name which has been previously been approved. As seen in the plan at Attachment D Road 33 is an extension of the existing Braeside Road.

c. Burgan Street

This meets the criteria in the Road Naming Policy of naming roads with a common or established theme:

- i. Common or established theme
 - (a) Where more than one road is being created in a subdivision, a common theme is recommended for the names. If a naming theme is already established in a suburb, the names for that suburb should remain consistent with that theme.
- ii. The proposed road name continues the established theme of the using high country station names for the street names within this subdivision. The applicant has provided evidence confirming the below statement made:
 - (a) The Burgan is a 5,478 hectare high county station located near Sutton in Otago. The station runs from the Loganburn Reservoir eastwards to the lower slopes of the Rock and Pillar Range. It is known for its extensive areas of native vegetation,

Council Report Te Rīpoata Kaunihera ā-rohe

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including diverse tussock lands, shrublands, and riverine gorges as per the Pastoral Lease Conservation Resource Report.

- 7. This report identifies and assesses the following reasonably practicable options for assessing the matter as required by section 77 of the Local Government Act 2002 (LGA).
- 8. <u>Option 1</u> Approve the first choice name for Road 33.

Advantages:

- The newly approved road names can be formalised and staff can proceed with updating the Council records and other outside parties with new addressing and signs.
- The applicant will be able to meet the conditions of their Resource Consent and proceed with the subdivision and required infrastructure works which will then enable title being issued by Land Information New Zealand (LINZ).

Disadvantages:

- This will breach the Road Naming Policy potentially setting an unintended precedent.
- The parties most affected by the road name (i.e. owners of Sticky Forest) are not included in the naming process.
- 9. <u>Option 2</u> To approve second choice name for Road 33.

Advantages:

- The newly approved road names can be formalised and staff can proceed with updating the Council records and other outside parties with new addressing and signs.
- The applicant will be able to meet the conditions of their Resource Consent and proceed with the subdivision and required infrastructure works which will then enable title being issued by LINZ.

Disadvantages:

• Not the applicant's preferred option.

10. Option 3 To approve the third choice name for Road 33.

Advantages:

• The newly approved road names can be formalised and staff can proceed with updating the Council records and other outside parties with new addressing and signs.



• The applicant will be able to meet the conditions of their Resource Consent and proceed with the subdivision and required infrastructure works which will then enable title being issued by LINZ.

Disadvantages:

- Not the applicant's preferred option or second option.
- 11. <u>Option 4</u> Decline the application as applied for or decline specific names for the proposed roads and request that the applicant provide another application with names to be considered.

Advantages:

• The WUUCB will have the opportunity to consider other names.

Disadvantages:

- If the application is declined, the developer will need to submit new road names before continuing with development.
- 12. <u>Option 5</u> Decline the application as applied for and defer the naming of this road until the land being served (i.e. Sticky Forest) is subdivided and all of its owners are part of that process to name the road serving their development.

Advantages:

- The parties most affected by the road name (i.e. owners of Sticky Forest) will be included in the naming process.
- This will avoid breaching the Road Naming Policy potentially setting an unintended precedent.

Disadvantages:

- If the application is declined and road naming is deferred, the developer of the Northlake site will lose control over the proposed road name serving Sticky Forest.
- 13. This report recommends **Option 5** for addressing the matter because it will allow the parties most effected by the road name to be included in the naming process and it will avoid breaching the Road Naming Policy.



Consultation Process | Hātepe Matapaki

Significance and Engagement | Te Whakamahi I kā Whakaaro Hiraka

- 14. This matter is of high significance, as determined by reference to the Council's Significance and Engagement Policy 2024 because it relates to Council's roading network which is identified as a significant asset.
- 15. The persons who are affected by or interested in this matter are the applicants, the public and the Council.
- 16. The Council has not undertaken any community consultation in association with this request.

Māori Consultation | Iwi Rūnaka

17. The Council nor the applicant has not consulted Iwi in relation to this request.

Risk and Mitigations | Kā Raru Tūpono me kā Whakamaurutaka

- 18. This matter relates to the Regulatory/Legal/Compliance risk category. It is associated with RISK10021 Ineffective operations and maintenance of property or infrastructure assets within the QLDC Risk Register. This risk has been assessed as having a very high residual risk rating.
- 19. The approval of the road name will allow Council to avoid the risk.

Financial Implications | Kā Riteka ā-Pūtea

20. There are no operational and capital expenditure requirements or other budget or cost implications resulting from the decision.

Council Effects and Views | Kā Whakaaweawe me kā Tirohaka a te Kaunihera

- 21. The following Council policies, strategies and bylaws were considered:
 - Significance and Engagement Policy 2024 providing clarity on Council's decision-making processes and assessing the extent to which individuals, organisations, groups and sectors in the community are affected by the Council's decisions.
 - Long Term Plan (LTP) the consideration to grant or otherwise a Street Name is considered part of the Council's 'Regulatory Services' outlined in the LTP.
- 22. Road names in the Wānaka area that fall outside the Council's Road Naming Policy are considered by the WUCCB.

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23. This matter is included in the Long Term Plan/Annual Plan. Road naming is a regulatory function which relates to Section 319 A of the Local Government Act 1974 however the costs of processing an application including installation of Street sign will be met by the applicant.

Local Government Act 2002 Purpose Provisions | Te Whakatureture 2002 o te Kāwanataka ā-Kīaka

24. Section 10 of the LGA states the purpose of local government is (a) to enable democratic local decision-making and action by, and on behalf of, communities; and (b) to promote the social, economic, environmental, and cultural well-being of communities in the present and for the future. As such, the options in this report are appropriate and within the ambit of Section 10 of the LGA.

Attachments | Kā Tāpirihaka

А	Application Form
В	Cover Letter
С	Family confirmation to name a road after Mike Beresford
D	Road Naming Plan

Attachment A: Application Form



APPLICATION FOR



PLEASE COMPLETE ALL MANDATORY FIELDS* OF THIS FORM.

This form provides contact information and details of your application. If your form does not provide the required information it will be returned to you to complete. Until we receive a completed form and payment of the initial fee, your application will not be accepted for processing.

 Must be a person or legal entity (limited liability company or trust). APPLICANT // . Full names of all trustees required. The applicant name(s) will be the consent holder(s) responsible for the consent and any costs. 	associated
*Applicant's Full Name / Company / Trust: (Name Acceptance is to be issued in)	
All trustee names (if applicable):	
*Contact name for company or trust:	
*Postal Address:	*Post code:
*Contact details supplied must be for the <u>applicant and not for an agent acting on their behalf</u> and must include a valid postal address	
*Email Address:	
*Phone Numbers: Day Mobile:	
*The Applicant is:	
Owner Prospective Purchaser (of the site to which the application re	lates)
Occupier	

\mathcal{O}

CORRESPONDENCE DETAILS // If you are acting on behalf of the applicant e.g. agent, consultant or architect please fill in your details in this section.

*Name & Company:		
*Phone Numbers: Day	Mobile:	
*Email Address:		
*Postal Address:		*Postcode:

INVOICING DETAILS //

Invoices will be made out to the applicant but can be sent to another party if paying on the applicant's behalf. For more information regarding payment please refer to the Fees Information section of this form.

*Please select a preference for who should receive any invoices and how they would like to receive them.					
Applicant:	Agent:		Other - Please specify:		
Email:	Post:				
*Attention:					
*Postal Address:					*Post code:
*Please provide an email AND full postal address.					
*Email:					

An applicant requesting to use Maori names for roads will be directed to consult with the IWI prior to seeking Council approval <u>(refer</u> to Road Naming Policy). Upon receipt of the application, staff will consult with the IWI to ensure consultation has occurred.

A list of approved road name is available from QLDC. This list has been compiled by local historic groups and the Council believes they are appropriate names.

HAVE YOU INCLUDED:

A copy of the subdivision plan highlighting the road/s

A location map

Cover Letter advising which section of the road naming policy your application meets and why

Evidence of how name selected meets policy

Affected Party Approval if required



LEGAL DESCRIPTION OF LAND WHICH ROAD/S IS IN RELATION TO

RESOURCE CONSENT REFERENCE

HOW DOES THE NAMES SELECTED MEET THE ROAD NAMING POLICY - THIS CAN BE INCLUDED IN COVER LETTER

APPLICATION & DECLARATION

The Council relies on the information contained in this application being complete and accurate. The Applicant must take all reasonable steps to ensure that it is complete and accurate and accepts responsibility for information in this application being so.

If lodging this application as the Applicant:

I/we hereby represent and warrant that I am/we are aware of all of my/our obligations arising under this application including, in particular but without limitation, my/our obligation to pay all fees and administrative charges (including debt recovery and legal expenses) payable under this application as referred to within the Fees Information section.

OR:

If lodging this application as agent of the Applicant:

I/we hereby represent and warrant that I am/we are authorised to act as agent of the Applicant in respect of the completion and lodging of this application and that the Applicant / Agent whose details are in the invoicing section is aware of all of his/ her/its obligations arising under this application including, in particular but without limitation, his/her/ its obligation to pay all fees and administrative charges (including debt recovery and legal expenses) payable under this application as referred to within the Fees Information section.

Dated

Signed (by or as authorised agent of the Applicant) **

Full name of person lodging this form

Firm/Company

**If this form is being completed on-line you will not be able, or required, to sign this form and the on-line lodgement will be treate confirmation of your acknowledgement and acceptance of the above responsibilities and liabilities and that yo representations, warranties and certification.

PRIVACY INFORMATION

The information you have provided on this form is required so that your application can be processed. The information and application documents will be stored on a public register and may be made available to the public on request or on the Council's websites.



ROAD NAMING INITIAL FEE \$243.00



PAYMENT // The initial fee must be paid

OUNCIL

I confirm payment by:

Bank transfer to account **02 0948 0002000 00** reference **RN#** (If paying from overseas swiftcode – BKNZNZ22)

Invoice for initial fee requested and payment to follow

Reference Used: Initial Fee Required (refer to above): \$243.00 Fees as per Resource Consent & Engineering Fees & Other Charges, Date of Payment: Date of Payment: P: 03 441 0499 Private Bag 50072, Queenstown 9348 E: engineeringapprovals@qldc.govt.nz

Gorge Road, Queenstown 9300

www.qldc.govt.nz



ROAD NAMING APPLICATION

то	Charlie Evans Queenstown Lakes District Council	DATE	11 April 2025 Updated 4 June 2025
		OUR REF	W7312
FROM	India O'Donnell-Fluit		
	Planner		
UPDATED	Duncan White		
	Principal		
RE	Road Naming for Northlake Stage 18		

Stage 18 of the Northlake development in Wānaka was approved under RM240663. This application is to name a road to be constructed and vested as part of this development. The approved road names to date are based on high country station names, a continuation of the theme used in the previous stages of Northlake.

This application relates to Road 33 which connects the Northlake development to Sticky Forest. The proposed road name is supported by both Northlake and the owners of Sticky Forest. It is expected that Road 33 will continue into Sticky Forest if the land is developed in future.

The preferred road name is listed in the table below:

Road	Proposed Road	Vested or
number	Name	Private
Road 33	Beresford Boulevard	Vested

Road proximity to the township of Wanaka and site is shown below in yellow.



patersons.co.nz

Dunedin PO Box 5933 Dunedin 9054	Queenstown PO Box 2645 Wakatipu Queenstown 9349	Wānaka PO Box 283 Wānaka 9343	Cromwell PO Box 84 Cromwell 9342	Alexandra PO Box 103 Alexandra 9340	Oamaru Level 2 19 Eden Street Oamaru 9400	Christchurch PO Box 9194 Tower Junction Christchurch 8149
03 477 3245	03 441 4715	03 443 0110	03 445 1826	03 448 8775	03 443 8727	03 928 1533

Northlake Stage 18 comprises 125 residential allotments and three reserves as shown in the approved scheme plan attached in **Appendix A** and in the location in *Figure 1* below.

The proposed road name meets the policies of the QLDC Road Naming Policy 2016. Policy 3.1(a)-(f) and the Selection Guidelines (Policy 5) is followed as all of the supporting information, plans and maps is included within this application. Below is an assessment of how the name meets the policy.





Beresford Boulevard

- This road is a stub road connecting into Sticky Forest. It is expected that Road 33 will extended further westward into Sticky Forest at the time any future development occurs.
- The late Michael Beresford was instrumental in facilitating the land use outcome for the land known as Sticky Forest, the land that is adjacent to Northlake Stage 18.
- He worked on behalf of the assigned Sticky Forest landowners and their descendants to negotiate road access through the Northlake development, thereby unlocking the opportunities for the Sticky Forest land.
- We feel it is only fitting that Mr. Beresford is recognised by naming the access road into Sticky Forest after him, being that he was key in negotiating said access.

- Mr. Beresford died on Saturday, April 17, 2021.
- Mr. Beresford's family support the proposed road name, and have requested the road Name 'Beresford Boulevard'. Please refer to the email thread attached in **Appendix B**.
- We understand this application will need to go to the community board and are happy to do so.
- The road type could be changed from boulevard to road if necessary
- Below is a link with an in-depth article of how sticky forest came to be and the role of Mike Beresford.

https://northandsouth.co.nz/2024/01/22/the-battle-over-wanaka-forest-land/

• Extracts from the story below, news articles and obituary as evidence of the above statements.

In 2015, three sentences foreshadowed the end of Sticky Forest's status as a de

facto park. A Christchurch property developer named Michael Beresford wrote a submission on the Queenstown Lakes District Council's proposed district plan, calling for the block to be rezoned residential.

Two years earlier, Beresford had received a phone call from his cousin, Theo Bunker, to tell him he was an heir to the SILNA land. After doing some investigation, Beresford took the initiative of submitting on the plan, hoping some day the rightful owners of Sticky Forest might be able to develop the block. The council claimed the zoning change could enable a 765 lot subdivision in what would be one of the most in-demand sites in town.

Beresford's submission didn't come to the public's attention until more than a year later, well after the public consultation period had closed, meaning no evidence could be provided in opposition to it.

Hamilton says the mountain bike community was devastated, and has been campaigning to prevent the forest from being developed ever since. In 2017, the community held a public meeting on the future of the forest, which was attended by the council's chief executive, a number of councillors and Beresford. About 450 people turned up. Some posted on social media claiming the forest was the reason they'd moved to Wānaka.

"I think it was the biggest public meeting there had ever been in Wānaka," Hamilton says. "We were all like 'you can't do this. This is our recreation land. You can't do it. You need to go and find something else or the council needs to buy it off you."

Bunker describes the meeting as an ambush. "Unfortunately Mike was bushwhacked. The mountain bikers have had a political agenda to continue to use the land for free at their leisure."

Michael BERESFORD



Michael BERESFORD Obituary



Michael Joseph (Mike):

Liz, Jackson, and Ruby would like to notify you that on Saturday, April 17, 2021, Mike's waka came to take him to a place of peace. Please come to celebrate Mike's contributions to the world at the Westpark Chapel, 467 Wairakei Road, Burnside, on Thursday, April 22, at 2.00pm, then afterwards at the Christchurch Squash Club, 50 Colombo Street, Cashmere, to have a craft beer and share a story. In lieu of flowers, donations to Nurse Maude Hospice would be appreciated and may be made at the Theo Bunker says his mahi will continue to help the other so-called landless natives finally get the blocks they were given in 1906.

"Before Mike passed away I vowed to him that when we finish ours, and we hope we'll finish it quickly, that I would dedicate the rest of my time to helping the other SILNA blocks get off the ground. Because if it's not started by someone, it ain't going to start. It just becomes too hard. It's not fair."

Option 2 – Braeside Road

If Option 1 is not selected then the name Braeside Road could be extended to Road 33. As seen in the plan above Road 33 is an extension of the existing Braeside Road.

Option 3 – Burgan Street

If neither Option 1 or 2 are acceptable then the third option is Burgan Street. This is a continuation of the Northlake Development's existing high country station name theme.

The Burgan is a 5,478 hectare high county station located near Sutton. The station runs from the Loganburn Reservoir eastwards to the lower slopes of the Rock and Pillar Range.

It is known for its extensive areas of native vegetation, including diverse tussock lands, shrublands, and riverine gorges as per the <u>Pastoral Lease Conservation Resource Report.</u>



Figure 2: The Burgan – Location Plan

Attachment C: Family confirmation to name a road after Mike Beresford

Appendix B – Family confirmation to name a road after Mike Beresford

From: jackson beresford < Sent: Saturday, 5 April 2025 10:18 am To: David Osborne < Subject: Re: Northlake - Road Naming Plan

Kia ora David,

Apologies for the delay on the response,

Yes we are all good for this to go forward. Is there a possibility to change it to boulevard rather than road?

>

>

No worries if not.

Ngā mihi nui,

Jackson Beresford

Sent from my iPhone

On 4/04/2025, at 12:02 PM, David Osborne <

> wrote:

Hi Jackson,

Trust you are well.

Regarding the following and attached are you able to support the road naming application to have the main access road into Sticky Forest names after your Dad?

Feel free to give me a call to discuss if need be.

Kind Regards,

David Osborne

Head of Land Development

WINTON

www.winton.nz

From: Sent: Friday, 21 March 2025 8:41 am To: 'Jackson Beresford' < > > Cc: David Osborne < > > Subject: FW: Northlake - Road Naming Plan

Kia ora Jacko

Some additional information from David Osborne regarding the road naming.

Nga mihi

Lorraine

From: David Osborne < Sent: Thursday, 20 March 2025 3:00 pm To:

Subject: RE: Northlake - Road Naming Plan

Hi Lorriane,

Further to our discussion earlier in the week please find following (highlighted) requirements from QLDC as to the information they require in support of a road naming application.

We provided the initial statement in italics in support of the initial submission along with the attached letter.

In relation to Beresford Road – We would be very pleased to name the road after Mike Beresford. I have written a revised explanation in the cover letter. The exception in your policy is "that person has made a noteworthy contribution to that locality." Mike absolutely made a noteworthy contribution to the Sticky Forest locality.

Happy to discuss directly with Jackson if need be.

Thanks,

David Osborne

Head of Land Development

WINTON

www.winton.nz

Attachment D: Road Naming Plan



	SURVEYED	-	-	PROJECT	W7312
d names.	DESIGNED	-	-	DRAWING NO	026
ing options.	DRAWN	DA	19.03.25	OUEET	
	REVIEWED	DA	10.2.2025	SHEET	102
	APPROVED	AGT	10.2.2025	REVISION	4
	© Paterson Pitts Limited Partnership			SCALE (A3)	1:2000